Minutes of the Game, Fish, and Parks Commission
April 8-9, 2021

Chairman Russell Olson called the meeting to order at 1:00 p.m. CT. Commissioners Travis Bies, Jon Locken, Doug Sharp, Charles Spring, Robert Whitmyre. Public and staff were able to listen via SDPB livestream and participate via conference call with approximately 65 total participants via zoom.

DIVISION OF ADMINISTRATION

Conflict of Interest Disclosure
Chairman Olson called for conflicts of interest to be disclosed. None were presented.

Approval of Minutes
Olson called for any additions or corrections to the March 4-5, 2021 regular meeting minutes or a motion for approval.

Motion by Sharp with second by Bies TO APPROVE THE MINUTES OF THE March 4-5, 2021 MEETING. Motion carried unanimously.

Additional Commissioner Salary Days
Olson called for additional salary days. None were requested.

Newton Hills Property
Kevin Robling, department secretary, provided information on the status of the Newton Hills Property.

Parks and Wildlife Foundation Update
Lisa Weyer, director, provided a brief update and noted a more detailed update will be presented at the May Commission meeting.

Second Century Habitat Fund Board Update
Lisa Weyer, director, provided an update.

Nest Predator Bounty Program
Keith Fisk provided an update on the bounty program.

OPEN FORUM
Jon Kotilnek, senior staff attorney, opened the floor for discussion from those in attendance on matters of importance to them that may not be on the agenda.

Mike Lokken, Sioux Falls, SD asked about Asian Carp what is being done to minimize them? Says they are getting worse every year especially where he recreates at Gavin’s Point. Wants to know if there is anything that can be done. Director Kirschenmann will have staff follow up.

PETITIONS
Lake Sharpe Smallmouth Bass – only one over 15 inches

Kirschenmann explained the petition process and introduced the petition received and presented the departments position.

Steven Baumberger, petitioner began by inquiring about small mouth bass management.

Kirschenmann explained the department always continues to manage for smallmouth bass across the state.

Geno Adams further explained that the state continues to manage for smallmouth bass across the state and the department has removed some regulations because they have not been impacting the regulation size structure. Harvest Data is done through creel surveys on a variety of waters across the state.

Baumberger feels that data is in accurate and wants to create size diversity in the lake to make a bigger fishery.

Kirschenmann welcomed further dialog with the petitioner and noted the information presented to the Commission by Adams to deny the petition

Motioned by Bies, second by Sharp TO DENY THE PEITION. Motion carried unanimously.

Motioned by Bies, Second by Whitmyre TO APOPT RESOLUTION 21-08 DENYING THE PETITION. Motion carried unanimously.

PROPOSALS

Youth Proposals

Jon Kotilnek, senior staff attorney, during the 2021 Session, HB 1034 was passed by the legislature as a Department sponsored bill. The bill was dubbed the “Youth Bill.” The overall objective was rather simple – align the definition of who qualifies as a “youth.” Prior to passage, in GFP the age limit for a youth was dependent upon the season. Some seasons if you were 16 and under you were considered a youth. For other seasons, if you were under 18 you qualified as a youth. HB 1034 aligned all the ages so that if an individual is under 18, they are considered a youth and qualify for youth licenses. This administrative rule proposal finishes what HB 1034 started. The proposal addresses all of our youth licenses and requirements that are found in rule and aligns them with HB 1034, namely, if you are under the age of 18, you are considered a youth.

• Remove the age eligibility for combination licenses in administrative rule (41:06:02:01.01).
• Make changes to the available license types and associated fees (41:06:02:03). Eliminate the junior combination license; create a youth deer license and fee (Resident $5 / Nonresident $10); amend resident/nonresident small game license structure to ‘18 and older’ and ‘under 18’; specify nonresident youth waterfowl licenses are available to those under 18.
• Correct a cross-referencing error in 41:06:16:11(10) pertaining to youth waterfowl season.
• Make changes to the adult accompaniment requirements for youth waterfowl season (41:06:49:04). Align adult accompaniment requirements (under age 16) with those found in state law (41-6-13).
• Make changes to the adult accompaniment requirements for youth pheasant season (41:06:55:04). Align adult accompaniment requirements (under age 16) with those found in state law (41-6-13).
• Make changes to the available fishing license types and associated fees (41:07:01:12). Eliminate the nonresident family fishing license and the youth fishing license options.
• Repeal 41:07:03:06 given the elimination of the nonresident family fishing license option.
• Amend the fishing license requirement age for permitted paddlefish anglers from 16 to 18 (41:07:05:02). All anglers, regardless of age, are eligible to obtain a paddlefish permit but fishing licenses are required of those 18 years of age and older.

Motioned by Whitmyre, second by Locken TO APPROVE THE RECOMMENDED CHANGES TO THE YOUTH HUNTING AND FISHING REGULATIONS. Motioned carried unanimously.

Disabled Pheasant Hunts
Chad Switzer, wildlife program manager, presented the recommended change to the disabled pheasant hunting season to amend Administrative Rule of South Dakota 41:06:54:01 to align rule with South Dakota Codified Law 41-11-5.5 as follows:

41:06:54:01. Special pheasant hunting season authorized -- Valid on private land only. A special pheasant hunting season for qualifying disabled veterans and purple heart recipients may be established anytime during the months of October and November beginning September 1 through the end of the regular pheasant season upon application by a sponsoring nonprofit organization. A special pheasant hunting season is valid only on private lands.

