

Commission Meeting Minutes

South Dakota Game, Fish and Parks

523 E Capitol Avenue | Pierre, South Dakota 57501 July 11-12, 2024 | Good Earth State Park, Sioux Falls, SD

REGULAR COMMISSION MEETING

Call Meeting to Order

Chair Rissler called the meeting to order at 1 pm CST at the Good Earth State Park in Sioux Falls, SD on July 11, 2024. Commissioners Stephanie Rissler, Julie Bartling, Jim White, Robert Whitmyre, Jon Locken, Travis Bies, and Bruce Cull were present, with Travis Theel joining virtually. Commissioner Theel was available virtually on July 12, but did not vote as reception was not reliable. With eight commission members present or online, a quorum was established. The public and staff could listen via SDPB Livestream and participate via conference or in person, with approximately 105 total participants attending via Zoom or in person.

1. Conflict of Interest Disclosure

Chair Rissler requested the disclosure of any potential conflicts of interest, but none were brought forward.

2. Approval of Previous Meeting Minutes

Chair Rissler called for any additions or corrections to the regular minutes of June 2024 meeting. Minutes are available at https://gfp.sd.gov/commission/archives/.

MOTIONED BY BIES, SECONDED BY BARTLING TO APPROVE THE JUNE 2024 REGULAR COMMISSION MEETING MINUTES. The motion carried unanimously.

3. Additional Salary Days

Chair Rissler called for additional salary days from the Commissioners. No additional salary days were submitted for approval.

4. Staff Introductions

Parks and Recreation Director VanMeeteren introduced department employees from the two nearby Southeast Park District #7 (Palisades district) & #8 (Newton Hills District) along with Southeast Regional Park Supervisor Derek Dorr. All these staff members were impacted by flood related issues in their local parks over the past couple of weeks and they were thanked for their responses.

The second day of the meeting, GFP Law Enforcement staff were recognized for the incredible efforts and assistance provided to other law enforcement and rescue agencies. Secretary Robling shared comments and accolades to our officers, then turning over comments to Lieutenant Governor Rhoden. Lieutenant Gov Rhoden shared thanks and accolades for the efforts and work conducted by law staff.

5. Department Fiscal Update

Deputy Secretary Scott Simpson presented the Department Fiscal Update to the Commissioners.

Public Hearing

Senior Staff Attorney Nick Michels opened the floor at 2:04 pm CST for discussion from those in attendance in matters of importance to them that are listed on the agenda as a finalization.

Agenda Item #10: Annual Park Entrance License Options

No testimony provided by the public.

Agenda Item #11: Air Gun Hunting No testimony provided by the public.

Agenda Item #12: Antelope Hunting Seasons

No testimony provided by the public.

[Action Item]

[Action Item]

[Info Item]

[Action Item]

[Info Item]



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Agenda Item #13: Fall Turkey Hunting Seasons

No testimony provided by the public.

Senior Staff Attorney Michels closed the Public Hearing at 2:06 pm CST.

Open Forum

Senior Staff Attorney Nick Michels opened the floor following the conclusion of the public hearing at 2:06 pm CST for discussion from those in attendance in matters of importance to them that are listed on the agenda not as a finalization or may not be on the agenda.

2:06 pm: Cody Hodson of Rapid City, SD representing the Black Hills Sportsman's Club testified in support of the spring turkey hunting season petition.

2:08 pm: Rob Mahaffey of Rapid City, SD testified in support of the spring turkey hunting season petition.

2:11 pm: Justin Wills of Rapid City, SD testified in support of the spring turkey hunting season petition.

2:12 pm: Chad Scholten of Spearfish, SD testified in support of the spring turkey hunting season petition.

2:14 pm: Ron Kolbeck of Salem, SD representing the South Dakota Bowhunters Inc testified in opposition to the spring turkey hunting season proposal. He testified in favor of the spring turkey hunting season petition.

2:17 pm: Ron Kolbeck of Salem, SD testified on his personal behalf on the Elk Raffle license action item.

2:18 pm: Patrick Weimer of Spearfish, SD testified in opposition of the Mountain Lion Action Plan due to not being able to hunt mountain lions with hounds.

