COMMISSION AGENDA
Game, Fish and Parks Commission
August 31-September 1, 2022
Good Earth State Park Visitor Center Classroom
26924 480th Avenue, Sioux Falls, SD 57108

General Meeting Information
This meeting will be held in person, via zoom/conference call, and livestream. To listen to the entire meeting beginning at 1:00 p.m. CST via livestream at https://www.sd.net/remote1/ or join via zoom by clicking on the link below. Depending on the application you use you may be required to enter the meeting ID and password. Remember to enter your display name and mute your microphone. To help keep background noise and distractions to a minimum, make sure you mute your microphone and turn off your video when you are not speaking.

WEDNESDAY – August 31, 2022 at 1 pm CST / 12 pm MST
Zoom Meeting Link https://state-sd.zoom.us/j/94347261917?pwd=ZW0xblpi52R4UmV1dVYzZg0yYz09
or join via conference call Dial 1 669 900 9128 Meeting ID: 943 4726 1917 Passcode: 7683225

THURSDAY – September 1, 2022 at 8 am CST / 7 am MST
Zoom Meeting Link https://state-sd.zoom.us/j/94618478217?pwd=YXZuUXFkNVhDcDJaaHA1MzFxNWFYdz09
or join via conference call Dial 1 669 900 9128 Meeting ID: 946 1847 8217 Passcode: 4160149

Public Input: To provide comments join the meeting in person, via zoom or conference call per the info above. To conduct the public hearing and/or open forum as efficiently as possible we ask those wishing to testify to register by 1:00 pm CST the day of the meeting by email to Liz.Kierl@state.sd.us. Testifiers should provide their full names, whom they are representing, city of residence, and which proposed topic they will be addressing.

Written comments can be submitted at https://gfp.sd.gov/forms/positions/ . To be included in the public record comments must include full name and city of residence and meet the submission deadline of seventy-two hours before the meeting (not including the day of the meeting).

Call meeting to order 1:00 pm CT / 12:00 pm MT

Division of Administration

Action Items
1. Conflict of Interest Disclosure
3. Additional Commissioner Salary Days

Information Items
4. Parks & Wildlife Foundation Update
5. Second Century Habitat Fund Update
6. South Dakota Go Outdoors Update
7. Non-Meandered Waters Update

Public Hearing
Portion of the meeting designated for public comment on items pertaining to finalizations listed on the agenda. (Typically limited to three (3) minutes per person.)

Open Forum – 2:00 pm CST / 1:00 pm MST
Portion of the meeting designated for public comment on other items of interest. (Typically limited to three (3) minutes per person.)

Petitions

8. Sheridan Lake Walleye Limit
Proposals

9. Spring Turkey
   a. Custer State Park Spring Wild Turkey Hunting Season
   b. Spring Wild Turkey Hunting Season

Finalizations

10. Fishing Regulations
    a. Ice Shack Removal Dates
    b. Fish Limits
    c. Bait & Fish Importation
    d. Hoop Nets, Traps, Setlines, and Floatlines
    e. Paddlefish Season
    f. Disabled Angler Assistance Program

11. Threatened and Endangered Species – Peregrine Falcon

Division of Parks & Recreation

Information Items

12. Spring Creek Golf Course Update
13. Recreational Trails Program
14. FEMA Update
15. Becoming an Outdoor Family Workshop Update
16. Fall Programming and Special Events
17. Federal Bridge Program Update
18. July Camping, Visitation, and Revenue Report

Division of Wildlife

Action Item

19. Elk Contingency Licenses

Information Items

20. Grouse Management Plan
21. Lake Sturgeon Program Update
22. Nonresident Archery Deer & Antelope
23. Sioux Falls Outdoor Campus Update
24. License Sales Update

Solicitation of Agenda Items for Commissioners

Adjourn

Next meeting information: October 6-7 at the Outdoor Campus in Rapid City.
A public meeting of the Game, Fish and Parks Commission will be held on Wednesday, August 31, 2022, commencing at 1:00 p.m. CST to consider the matters appearing on the proposed agenda attached hereto, and any other matters which may come before the Commission.