Motioned by Bies, second by Sharp TO APPROVE THE RECOMMENDED CHANGES TO THE DISABLED PHEASANT HUNTS. Motion carried unanimously.

Public Water Zoning
Jon Kotilnek, senior staff attorney, in 2019, the department conducted a rules review process that looked at every GFP regulation. The effort was aimed at reducing complexity, reducing redundancy and adding clarification for a more simplified regulatory framework. During this process some safety zones were inadvertently removed from the Charles Mix County public water safety zones. Adopting this proposal would correct that error.

Motioned by Sharp, second by Locken TO APPROVE THE RECOMMENDED CHANGES TO THE PUBLIC WATER ZONING RULES. Motion carried unanimously.

Deer Season
Andy Lindbloom and Andrew Norton, senior big game biologists, provided an update on mule deer and white-tailed deer management and research.

Custer State Park Deer Hunting Season
Switzer presented the recommended changes to the Custer State Park deer hunting season to Adjust the number of resident licenses from no more than 88 one-tag
deer licenses to no more than 100 one-tag deer licenses with no changes from proposal.

**Black Hills Deer Hunting Season**
Switzer presented the recommended changes to the Black Hills deer hunting season to adjust the number of resident licenses from no more than 4,800 one-tag deer licenses to no more than 5,500 one-tag deer licenses with no changes from proposal.

**West River Deer Hunting Season**
Switzer presented the recommended change to the West River deer hunting season to adjust resident license numbers from no more than 12,308 one-tag, 5,220 two-tag deer licenses and 400 three-tag deer licenses to 20,000 one-tag, 15,000 two-tag deer licenses and 10,000 three-tag deer licenses. He noted a change from proposal to repeal units 15P, 27P and 45P.

Motioned by Locken, second by Bies TO APPROVE THE CHANGES TO THE PROPOSAL. Motion carried unanimously.

**East River Deer Hunting Season**
Switzer presented the recommended change to the East River deer hunting season to adjust resident license numbers from no more than 24,510 one-tag and 2,800 two-tag tag deer licenses to 30,000 one-tag and 15,000 two-tag and 5,000 three-tag deer licenses. He noted a change from proposal to repeal units 13P, 36P, 33P AND 38P

Motioned by Whitmyre, second by Sharp TO APPROVE THE CHANGES TO PROPOSAL. Motion carried unanimously.

**Refuge Deer Hunting Season**
Switzer presented the recommended changes to the national wildlife refuge deer hunting season as follows with no recommended change to the proposal.
1. For Sand Lake National Wildlife Refuge, adjust resident license numbers from no more than 105 one-tag deer licenses to 200 one-tag and 100 two-tag deer licenses.
2. For Lacreek National Wildlife Refuge, adjust resident license numbers from no more than 20 one-tag deer licenses to 100 one-tag and 50 two-tag deer licenses.
3. For Waubay National Wildlife Refuge, adjust resident license numbers from no more than 20 one-tag deer licenses to 75 one-tag deer licenses.

**Archery Deer Hunting Season**
Switzer presented the recommended changes to the archery deer hunting season proposal as follows:

1. Recommended changes from proposal:
   a. Modify ARSD 41:06:22:01.02 (Nonresident archery deer hunting season restrictions) as follows:
      A license obtained by a nonresident on or after the first day of August, 2019, is valid only on private lands not leased for public access by the department through the first day of January, 2020. A license obtained by a nonresident on or after the first day of April, 2020, and every year thereafter, is valid only on private lands not leased for public access by the department.

2. Modify ARSD 41:06:22:01.01 as follows:

Motioned by Bies, second by Sharp TO APPROVE THE CHANGES TO THE PROPOSAL. Motion carried unanimously.

Muzzleloading Deer Hunting Season
Switzer presented the recommended changes to the muzzleloading deer hunting season to adjust resident license numbers from no more than 1,000 one-tag “any deer” licenses to 1,500 one-tag “any deer” deer licenses.

Recommended changes from proposal:

Motioned by Sharp, second by Whitmyre TO APPROVE THE CHANGES TO THE PROPOSAL. Motion carried unanimously.

Apprentice Deer Hunting Season
Switzer presented the recommended changes to the apprentice deer hunting season to modify the statewide unit and “any antlerless deer” licenses to the following:

Recommended changes from proposal:
1. Repeal administrative rule language pertaining towards youth under 18 years of age.
2. Repeal administrative rule that each hunter must be accompanied by an adult while hunting.

Motioned by Locken, second by Whitmyre TO APPROVE THE CHANGES TO THE PROPOSAL. Motion carried unanimously.

Youth Deer Season
Switzer presented the recommended change to the youth deer hunting season as follows:
1. Establish ARSD Chapter 41:06:63 Youth Deer Season.
2. Establish the following administrative rules:
   41:06:63:01. Youth deer hunting season established. The youth deer hunting season is open statewide from one-half hour before sunrise to one-half hour after sunset beginning on the second Saturday of September through January 1.
   41:06:63:02. Number and type of licenses available. An unlimited number of “antlerless deer” and “antlerless whitetail deer” licenses may be issued for this season. Youth deer hunters are limited to one “antlerless deer” or “antlerless whitetail deer” license for areas open to youth deer hunting.
   41:06:63:03. Open units. The following is a description of the open units.
(2) Unit YOD-13: That portion of the state not included in Unit YOD-03. Licenses valid for a single tag “antlerless whitetail deer” license.