2:21 pm: Nancy Hilding of Black Hawk, SD representing the Prairie Hills Audubon Society testified in support of not using hounds to take mountain lions, and in opposition of Objective Two.

Senior Staff Attorney Michels closed the Open Forum at 2:26 pm CST.

6. Petition #221: Spring Turkey Hunting Season

[Action Item: Petition]

Dana Rogers of Hill City, SD representing the South Dakota Wildlife Federation submitted petition #221 in which requested the Commission reduce the Black Hills Spring Turkey non-resident licenses to 661 limited draw permits.

Wildlife Director Kirschenmann provided information from the department and a recommendation to deny the petition as the suggested reduction in nonresident licenses is extreme. The commission voted to deny the petition, but also mentioned to the department that based on concerns shared by the petitioner and individuals that the number of nonresident turkey hunter numbers should be closely evaluated and to bring recommendations that could help address the concerns. Secretary Robling offered the department would bring a recommendation to the commission on the second day of meeting. Friday of the July Commission meeting the department brought forward a recommendation of limiting the nonresident Black Hills turkey licenses to 2,225, a 30% reduction from the number of licenses sold in 2024. The commission adopted the recommendation and will go out for public comment with a finalization set for the September meeting.

MOTIONED BY WHITE, SECONDED BY LOCKEN TO DENY PETITION #221. Yea Votes (7) Rissler, Bartling, Cull, Locken, Theel, White, and Whitmyre. Nay Votes (1) Bies. Motion carried.



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MOTIONED BY WHITMYRE, SECONDED BY BARTLING TO ADOPT RESOLUTION 24-15 TO DENYING PETITION #221. The motion carried unanimously.

7. Fishing Regulations

[Action Item: Proposal]

Jake Davis, Fisheries Program Administrator, brought for the Department proposals from the Wildlife Division. These included proposals about snagging of salmon, bait, fish limits and private hatcheries. Specifically, they include modifications to the walleye harvest regulation on Belle Fourche Reservoir and species of salmon that may be snagged on Lake Oahe, as well as updates to scientific names of crayfish species and reporting requirements for private hatcheries.

7a. Bait

Jake Davis brought forth the department proposal on bait that would correct scientific names for certain species of crayfish to reflect updates in taxonomic classification.

MOTIONED BY WHITMYRE, SECONDED BY LOCKEN TO APPROVE THE PROPOSAL FOR SEPTEMBER FINALIZATION. The motion carried unanimously.

7b. Fish Limits

Jake Davis brought forth the department proposal on fish limits that would modify the existing harvest regulation on Belle Fourche Reservoir where currently only those walleye less than 15 inches in length or 18 inches or greater in length may be taken. And also, of the walleye taken daily, no more than one may be 18 inches greater in length, to a two fish daily limit with a 15-inch minimum.

MOTIONED BY CULL, SECONDED BY BARTLING TO APPROVE THE PROPOSAL FOR SEPTEMBER FINALIZATION. The motion carried unanimously.

7c. Private Fish Hatcheries

Jake Davis brought forth the department proposal on the private fish hatcheries. The proposal would modify annual reporting requirement for private hatcheries by requiring an annual summary to be submitted rather than individual records.

MOTIONED BY BIES, SECONDED BY WHITE TO APPROVE THE PROPOSAL FOR SEPTEMBER FINALIZATION. The motion carried unanimously.

7d. Snagging of Salmon

Jake Davis brought forth the department proposal on snagging salmon. The proposal would allow snagging of all salmon species during the months of October and November on Lake Oahe.

MOTIONED BY LOCKEN, SECONDED BY WHITMYRE TO APPROVE THE PROPOSAL FOR SEPTEMBER FINALIZATION. The motion carried unanimously.

8. Bobcat Trapping and Hunting Seasons

[Action Item: Proposal]

Brady Neiles, Wildlife Biologist, presented the department recommends no change to the West River and East River seasons. The West River season being an unlimited 52-day season and East River season being a one bobcat per hunter or trapper 52-day season. The department recommends moving from a moderate to a low harvest strategy in the Black Hills zone, allowing one bobcat per hunter or trapper.