This meeting will be held in person, via zoom/conference call, and livestream. To listen to the entire meeting beginning at 1:00 p.m. CST via livestream at https://www.sd.net/remote1/ or join via zoom by clicking on the link below. Depending on the application you use you may be required to enter the meeting ID and password. Remember to enter your display name and mute your microphone. To help keep background noise and distractions to a minimum, make sure you mute your microphone and turn off your video when you are not speaking.

**WEDNESDAY – August 31, 2022, at 1 pm cst / 12 pm mt**
Zoom Meeting Link [https://state-sd.zoom.us/j/94347261917?pwd=ZW0xblpiS2R4UmxWNVpBd3ZYQ01ydz09](https://state-sd.zoom.us/j/94347261917?pwd=ZW0xblpiS2R4UmxWNVpBd3ZYQ01ydz09)
or join via conference call Dial 1 669 900 9128 Meeting ID: 943 4726 1917 Virtual Passcode: GFP2022 or Phone Passcode: 7683225

**THURSDAY – September 1, 2022, at 8 am cst / 7 am mt**
Zoom Meeting Link [https://state-sd.zoom.us/j/94618478217?pwd=YXZuUXFkNDJaa1MzFxFsNFYQ0Fz09](https://state-sd.zoom.us/j/94618478217?pwd=YXZuUXFkNDJaa1MzFxFsNFYQ0Fz09)
or join via conference call Dial 1 669 900 9128 Meeting ID: 946 1847 8217 Virtual Passcode: GFP2022 Phone Passcode: 4160149

**Public Input:** The public hearing followed by the open forum will begin at 2:00 p.m. CST on August 31, 2022. To provide comments join the meeting in person, via zoom or conference call per the info above. To conduct the public hearing and/or open forum as efficiently as possible we ask those wishing to testify to register by 2:00 pm CST by email to [Liz.Kierl@state.sd.us](mailto:Liz.Kierl@state.sd.us). Testifiers should provide their full names, whom they are representing, city of residence, and which proposed topic they will be addressing.

**Written comments** can be submitted at [https://gfp.sd.gov/forms/positions/](https://gfp.sd.gov/forms/positions/). To be included in the public record comments must include full name and city of residence and meet the submission deadline of seventy-two hours before the meeting (not including the day of the meeting).

Dated this 24th day of August 2022.

______________________________
s/b Russell Olson
Russell Olson, GFP Commission Chair
NOTICE OF PUBLIC HEARING
DEPARTMENT OF GAME, FISH AND PARKS

A Public Hearing will be held at the Good Earth State Park, 26924 480th Avenue, Sioux Falls, SD 57108 at 2:00 pm (Central Time) on Wednesday, August 31, 2022. Individuals wishing to participate may attend in person or by teleconference. Teleconference information can be found at https://gfp.sd.gov/commission/information/. The public hearing is to consider adoption, amendment, and repeal of Rules pertaining to:

1. ARSD 41:03:01:16. Restrictions on use of firearms, air guns, crossbows, and bows in the state park system -- Exceptions.

   Effect: Modify the time during the season when hunters can have uncased weapons within certain parks in the state park system.

   Reason: The objectives are to increase turkey population performance and to increase hunter satisfaction with a later start date to the season.

2. ARSD 41:06:13:01. Spring wild turkey hunting season established -- Number and type of licenses available.

   Effect: Changes the start date of the spring turkey hunting season and increases the maximum number of licenses available to residents.

   Reason: Turkey population status is monitored based on harvest success in most units across South Dakota but based on recent research we are not observing the reproduction level desired in the central and northern Black Hills and a few prairie units. In addition, negative feedback from hunters and their hunting experience lead to the justification for these proposed changes. The objectives are to increase turkey population performance and increase hunter satisfaction with a later start date to the season.


   Effect: Modifies the season dates for those hunting units with split seasons and
eliminates a hunting unit from the Black Hills.

Reason: With a change to the start date for all turkey seasons, allocation of time to those units with split seasons needed to be adjusted. With a shortened season and increasing sales of unlimited archery turkey licenses, it is difficult to justify this second turkey license for residents in the future. The objectives are to increase turkey population performance and increase hunter satisfaction with a later start date to the season.