41:06:63:04. Closed areas. The youth deer season is closed and licenses are not valid in the following areas:
(1) Sand Lake National Wildlife Refuge in Brown County, unless otherwise allowed by the refuge;
(2) Lacreek National Wildlife Refuge in Bennett County, unless otherwise allowed by the refuge;
(3) Lake Andes National Wildlife Refuge in Charles Mix County, unless otherwise allowed by the refuge;
(4) Waubay National Wildlife Refuge and Waubay State Game Bird Refuge in Day County, unless otherwise allowed by the refuge; and
(5) Fort Meade Bureau of Land Management south unit and the signed portion of the north unit in Meade County.

41:06:63:05. Application requirements and restrictions. The following requirements and restrictions apply to all applications for license under this chapter:
(1) Any person who has reached the age of 12 years during the period September 1 through December 31 and has not reached the age of 18 years by June 30;
(2) A person who received a mentored deer license is ineligible to receive a youth deer license;
(5) Land operator preference is not applicable to these licenses.

3. Modify the following administrative rule:
41:08:06:06. Hunting area limited. A permittee may aerial hunt only in the counties permitted in the contract. A permittee may not aerial hunt upon or over any private land or any state or federal land, except as authorized by a department representative or as otherwise provided for in this chapter. A permittee may aerial hunt upon or over land owned or managed by the Office of School and Public Lands, without prior authorization by a department representative except that such land is closed to aerial hunting for four consecutive days beginning three days prior to the opening day of any local prairie elk, antelope, or deer firearm hunting season, as provided in article 41:06. For purposes of this section, the phrase, deer firearm hunting season, does not include the mentored, youth, or apprentice deer season, as provided for in chapter 41:06:44 or seasons restricted to the use of muzzleloading rifles, as provided for in chapters 41:06:36 and 41:06:45. A landowner pilot who has obtained a permit from the department may aerial hunt land the pilot owns or leases, including land leased from the Office of School and Public Lands, and up to four miles onto any contiguous private land or land leased from the Office of School and Public Lands, with written permission of the respective owner or lessee of the contiguous land. No contact with the department for authorization is necessary.

Motion by Bies, second by Sharp TO APPROVE THE RECOMMENDED CHANGES TO THE YOUTH DEER HUNTING SEASON. Motion carried unanimously.

Application for License
Chad Switzer, wildlife program manager, presented the recommended change to the mentored youth big game license proposal as follows:
Recommended changes from proposal:
1. Allow for both a resident and nonresident parent or guardian to purchase a mentored license for a designated mentored youth.
2. A person under 16 years of age who received a youth deer license is ineligible to receive a mentored deer license.
3. Establish the types of big game animals that are eligible to harvest with a landowner-on-own-land license. a. For the West River, East River, and Black Hills firearm deer hunting seasons, qualifying landowners and owner/operators may purchase one “any deer” license or a two-tag “any deer” and “any antlerless deer” license.
   b. For the antelope firearm hunting season, qualifying landowners and owner/operators may purchase one “any antelope” or a two-tag “any antelope” and “any doe/fawn antelope” license.
4. Modify the following administrative rule: 41:06:01:13. Designation of areas where free antlerless deer licenses can be used by farmers and ranchers. Antlerless licenses authorized by SDCL 41-6-19.8 may be issued to any qualifying farmer or rancher for use in the West River, East
River, Apprentice hunter, Youth, Archery, and Muzzleloading deer hunting units. Antlerless whitetail deer licenses will be available to qualifying applicants in hunting units which offer a deer license with multiple tags for antlerless deer in the lottery drawing for the East River and West River deer seasons. The requirements and equipment restrictions for each deer season apply to any free antlerless license issued.

5. Modify the following administrative rule: 41:06:01:17. Access permits required for specific deer hunting units and public lands. Any resident or nonresident deer hunter possessing an archery, muzzleloader, apprentice hunter, youth, or mentor deer license shall obtain and possess a free access permit to hunt West River deer units 24B, 27L, 35L, and East River deer unit 13L. Any resident or nonresident deer hunter possessing an archery deer license shall obtain and possess a free access permit in order to hunt Newton Hills State Park or in the Black Hills as defined in § 41:06:19:02. Unlimited access permits may be issued for each management unit and each free access permit shall be unit specific.

Motion by Whitmyre, second by Bies TO APPROVED THE RECOMMENDED CHANGE TO MENTORED YOUTH BIG GAME LICENSES. Motion carried unanimously.

Disabled Veterans Deer Hunting Season

Switzer presented the recommended change to the disabled veterans hunting season proposal as follows:

Recommended changes from proposal:
1. For the purposes of this season, a qualified disabled veteran is a person who meets one of the following criteria:
   a) A resident veteran who has been adjudicated by the United States Department of Veterans Affairs as twenty percent or more disabled due to a service-connected disability or has received the United States Department of Veterans Affairs K Award; or
   b) A resident who has served on active duty in the armed forces of the United States or has served as a member of the armed forces reserve or national guard, and the resident is forty percent or more disabled for the purposes of receiving social security benefits.