Our 6-year study in the Black Hills supports this low harvest strategy with a declining population. Low juvenile-to-adult ratios suggest low recruitment and negative population growth rates. The juvenile-to-adult ratio has been below our 10% management threshold for 3 out of the past 4 years. Female harvest in the Black Hills zone has been high, with harvest close to 50% female-to-male. We have also seen a 23-24% harvest rate of our abundance estimate (129-160 bobcats). With our low juvenile and kitten survival



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observed in the Black Hills, we would need to reduce harvest from the current 23% to 7-9% for a positive mean growth rate.

Andrew Norton, Wildlife Program Administrator, brought for the department proposal on bobcat trapping and hunting season. This proposal would edit § 41:08:01:08.01 to limit the number of bobcats harvested to one per hunter or trapper in the Black Hills management zone.

MOTIONED BY BIES, SECONDED BY WHITMYRE TO APPROVE THE PROPOSAL FOR SEPTEMBER FINALIZATION. The motion carried unanimously.

9. Spring Turkey Hunting Seasons

[Action Item: Proposal]

Andrew Norton, Wildlife Program Administrator, brought forth the Spring Wild Turkey Hunting Season proposals for a second reading.

9a. Spring Wild Turkey Hunting Season

Andrew Norton presented the Spring Wild Turkey Hunting Season proposal which would (1) Edit § 41:06:13:02 to change Unit PST-18A to PST-10A to have the unit label represent one of the counties (Aurora) contained in the unit that includes Aurora and Douglas counties. Clark County is county number 18. (2) Edit § 41:06:13:02 to expand the archery statewide turkey hunting unit to include the portion of Lake County south of State Highway 34 and specify archery hunting is valid in any unit that has limited issue spring turkey licenses available.

The department offered this change from proposal to edit § 41:06:13:01 to create a cap of 2,225 onetag male turkey licenses for nonresidents in the Black Hills Turkey unit.

MOTIONED BY BARTLING, SECONDED BY CULL TO ADOPT THE DEPARTMENT RECOMMENDATION TO THE PROPOSAL. The motion carried unanimously.

MOTIONED BY WHITMYRE, SECONDED BY BIES TO ADOPT THE AMENDED FINALIZATION TO THE SPRING WILD TURKEY HUNTING SEASON. The motion carried unanimously.

9b. Custer State Park Wild Turkey Hunting Season

Andrew Norton presented the Custer State Park Wild Turkey Hunting Season to the Commission.

NO ACTION WAS TAKEN AS THERE WERE NO CHANGES TO THE PROPOSAL. FINALIZATION WILL TAKE PLACE IN SEPTEMBER 2024.

10. Annual Park Entrance License Options

[Action Item: Finalization]

Parks and Recreation Director Jeff VanMeeteren presented a rule finalization that would remove § 41:03:03:05 which authorizes the provision of a discounted half price second annual license, and the provisions for securing multiple discounted additional licenses through common vehicle registration. The proposal also amends § 41:03:03:06 to formalize the availability of a double license option (one full price license and one-half price license when purchased together). There are no limits on how many double licenses may be purchased. Over the 60-day public comment period, no comments were received.

MOTIONED BY BARTLING, SECONDED BY CULL TO ADOPT THE ANNUAL PARK ENTRANCE LICENSE FEES FINALIZATION. The motion carried unanimously.

11. Air Gun Hunting

[Action Item: Finalization]

Sam Schelhaas, Law Enforcement Section Chief, brought for the hunting requirements and prohibited methods commission proposal in which would edit § 41:06:04:17 to reduce the air gun muzzle velocity minimum from 1,000 feet per second to 600 feet per second to hunt cottontail rabbit, red squirrel, grey squirrel, and any species defined as a predator/varmint in § 41-1-1(21). Predator/varmints listed in § 41-1-



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1 include coyote, wolf, gray fox, red fox, skunk, gopher, ground squirrel, chipmunk, jackrabbit, marmot, opossum, porcupine, crow, and prairie dog.

MOTIONED BY LOCKEN, SECONDED BY BIES TO ADOPT THE FINALIZATION TO ALLOW AIR GUN HUNTING. The motion carried unanimously.