Effect: Removes a unit from the spring wild turkey hunting season and revises the valid date of access permits for Good Earth State Park and Adams Homestead and Nature Preserve.

Reason: The objectives are to increase turkey population performance and increase hunter satisfaction with a later start date to the season.

5. ARSD 41:06:13:05. Turkey hunting recruitment license – Open area and eligibility.

Effect: The proposed modification will change the turkey hunting recruitment season to the “third” Sunday of April instead of the “first” Sunday of April.

Reason: The proposed change will align turkey hunting recruitment season start dates with current proposed spring turkey season start dates. The objectives are to increase turkey population performance and increase hunter satisfaction with a later start date to the season.

6. ARSD 41:06:15:01. Spring wild turkey hunting season established – Number and type of licenses available.

Effect: Establishes a later spring wild turkey season and sets the number of available licenses to residents.

Reason: Turkey population status is monitored based on harvest success in most units across South Dakota but based on recent research we are observing the reproduction
level desired in the central and northern Black Hills and a few prairie units. In addition, negative feedback from hunters and their hunting experience led to the justification for these proposed changes. The objectives are to increase turkey population performance and increase hunter satisfaction with a later start date to the season.

7. ARSD 41:06:15:02. Open unit (turkey).

Effect: The proposed change would remove the preference point unit from turkey hunting in Custer State Park (CSP).

Reason: This preference point unit is no longer needed and applicants will still have the option to purchase preference within the licensing system.


Effect: Removes the deadline for removing ice shacks from the ice each year.

Reason: Removing deadline would allow anglers to keep shelters in place during years when suitable ice conditions still exist past the previous deadline. Additionally, it would provide flexibility for anglers when access conditions prohibit retrieval of shelters.

9. ARSD 41:07:01:17. Liberalized take of silver carp, bighead carp, smelt, and lake herring.

Effect: Removes restrictions on mesh size or net size for nets used for taking smelt.

Reason: Restrictions on mesh size or net size for taking smelt were the same as for taking noncommercial bait using minnow traps, seines, dip nets, lift nets, or cast nets. Net restrictions for take bait for noncommercial use were removed for 2022.

10. ARSD 41:07:03:03. Daily, possession, and length limit restrictions on special management waters.

Effect: Proposed changes would remove the 15-inch minimum length limit for bass on Burke Lake (Gregory County) and impose a 15-inch minimum length limit on Lake Mitchell (Davidson County).
Reason: The regulation is not needed on Burke Lake and will protect smaller largemouth bass from harvest on Lake Mitchell resulting in increased abundance and improved sizes of bass.

11. ARSD 41:07:05:02. Paddlefish season in special management areas.

Effect: Allow crossbows as a legal method of take for paddlefish during seasons when bow and arrow are a legal method of take and match areas where crossbows can be used to take paddlefish below Gavins Point Dam with Nebraska regulations. Additionally, language regarding purchasing preference points associated with the old GFP licensing system would be removed.

Reason: Allowing crossbows and modifying boundaries would also align with Nebraska border waters and increase opportunity. This preference point unit language is no longer needed and applicants will still have the option to purchase preference within the licensing system.

12. ARSD 41:07:08:05. Use of another person's hoop nets, traps, setlines, or floatlines.

Effect: Allowing someone else to help tend hoop, trap, setlines and floatlines if the licensee is present.

Reason: Allowing someone to assist a licensee with tending their equipment would increase opportunity when using these gears, clarify rule language for enforcement purposes, and be beneficial for licensees with mobility issues.

13. ARSD 41:07:08:05.02. Tending hoop nets, traps, setlines, and floatlines.

Effect: Reduce check times for hoop nets, traps, and setlines.

Reason: Modifying the check time for hoop nets, traps, and setlines would reduce bycatch and mortality of non-targeted species, such as turtles. Additionally, this change would align South Dakota regulations with Nebraska.
14. ARSD 41:09:08:03.04. Importation requirements for fish or fish reproductive products.

Effect: Modify the rule listing fish importation requirements to better describe current definitions.

Reason: Current language needs to be modified to match language used to describe fish diseases.

15. ARSD: 41:09:12:08 Disabled angler assistance permit. (New Rule)

Effect: The new rule would allow permitted individuals to receive assistance when participating in lawful fishing activities.