Motioned by Sharp, second by Spring TO APPROVE THE CHANGES TO THE PROPOSAL. Motion carried unanimously.

Deer Hunting Season License Allocation

Switzer presented the recommended changes to deer hunting license and access permit allocation by season and unit.

Motion by Locken, second by Bies TO APPROVE THE RECOMMENDED CHANGE TO ALLOCATION OF DEER LICENSES (Appendix C). Motion carried unanimously.

Upland Game

Switzer presented no recommended changes to the pheasant and grouse hunting seasons

CWD Regulations

Switzer provided no recommended changes to the proposal to disposal of carcass remains for deer and elk as it pertains to chronic wasting disease.

DIVISION OF PARKS AND RECREATION
Bison Center Update
Matt Snyder, parks and recreation regional supervisor, provided an update on the Bison Center project.

Snowmobile Season Recap
Ryan Raynor, district park supervisor, provide information on the snowmobile season.

Spring Creek Golf Course Development
Scott Simpson, parks and recreation division director, provided the Commission an update on the development of the Spring Creek Golf Course.

2021 Capital Development
Adam Kulesa, planning and development administrator, provided a short power point presentation was given highlighting major projects scheduled for this construction season. Several projects over 1 million dollars included: Palisades Phase I & II main road stem and campground loop construction, Mina Lake Spillway Replacement, Newell Lake Spillway Replacement, 1.5 asphalt overlay on the 18 mile stretch of Wildlife Loop Road, and a new boat ramp/parking lot at Lake Poinsett. The parks division is working diligently to play catch up on completing projects after Covid-19 delayed many of those budgeted projects in 2020.

Revenue, Camping and Visitation Report
Al Nedved, parks and recreation deputy director, provide the year to date revenue, camping and visitation reports for all parks and districts.

DIVISION OF WILDLIFE
Land Donation – Blue Dog Lake Fishing Access Area – Day County
Paul Coughlin presented information on a land donation in Day County from the County to be used for public water access to Blue Dog Lake.

Motioned by Whitmyre, second by Bies TO ADOPT RESOLUTION 21-07 (APPENDIX A) TO ACCEPT THE LAND DONATION IN DAY COUNTY FOR BLUE DOG LAKE FISHING ACCESS. Motion carried unanimously.

Land Acquisition – Medicine Knoll Creek GPA Land Exchange
Paul Coughlin presented information on a possible land exchange near the Medicine Knoll Creek GPA

Panfish Regulations
Brian Blackwell, fisheries biologist, provided research on bluegill population dynamics and angler harvest is being completed at lakes Enemy Swim and Pickerel. Bluegill abundance was high at both lakes in 2020. Growth was variable at Enemy Swim depending on what fish were sampled and growth at Pickerel is excellent. Bluegill harvest was somewhat high (33%) at Enemy Swim in 2020 and was extremely high (58%) at Pickerel. Late summer showed the highest harvest at both lakes and may be related to reductions in invertebrates. The information gained in this study will be used to model bluegill population responses under various regulations, including the current
15 fish daily limit, to see what may be best to maintain or increase the numbers of large bluegills.

**CWD Surveillance and Public Outreach**  
Chad Switzer provided information to the Commission

**Elk Management Plan Stakeholder Group Update**  
John Kanta, wildlife terrestrials chief, explained GFP is currently in the process of revising the elk management plan. As part of this process GFP is meeting with stakeholders to discuss the plan and take input. A third meeting was recently held with stakeholders. Topics discussed were prairie elk management objectives, landowner preference for elk licenses, population objectives and other topics. GFP plans to have a draft elk plan out for public comment in May of this year.

**License Sales Update**  
Heather Villa, administrations chief, provided an update on resident and nonresident license sales.

**Enemy Swim AIS Update**  
John Lott, fisheries chief, explained that at the March Commission meeting, a representative from the Enemy Swim Preservation Association requested Game, Fish and Parks close one of the two boat ramps on the lake to facilitate lakeshore residents conducting voluntary AIS inspections at the remaining ramp. The department met with the association twice after the March Commission meeting and proposed partnering with them on a dedicated GFP watercraft inspection station at the lake. The ramps are close enough to each other that the requirement to participate in a boat inspection would apply to boats planning to launch at either ramp. The association will provide funding for one GFP employee to be stationed at the inspection station for 10 hours per day, 7 days per week, at the Church Bay Public Water Access Area, from mid-May through mid-September. Association volunteers will help staff the station, with the number of volunteers needed based on expected use of the lake on a given day and during different times of the day (minimize delays to launch).