12. Antelope Hunting Seasons

[Action Item: Finalization]

Andrew Norton, Wildlife Program Administrator, brought forth the Antelope Hunting Season commission proposals for finalization.

12a. Archery Antelope Hunting Season

Andrew Norton presented the Archery Antelope Hunting Seasons proposal to the Commission for finalization in which would edit § 41:06:24:01 to remove five access permits for Custer and Pennington Counties within the Black Hills Fire Protection District.

The department recommended editing § 41:06:24.01 to require access permits, available only to residents, to hunt during the archery antelope season in Fort Pierre National Grassland (PRA-45B).

MOTIONED BY BARTLING, SECONDED BY WHITMYRE TO ADOPT THE AMENDMENT TO THE COMMISSION PROPOSAL. The motion carried unanimously.

MOTIONED BY WHITMYRE, SECONDED BY LOCKEN TO ADOPT THE AMENDED ARCHERY ANTELOPE HUNTING SEASON FINALIZATION. The motion carried unanimously.

12b. Antelope Firearm Hunting Season

Andrew Norton presented the Antelope Firearm Hunting Season proposal to the Commission which would edit § 41:06:23:01 to allow an individual that applies for a "special antelope" license to apply for another antelope license in the second lottery drawing instead of the third lottery drawing. It would also edit § 41:06:23:02 with a minor unit boundary adjustment to use Interstate 90 instead of the Black Hills National Forest as the boundary for unit PRA-15B in Butte County. And provide a rule clean-up for unit boundary descriptions to exclude unit PRA-45B (Ft. Pierre National Grasslands) from PRA-41A (Jones County) and PRA-58A (Stanley County).

MOTIONED BY CULL, SECONDED BY WHITE TO ADOPT THE ANTELOPE FIREARM HUNTING SEASON FINALIZATION. The motion carried unanimously.

12c. Antelope Firearm Hunting Season License Allocation

Andrew Norton presented the recommended license allocations to the Commission. No changes were made to the special antelope licenses and archery licenses available to residents and nonresidents. Custer State Park season remained closed. Five archery access permits were removed from portions of Custer and Pennington counties within the Black Hills Fire Protection District and ten archery access permits were added to Fort Pierre National Grasslands (PRA-45B). No changes were made to the number of landowner own land licenses available. However, they were restricted to single-tag buck only licenses. The mentor youth season was closed.

MOTIONED BY WHITMYRE, SECONDED BY BIES TO ADOPT THE ANTELOPE FIREARM HUNTING SEASON LICENSE ALLOCATIONS. The motion carried unanimously.

12d. Landowner Own Land Antelope and Mentored Youth Antelope Licenses

Andrew Norton presented the Landowner Own Land Antelope and Mentored Youth Antelope Licenses proposal for finalization to the Commission. Proposed changes from last year are to restrict landowner own land license types from one "any antelope" or one two-tag "any antelope" and "any doe-fawn antelope" to one "buck antelope" only (§ 41:06:01:07.03). And to close mentored youth antelope season (§ 41:06:01:12).



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MOTIONED BY BARTLING, SECONDED BY WHITMYRE TO APPROVE LANDOWNER OWN LAND ANTELOPE AND MENTORED YOUTH ANTELOPE LICENSES THE FINALIZATION. The motion carried unanimously.

13. Fall Turkey Hunting Seasons

[Action Item: Finalization]

Andrew Norton, Wildlife Program Administrator, brought forth the Fall Turkey Hunting proposals before the Commission for finalization.

13a. Fall Wild Turkey Hunting Season

Andrew Norton brought for the Fall Wild Turkey Hunting Season proposal for finalization. The recommended changes from last year include to edit § 41:06:14:02.01 to exclude Douglas County from Unit PFT-17A (Charles Mix County). As well as to edit § 41:06:14:02.01 to change Unit PFT-18A to PFT-10A to have the unit label represent one of the counties (Aurora) contained in the unit that includes Aurora and Douglas counties. Clark County is county number 18. And, to edit § 41:06:14:02.01 to add Unit PFT-58A Stanley County.