Reason: Creating a disabled angler assistance permit would allow for users who have disabilities that affect their ability to fish to receive assistance from another individual to perform lawful fishing activities.

16. ARSD 41:10:02:01. List of endangered birds.

Effect: Remove the Peregrine Falcon (*Falco peregrinus*) from the endangered list of state threatened and endangered bird species.

Reason: Results from a State Threatened and Endangered Species Status Review indicate that the peregrine has met the criteria to downlist the species from endangered to threatened.

17. ARSD 41:10:02:02. List of threatened birds.

Effect: Add the Peregrine Falcon (*Falco peregrinus*) to threatened on the list of state threatened and endangered bird species.

Reason: Results from a State Threatened and Endangered Species Status Review indicate that the peregrine has met the criteria to downlist the species from endangered to threatened.
Interested persons will be given reasonable opportunity to submit data, opinions, arguments, and their views, either orally or in writing (or both) at the hearing. Persons unable to attend the hearing may mail data, opinions, arguments, and their views to the office of the Secretary of the Department of Game, Fish, and Parks, Foss Building, 523 East Capitol, Pierre, South Dakota 57501, or by going to the GFP website at http://gfp.sd.gov/forms/positions. All persons who desire to submit written data, opinions, arguments, and their views by mail or email are encouraged to mail or transmit the same in sufficient time so that it is received by and in the office of the Secretary of the Department of Game, Fish, and Parks 72 hours prior to the date of the hearing. Interested persons will be given reasonable opportunity to submit data, opinions, arguments and their views, either orally or in writing (or both) to the Commission for their consideration. All written and email comments must include the name, home town/city, and state of the person submitting the comments.

The above rule proposals are available for review on the internet by going to https://rules.sd.gov/ and copies of the proposed rules may be requested from the office of the Secretary of the Department of Game, Fish, and Parks, Foss Building, 523 East Capitol, Pierre, South Dakota 57501. Notice is further given to individuals with disabilities that this hearing is being held in a physically accessible place. Any individuals with disabilities who will require a reasonable accommodation in order to participate in the hearing should submit a request to the undersigned at 605.773.3718 or 605.223.7684 (Telecommunication Device for the Deaf).

Dated this 29th day of July, 2022.

(SEAL)

Kevin Robling, Secretary

This Notice of Public Hearing is published at the approximate cost of $_______.

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Public Comments

Antelope (Firearm and Archery)

Eric Schoenfelder
Lake Andes SD
Position: oppose

Comment:
I thought this is a proposal? " And finally what we are going to do is limit mentor youth hunting to private land only. What we expect this to do is .....” Sounds like the decision is already made but we are used to that with GFP proposals. Just going through the process making the public feel their opinion matters but the decision is already made. SDBI and many other sportsmen that take the field have voiced our concerns with the way the antelope has been managed (and mule deer) for quite some time most notably in 2019 and 2021 but nothing was done. Just last year Harding west had double tags and now we have 4 proposals to reduce the harvest of antelope. yes something drastic has to be done but I really don't think we should take the mismanagement out on the youth of our state. How about putting a cap on nonresident archery permits to a number that will actually do some good in reducing harvest and increase the quality of the hunt for everyone.

Tyson Allen
North Sioux City SD
Position: other

Comment:
Nonresidents need to be capped. It's becoming a last resort state for archery antelope which is making nonresidents flood here. Let alone, we already have a declining population in which resident rifle tags are going to be reduced, so why don't we combat it with dropping nonresidents tags for antelope? Make it a draw like other states do.

David Niemi
Buffalo SD
Position: oppose

Comment:
SDGF&P Commision:
I am opposed to the reduction of license numbers for antelope firearm and archery licenses in Harding County. The population of antelope is large that will need to be harvested. The does this spring have had twins and seeing triplets is not uncommon.
Please keep the license numbers higher in order to harvest this large number of antelope.
Respectfully yours,
David Niemi
A Harding County Sheep Producer
Dennis Vanderwerff  
Platte SD  
Position: oppose

Comment:  
Mentor Antelope tags only valid on private land. So now many beginning hunters will not have the opportunity to hunt antelope. This will further accelerate the declining number of hunters!!