**Adjourn**  
Meeting adjourned at 9:50 a.m.

Respectfully Submitted,

Kevin Robling, Department Secretary
Appendix A
RESOLUTION 21-07

WHEREAS, the South Dakota Department of Game, Fish, and Parks (GFP) has expressed an interest in acquiring real property (Property) presently owned by Day County, which Property is described as:

Lot 26, Subdivision of Lot 4, of Section 28 in Township 122 North, Range 54 West of the 5th P.M., Day County, South Dakota 1.2 acres, more or less; and

WHEREAS, Day County, acting through its elected Board of County Commissioners, desires to gift and transfer title to the Property to GFP for use as a Public Water Access Area; and

WHEREAS, the Department has evaluated and determined the Property would serve very well as Public Water Access Area, offering season long fishing and other recreational access to Blue Dog Lake; and

WHEREAS, the Department is authorized to accept gifts of property for Public Water Access Areas per SDCL 41-2-19, and desires to accept the gift of the Property upon confirmation of the gift by the Game, Fish and Parks Commission; and

WHEREAS, the Game, Fish and Parks Commission desires to acknowledge the Department's acceptance of this gift of the Property for use as a Public Water Access Area from Day County, acting through its elected Board of County Commissioners, and further acknowledge the extreme generosity and vision of the Day County Commission in taking such action to ensure outdoor recreation opportunities are available to all South Dakotans and visitors.

NOW, THEREFORE, BE IT RESOLVED, that the Game, Fish and Parks Commission does hereby confirm the decision by the Department to accept the transfer and gift of the Property from Day County, acting through its elected Board of County Commissioners.

BE IT FURTHER RESOLVED that the Game, Fish and Parks Commission, on behalf of the citizens and sportspersons of South Dakota, does hereby acknowledge and express its deepest appreciation and gratitude to Day County, acting through its elected Board of County Commissioners for their generosity, and further acknowledge the outdoor recreation opportunities this gift will provide to South Dakotans and visitors for many years to come.
Appendix B
RESOLUTION 21-08

WHEREAS, Steve Baumberger of Sioux Falls, South Dakota, submitted a Petition to the Game, Fish and Parks Commission (Commission) dated March 15, 2021, requesting that the Game, Fish and Parks Commission amend ARSD § 41:07:03:03 (Fish Limits-Daily, possession, and length limit restrictions on special management waters) – to allow, at most, 1 smallmouth bass 15 inches or longer in length as part of the daily limit on Lake Sharpe, except for approved South Dakota Department of Game Fish & Parks bass tournaments, for the reasons more fully set out in the petition (hereinafter referred to as “the Petition”); and

WHEREAS, all members of the Commission have been furnished with and have reviewed a copy of the Petition; and

WHEREAS, the Commission has been advised that a copy of the Petition has been served on all members of the Interim Rules Review Committee and Director of the Legislative Research Council as required by SDCL § 1-26-13; and

WHEREAS, the Commission has been advised that SDCL § 1-26-13 requires that within thirty (30) days of submission of a Petition, the Commission shall either “deny the petition in writing (stating its reasons for the denials) or shall initiate rule-making proceedings in accordance with SDCL 1-26-4.”; and

WHEREAS, the Commission has been advised and is of the opinion that a hearing on the Petition is neither statutorily required nor necessary; and

WHEREAS, the Commission has reviewed and carefully considered the requirements and procedures set out in SDCL §1-26-13 and the contents of the Petition, including the reasons advanced by Petitioner in support of establishing length restrictions for smallmouth bass on Lake Sharpe; and

WHEREAS, current smallmouth bass harvest levels are not detrimental to the smallmouth bass population in Lake Sharpe; and

WHEREAS, research has shown increasing smallmouth bass abundance and lake-wide distribution in Lake Sharpe throughout the last three decades; and

WHEREAS, previous length restrictions on smallmouth bass in Lake Sharpe did not have a positive impact on the smallmouth bass fishery; and

WHEREAS, the suggested length restriction will substantially reduce the ability of anglers to harvest smallmouth bass without improving population quality.

NOW, THEREFORE, BE IT RESOLVED, that the Commission does hereby deny the Petition for the reasons hereinabove stated in this Resolution, which said Resolution as adopted by the Commission shall constitute the Commission’s written denial of the Petition and its reasons therefore.
BE IT FURTHER RESOLVED that the Petition, a record of the Commission’s discussions concerning same, and this Resolution be made a part of the Minutes of the Commission meeting at which this Resolution is adopted, and further, that the Department be and it is hereby authorized and directed in compliance with SDCL §1-26-13 to serve a copy of an extract of that portion of the Commission minutes which pertain to the Commission’s discussion of the Petition and its adoption of this Resolution, including a copy of the Resolution, on all members of the Interim Rules Review Committee and Director of the Legislative Research Council with copies also to be provided to the Petitioner, Steve Baumberger of Sioux Falls, South Dakota.
## Appendix C

### 2021-2022 Custer State Park Deer

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### Custer State Park Deer

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### 2021-2022 Black Hills Deer

#### Black Hills Deer

#### 2019-2020 VS 2021-2022 Comparison

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<tr>
<td>08N</td>
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| TOTAL |          | 7,240 | 7,280 | 7,320 | 7,360 | 7,400 | 7,440 | 7,480 | 7,520 | 7,560 | 7,600 | 8,320 | 8,360 |

**2021-2022 WEST RIVER DEER**
## EAST RIVER DEER
### 2019-20 VS 2021-22 Comparison

<table>
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<tr>
<th>Unit #</th>
<th>Unit Name</th>
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<th>2021-22 Resident Licenses</th>
<th>% Change</th>
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<tr>
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<td>20%</td>
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</tr>
<tr>
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<td>50</td>
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<tr>
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<tr>
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<td>400</td>
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<tr>
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<td>Day</td>
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<tr>
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<tr>
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<td>400</td>
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<td>300</td>
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<tr>
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**TOTAL**: 27,510 26,240 -1,270 -4% 28,510 27,540 -1,970 -7%
### REFUGE DEER
#### 2019-20 VS 2021-22 COMPARISON

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<th>Any Deer</th>
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<th>Antlerless Deer</th>
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<td></td>
<td>2019-20</td>
<td>2021-22</td>
<td>#</td>
<td>%</td>
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<tr>
<td>Lacreek Refuge</td>
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<td>0%</td>
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<td>0%</td>
</tr>
<tr>
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<td>120</td>
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Note: An additional 8% of the number of licenses will be available to nonresidents.