The department did bring forth one change from proposal for the Commission's consideration in which would edit § 41:06:14:02.01 to expand the PFT-06A (Brookings County) turkey hunting unit to include the portion of Brookings County west of Interstate 29.

MOTIONED BY BIES, SECONDED BY LOCKEN TO ADOPT THE AMENDMENT TO THE COMMISSION PROPOSAL FOR FINALIZATION. The motion carried unanimously.

MOTIONED BY WHITE, SECONDED BY WHITMYRE TO ADOPT THE FALL WILD TURKEY HUNTING SEASON FINALIZATION. The motion carried unanimously.

13b. Fall Wild Turkey Hunting Seasons

Andrew Norton brought for the Fall Wild Turkey Hunting Season License Allocations. An additional 8% of the licenses will be available to nonresidents for the Black Hills and West River prairie units.

MOTIONED BY CULL, SECONDED BY BARTLING TO ADOPT THE FALL WILD TURKEY HUNTING LICENSE ALLOCATION. The motion carried unanimously.

14. Flood Event Update

[Info Item: Parks & Recreation]

Derek Dorr, Parks Regional Supervisor, provided a short presentation with the Commission explaining where the Southeast parks are presently at with damages caused by flood event. The presentation briefly touched on the major areas affected by flooding and discuss lessor known areas that were dealt with as well. Discussion expressed gratitude to staff for quick clean up and repair to get things back online for guests as quickly as possible.

15. Education Events and Reel in Memories

Lydia Austin, Visitor Services Program Manager, and Lacy Elrod, Outdoor Campus West Coordinator, gave a joint presentation on the educational events and 'Reel in Memories' campaign.

16. Fort Sisseton Festival Update

Ali Tonsfeldt, Park Manager, gave a presentation on the Fort Sisseton Festival.

17. Palisades Development Update

District Park Supervisor Luke Dreckman, assisted by Regional Park Supervisor Derek Dorr, talked about the expansion at Palisades State Park. Topics discussed were construction to date, such as shelters, campground, camping cabins, trails, and more. The presentation then went into future construction items



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that covered an archery range, disc golf, more/improved trails, among others. It was mentioned that this was all made possible by cooperative landowners and generous donors.

18. George S. Mickelson Trail Survey

Al Nedved, Deputy Director of Parks & Recreation, informed the Commission that park staff are conducting a survey to gain data on electric bike use on the trail. Goals will be to determine percentages of ebike use compared to regular bikes, and differences in speed to be collected through a radar device. Trail users, both ebike and traditional bike users will be also interviewed at trailheads to gain information about their perceptions, opinions, and level of support for any ebike regulation in the future including speed limits. Survey will be conducted throughout the summer and early fall with a completion in late fall or winter.

19. Revenue and Camping Reports

Parks & Recreation Director VanMeeteren presented the camping and revenue reports for the month of June and YTD. Camping unit numbers remain strong YTD with an overall increase of 1% or 1,300 camping units from last year at this same time. Flooding in several SE parks did impact camping unit numbers for the month of June. Park entrance permit revenues remain strong and are up 5% in June and 8% YTD.

20. Elk Raffle Selection

John Kanta, Terrestrial Section Chief, reported that each year the Commission could make one elk license available for raffle to a nonprofit organization. That organization must have goals and objectives related to big game management among other requirements. The organization awarded the license must draw for the successful entrant on or before July 15. The Rocky Mountain Elk Foundation (RMEF) drew for the 2024 elk raffle license recently. They sold just under 600 licenses for a total funds raised of \$59,300. This year GFP received three applications from RMEF, the Mule Deer Foundation and Pheasants Forever.

MOTIONED BY CULL, SECONDED BY WHITE TO SELECT ROCKY MOUNTAIN ELK FOUNDATION (RMEF) TO RAFFLE THE 2025 ELK RAFFLE LICENSE. The motion carried unanimously.