### 2021-2022 REFUGE DEER

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<th>License Totals</th>
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<td>Lacreek Refuge</td>
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<tr>
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<td>10</td>
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<td>10</td>
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</tr>
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<td>20</td>
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<td>10</td>
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<th>Any D</th>
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<th>RES Tags</th>
<th>NR 1-tag</th>
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### 2021-2022 ARCHERY ACCESS PERMITS

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<tr>
<td>Adams Homestead and Nature Preserve</td>
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<tr>
<td>Good Earth State Park</td>
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<tr>
<td>WRD-35L (Residents)</td>
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<tr>
<td>WRD-35L (Nonresidents)</td>
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### 2019-2020 vs. 2021-2022 Comparison

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<tr>
<td>2019-2020 Adams Homestead and Nature Preserve</td>
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<tr>
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<tr>
<td>2019-2020 Good Earth State Park</td>
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<td>2021-2022 Good Earth State Park</td>
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<tr>
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<tr>
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<td>2019-2020 WRD-35L (Nonresidents)</td>
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### 2021-2022 MUZZLELOADER DEER

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<td>Total</td>
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### 2019-2020 vs. 2021-2022 Comparison

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<th>Resident</th>
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<tbody>
<tr>
<td></td>
<td>Any Deer Licenses</td>
</tr>
<tr>
<td>2019-2020 Statewide</td>
<td>1,000</td>
</tr>
<tr>
<td>2021-2022 Statewide</td>
<td>1,000</td>
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</tbody>
</table>
Public Comments

CWD Regulations

Clayton Siegfried
Brandon SD
Position: oppose

Comment:
I am opposed to any blanket regulation forcing hunters to drop off deer to a location no matter what. If you suspect an issue with your harvest offer a drop off location. Nothing should be mandatory we have enough regulations if west river units warrant mandatory regulation due to higher concentrations of CWD enforce that by county. How are you regulating this anyway.. Assuming it is an honor system.. Honor our time as well..

Thank You.

Peter Makoweski
Pierre SD
Position: oppose

Comment:
The CWD proposals are not practical. The environment conditions are most likely the main determining factor in spreading this disease, these are factors that can't be controlled. This disease has most likely been around for a longer time period than we realize. It has only been in the last twenty to thirty years that that we have been testing for it and have been able to identify the disease. How do we enforce this? We are losing hunter numbers every year. Making more regulations and issuing more citations is not the way to encourage more hunters, not to mention poor public relations that will develop amongst the department and general hunting public. Good PR is essential, inform the public how this disease has developed around the country and now that disease is here what measures show be followed by the hunting public
Steven Pemble
Buffalo SD

Position: support

Comment:

Thank you for bringing this issue of carcass disposal to light. I live in Harding County and we receive several out of area hunters during the general deer seasons. Hunting is a very important activity to our local area and it brings in a significant amount economic impacts as well. However carcass disposal is a significant issue for those of us locals who access the public lands in the area year round. Our local wildlife production area known as Gardiner Lake becomes a carcass dump for many of the out of area hunters. As a fellow hunter trying to hunt for birds with my dogs it becomes extremely frustrating to try and flush a bird without your dog finding a dozen rotted carcasses because people are littering their excess hides and carcasses. I can assure that these carcasses were not from deer that were shot at the location they were found. I frequent this area and have a good understanding of the traffic there. There were approximately 8 deer carcasses that I've found just this year at our local Game production area. This area is also the communities one of the water features in the county where anglers can access. It is extremely frustrating to be walking the shoreline of our well kept area to find dead carcasses. One of the specific issues in our area is the local dump is only open 3 days a week and the out of area hunters will not abide by those dates and just dump the carcasses.

I do believe I can help provide a solution for our area and it would require three different action items. First would be signage in the area, specifically at the Gardiner Lake, to inform there is to be no dumping of carcasses. Second would be to work with the Town of Buffalo to provide a dumpster with 24 hr access during hunting season. Thirdly, GFP officers should enforce fines to the full extent of the law for violators.

Please consider the consequences that are beyond just CWD, including keeping our local areas clean for our posterity.

Thank You,

Steven Pemble

Attached is a photo approximately 100 ft from our fishing dock where a deer carcass was dumped. (one of several carcasses right in that area)

Deer Seasons

Ryan Orrock
Colome SD

Position: other

Comment:

I know I am ahead of the game and do not know what you guys are proposing for Todd County. I have hunted it the last 10 years and when I first started there was an early doe season and you could take a buck and doe with a rifle. The population never really took a hit and has been either sex for many years now. The doe population is getting out of control. In one sit where I can see about 500 yards all around me I seen about 100 deer in early December. 90 percent of them doe. The problem is that most of the ground is tribal and to be honest a lot of those hunters don’t harvest doe. Please let hunters like me fill the freezer a little more and do my part on doe management.
Dillon Blaha  
Pierre SD  
**Position:** oppose  
**Comment:**  
I oppose the changes to the Apprentice and Mentored Deer hunting seasons. We should prioritize opportunities for youth hunters above others. Mule deer are the perfect deer for youths, they are not as skittish and more importantly they are available early in the year when the weather is nice (whitetails tend to be in standing crop fields until those fields are harvested). If mule deer harvest is a concern, I suggest adjustment be made to general deer seasons not the youth seasons.

Adam Golay  
Sioux Falls SD  
**Position:** other  
**Comment:**  
West river deer zone 21A should be added to the shaded area MHD-03/APD-03 to reduce harvest of antlerless mule deer in that zone for apprentice deer.

Kyle Kusser  
Gettysburg SD  
**Position:** oppose  
**Comment:**  
As a father who is trying to introduce my kids to actual hunting, not driving around looking for deer, this would greatly limit the opportunities to put my kids on deer. I try to not only teach them the ins and outs of firearm safety and hunting but spot and stock methods and camping while hunting. Being only able to shoot a white tail will take a lot of the experience out of it along the river. I just think that the youth tags could be left alone. Statewide any antlerless. Give all the kids the opportunity at a mule deer or a white tail no matter where they live. You’re doing a good thing with these seasons. I wish you would just leave them alone.

However, maybe it is a good thing to get these kids ready for the disappointment of not getting to hunt the seasons they want to hunt in their home state, because that is what they have to look forward to in their future as a South Dakota outdoorsman.
Justin Allen  
Pierre SD  
Position: other

Comment:

I'm opposed to the proposal that restricts the harvest of mule deer does by mentor hunters in the majority of SD. If GFP feels the need to reduce mule deer doe harvest I'm all for it. However, based on proposals we are placing the management/reduction of harvest on the shoulders of youth hunters. We are taking opportunities away from youth hunters while bow, archery, muzzy hunters with any deer tags are not restricted and do not help reduce mule deer doe harvest. It would be extremely easy to make Any Deer tags not valid to take a mule deer does. I 100% understand the harvest statistic by license type and season of mule deer doe harvest but if we are that worried about reducing mule doe deer harvest why not go all in instead half hearted? For GFP attempting to recruit and retain youth hunters this a step in the wrong direction. Like mentioned I have zero problem with reduction of mule deer does if the sacrifice is made across the board...as change to any deer tags. I find it extremely frustrating that my kids will not have the opportunity at the chance to harvest a mule deer doe in our backyard but Minnesota Joe has that opportunity while bow hunting for 3 months with his Any Deer tag in the exact same location. I urge you to leave the harvest of mule deer does as is for 2021 for the mentor season and go back to drawing board and figure something out were doe harvest is reduced throughout all licenses specifically bow and firearm any deer licenses.

Thank You  
Justin

Justin Allen  
Pierre SD  
Position: other

Comment:

Dear Commissioners,

I feel like bow harvest statewide and especially specific counties is the elephant in the room that won't be addressed. Bow harvest over the last 10 years has increased nearly two folds. In 2020 10,500 deer were killed, 15% increase from 2019. 15% increase in one year. 25% increase from 2016 to 2020 and 40% increase from 2014 to 2020. Hunter success in 2020 was 35%, so argument of low success isn't much of an argument anymore. Several counties in the state have higher archery harvest then firearm. Most alarming is the Mule Deer harvest in counties along the Missouri River and Black Hills. Any deer Firearm tag allocations are heavily managed but archery is a free for all for 4 months. Archery harvest in those counties has surpassed or is close to that of the firearm season. Often these counties take a resident 4 to 7 years of preference to draw firearm any deer tag while archery gets 4 months every year.  SD GFP biologists spend so much time reviewing and study data to make the right firearm tag allocations for each county but then archery is the wild west of no regulations. Archery harvest is plenty high in numerous counties to have a biological effect. Please start the discussion of limited tag archery units at least in Mule deer country. Look at moving the start date back to third Saturday in Sept. and also limiting bow licenses to only one statewide any deer tag per hunter.

Thank You for your time.

Justin
Bill Fredrick  
Jones County SD  
**Position:** oppose

**Comment:**  
I'm opposed to the proposal to limit mule deer harvest during the youth season. As a landowner with mule deer I find ridiculous my grandkids can not hunt mule deer does on my land. Find other ways to reduce doe harvest like no mule deer does with any deer tags. Our youth are the future of hunting. We should be furthering their hunting opportunities not taking them away.  
Bill  
Jones County Landowner

Trent Zimms  
Rapid City SD  
**Position:** oppose

**Comment:**  
I'm against the restriction of limiting youth hunters from hunting mule deer does during the mentor season unless all licenses and seasons are restricted from taking mule deer does. If youth are restricted and harvest is reduced by 30% why are we not concerned about the other 70%? If anything youth should be the last to be restricted. Can't we restrict all any deer tags from mule deer does?? Bow hunters with any deer tags killing too many mule deer in the black hills is the real problem.