21. Mountain Lion Action Plan

Stephanie Buckley, Human Dimensions Specialist, presented results from the 2024 Mountain Lion Public Opinion Survey. The purpose of this study was to collect social science data from Black Hills residents and Big Game Hunters to help inform the mountain lion population objective in South Dakota. It was presented the attitudes respondents held about three topical areas. Respondents indicated the existence value of mountain lions in SD is valued, mountain lion hunting is supported as a tool for management, and respondents were mostly neutral about the risks of living with mountain lions on the landscape. Additionally, information presented perceptions of the mountain lion population objective. Results indicated the average resident and hunter believed the mountain lion population should stay the same in Custer State Park, the Black Hills Fire Protection District, and Statewide.

Byron Buckley, Senior Big Game Biologist, presented to the commission the use of the Lincoln-Petersen estimator and Chapman estimator for a small sample size, in estimating the mountain lion population in the Black Hills Fire Protection District of western South Dakota. Staff provided an example of a hypothetical unknown mountain lion population, and the methods staff would use to estimate the population abundance with the Lincoln-Petersen estimator. He provided the commission with the current mountain lion abundance estimate for the Black Hills Fire Protection District. He also provided a population trend for the Black Hills from 2010 – 2024 and incorporated a 3-year population projection of what to expect, if all biological and harvest metrics remain constant, until 2027.

Andy Lindbloom, Senior Big Game Biologist, presented the South Dakota Mountain Lion Action Plan outlines priorities, objectives, and management strategies to focus GFP's efforts over the next 4 years. The current objectives of the draft action plan focus on strategies to 1) monitor and assess mountain lion

[Info Item: Parks & Recreation]

[Info Item: Parks & Recreation]

[Action Item: Wildlife]

[Info Item: Wildlife]



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populations by conducting scientifically based biological surveys, 2) manage mountain lion populations for both maximum and quality recreational hunting opportunities while considering all social and biological inputs, and 3) cooperatively work with private landowners, municipalities, and the general public to resolve mountain lion depredation to livestock, human safety concerns, and urban mountain lion conflicts. The draft of the action plan was presented to the GFP Commission and made available for public comment.

22. Nest Predator Bounty Program

Jacquie Ermer, Regional Wildlife Supervisor, shared results from 2024 Nest Predator Bounty Program. The maximum of \$500,000 was reached on June 25 which closed the program for the year. A total of 2,237 residents participated with youth making up 46% of those participating. Overall, 50,136 eligible nest predators were submitted. That breaks down to 40,711 raccoons, 4,618 opossum, 4,041 striped skunk, 404 badger, and 362 red foxes. Over 90% of the submissions came from counties east of the Missouri River, namely Minnehaha, Beadle, and Brookings counties. Additionally, 710 free live traps were given to participating youth that did not receive a trap last year and 15 weekly drawings were conducted for the Benton Howe Youth Trap Giveaway.

23. Outdoor Campus East Expansion

Kip Rounds, Regional Wildlife Supervisor, provided a brief update on the status of the Outdoor Campus Sioux Falls expansion project. Since opening in 1997, the Outdoor Campus has provided outdoor-related classes to over 500,000 individuals. One of the most popular of those classes is archery. To meet increasing demand for archery classes, the Outdoor Campus is working on an expansion project that will consist of two phases. The first phase, which will involve the construction of an outdoor archery range, officially broke ground following the July GFP Commission meeting. The anticipated completion date is October 2024. Phase 2 will involve an indoor archery range and expanded classroom space. This second phase is in the final design and planning phase and is anticipated to start in 2025.

24. License Sales Report

Wildlife Director Kirschenmann provided a brief report on license sales. In general, license sales for fishing, small game, and habitat stamp remain strong. Many license types are like last year and above the 3-year average. The department anticipates small game licenses sales to begin increasing in August and September as we approach the fall seasons. Big game application information was also provided as a reference for the commissioners.

25. Adjourn

A Regular Commission Meeting will be held on September 5-6, 2024, starting at 1 pm MT at the Outdoor Campus West in Rapid City, South Dakota.

MOTIONED BY BIES, SECONDED BY LOCKEN TO ADJOURN THE MEETING AT 10:18 AM CST ON JULY 12, 2024. Motion carried unanimously.

Submitted respectfully,

Kevin Robling, Department Secretary

[Info Item: Wildlife]

[Info Item: Wildlife]

[Info Item: Wildlife]

[Action Item]