**Other**

Matt Surrell  
Sioux Falls  SD  
**Position:** other

**Comment:**  
I wish South Dakota would make the mentored antelope season the same as the mentored deer season. The youth have to compete with the adults during the antelope season, and we all know how spooky and skidish they become once fired at. I have 3 girls and it's fun to take them out hunting with me, but it's difficult if I have a tag also, doesn't leave me much time for my own tag. Hope this makes it to the right ears. Sincerely Matt Surrell

Jeffrey Heaton  
Elk Point SD  
**Position:** other

**Comment:**  
Was just curious as to when the drawing for access permits for Adams Homestead and other places will be taking place. The deadline for applications is posted and has already passed, but I can't find any information on when the drawing will take place. When I check the status of my applications it still says drawing not yet taken place. What date is the drawing?
Where do you find application deadlines, season dates, etc like you could previous years on here so a person could try to make plans? Looking for east river deer app. deadlines and can’t even find east river deer!

Upland Game Seasons

Tom Yseth
Brookings SD
Position: other

Comment:

Dear Staff and Commissioners;
I would like for you to consider changing the pheasant opener dates and this is a good year to do it. Instead of being the third Saturday, start the season the Saturday closest to the 15th/16th or whatever you can agree to. The next two years would fit this time frame and get people used to a new “tradition”. The 21st denies more nice day opportunities and the birds are not a lot different then they are on 14th. Of course you would have to adjust the youth and resident only seasons. Something to think about while you are protecting the resource and providing opportunity for citizens to enjoy the outdoors. Thank you.
Former Commissioner
Tom Yseth
Brookings, SD 57006
Public Comments

CWD Regulations

Paul Lepisto  
Pierre SD  
Position: support

Comment:

Please see the attached comments in support of the CWD proposal from the South Dakota Division of the Izaak Walton League of America. Thank you.

Deer Seasons

Adam Karst  
Watertown SD  
Position: oppose

Comment:

I understand and agree to protect some of the antlerless mule deer in some units. However, this new proposal limits opportunity for youth by just having to pick one unit.

All 3 of my children have participated in the mentored deer hunts. They have all had hunting opportunities West River and East River. Sometimes they would fill their antlerless tag West River, other times they would fill their antlerless tag East River. They enjoyed being able to hunt both areas. I believe these mentored deer hunts have helped pave the way for future SD hunters.

I ask the commission to consider the following 3 alternatives.

1. One statewide tag only good for any antlerless (mule deer or whitetail) in the shaded area otherwise it is whitetail only in the white area. This would protect the antlerless mule deer population in the unshaded areas but still allow opportunity state wide for our youth.

2. Allow youth to apply for 2 mentored tags: 1 in the shaded unit (any antlerless) and one in the white area (whitetail only). This would also protect the antlerless mule deer population in the unshaded areas.

3. No change to current policy

Please consider slight modifications to the proposal or vote no on the current proposal. Thank you for your time and consideration.

Sincerely,

Adam Karst
April 1, 2021

South Dakota Game, Fish and Parks Commission
523 East Capitol Avenue
Pierre, SD 57501

Re: Support of CWD Proposal

Dear Commissioners,

The South Dakota Division of the Izaak Walton League of America (Division) appreciates the opportunity to comment on the Department of Game, Fish and Parks’ (GFP) proposed rule changes regarding Chronic Wasting Disease (CWD).

The Division shares GFP’s concern that a CWD carrying carcass may spread the fatal infection to other cervids when it decomposes. Sadly, CWD is a very real threat in the state. Last fall many hunters, including some of our members, harvested CWD positive deer and elk. Hunters have moved infected animals from known endemic areas and disposed the remains in other locations. This opens the door to a further spread of CWD.

In the last year, four new counties have been confirmed to have CWD infections and are considered endemic areas. The new counties, Ziebach, Lyman, Mellette, and Sully bring the endemic counties in South Dakota to sixteen.

Due to this extremely serious, and fast-moving risk, the Division supports rules stating that the carcasses of potentially infected cervids be properly disposed of only by a waste management provider or in a permitted landfill to protect uninfected cervids from exposure. This must include bones, trimmings, and all other parts from butchering or taxidermy processes.

Specific to this proposal, the Division supports repealing existing rule 41:06:03:15. We support recommended rule 41:06:03:16, and current rule 41:06:03:17. And we endorse the changes to 41:06:03:18, 41:06:03:19 and 41:09:11:07.

Deer and elk are very important to South Dakota. The species are a major component in our quality of life and provide a great food source enjoyed by many families. Big game hunting provides a major economic impact to the state each year. The Division supports all rules and regulations that lower or eliminate the potential spread of CWD. This includes rules governing the proper disposal of the carcass to prevent future cervid exposure.

These recommended rule changes should be embraced by all hunters, processors, and taxidermists to reduce the spread of CWD. Successful hunters can transport harvested deer and elk to a game processor, taxidermist, or to privately process if they abide by these regulations.
for proper disposal. The proposed rule changes will help protect our cervid populations and the future of big game hunting in South Dakota.

The South Dakota Division of the Izaak Walton League of America thanks you for the opportunity to comment on the proposed CWD rule changes. We urge your support of them.

Thanks for your service to the people of South Dakota.

Sincerely,

Kelly Kistner
National IWLA President and President of the South Dakota Division of the IWLA
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