Archery and Muzzleloader Season  
Tyson Allen  
North Sioux City SD  
Position: other

Comment:  
I think nonresidents need to be capped on the number of tags given out for archery. It’s been ridiculous out on public lands recently with nonresidents. Not saying we need to make them not welcome but our state gives unlimited tags to nonresidents which is nuts when you compare it to other states.

Fall Turkey  
Dan Erikson  
Sioux Falls SD  
Position: oppose

Comment:  
I am opposed shortening the spring turkey season statewide and adding tags to the fall season. The spring season is short enough the way it is and taking a week away would turn a lot of resident hunters away. It takes an opportunity away from them to hunt the best part of the year for turkeys. Adding fall tags doesn’t benefit the hunters as fall hunting turkeys isn’t as popular. Out of all the turkey hunters I know I have never heard of them hunting turkeys in the fall.

Other  
Anthony Filholm  
Brookings SD  
Position: other

Comment:  
The procedure for submitting public input on commission agenda items could use a little work. You indicate that all public input needs to be done 72 hrs in advance of the meeting. You put the commission agenda out on July 1st and expect people to digest it and reply by the 5th when its the busiest holiday weekend for camping of the whole year. I suggest putting the agenda out earlier or moving that meeting to the following week in July. Thanks for your time. Tony
Chris Gukeisen  
Pierre SD  
**Position:** support  

**Comment:**  
I support all 3 petitions submitted by Dana Rogers. Pressure on public land in South Dakota is becoming a major issue. Unlimited tags for ANY DEER/ANTELOPE is being broadcasted across youtube and social media. It has negatively effected public lands over the last several years. Each year gets worse than the last.

Jeffrey Olson  
Rapid City SD  
**Position:** support  

**Comment:**  
Please support the petitions brought forward by the SD Bowhunters

Scott Schemmel  
Harrisburg SD  
**Position:** support  

**Comment:**  
I support limiting the number of non resident archery tags and I support increasing the cost of a non resident archery tag.  
I big game hunt in other states and South Dakota needs to get more in line with cost that other states are charging.

Craig Solberg  
Pierre SD  
**Position:** other  

**Comment:**  
Please consider limiting the number of nonresident archery tags for deer and antelope. I know of no other place where I as a nonresident can buy an over the counter tag every year to harvest any deer or any antelope (buck or doe). A limited resource with an unlimited harvest will not end well. One need look no further than the Custer State Park elk herd or the antelope herd in the Ft. Pierre National Grasslands to see what happens when big game herds are over-harvested. The end result is less opportunity in the field for all hunters, and loss of revenue for both local businesses and the Dept. of Game Fish and Parks.
Casey Skillingstad  
Rapid City SD  
Position: oppose  

Comment:  
I am opposed to adding crossbow as a legal method of take for paddlefish during archery season. During the season, the river becomes chaotic with boats. I have safety concerns with allowing loaded crossbows during this busy season. I believe what makes the archery season special is the difficulty of using a bow which would be tainted if crossbows were allowed.

Mark Nielsen  
Yankton SD  
Position: other  

Comment:  
it seems to me you are trying to make it so hard to fill out a application that us old guys  just quit hunting its working thanks

Jeremy Wollman  
Bonesteel SD  
Position: oppose  

Comment:  
I would not be in favor of split turkey seasons in Gregory County. Given the uncertainty of spring weather, the proposed early split season would not allow hunters to effectively call in turkeys, nor allow hunters to efficiently access hunting property. However, if the split season would increase the number of overall tags for the turkey season, I would slightly support it.

William Schwarz  
Pierre SD  
Position: oppose  

Comment:  
I oppose the majority of the proposed changes to the Spring Turkey seasons. Please see attachment for further explanation.  

See attachment #1
Amber Duncanson  
Mapleton MN  
Position: other

Comment:
French creek horse camp has been one of our favorite places to visit in SD. This year we brought our family with to trail ride. In the attachment there is a picture of two campers and no horses. We couldn’t rent their stall because of a policy. Policy’s are not laws and should be a case by case basis under the camp host discretion. Every year there are many empty stalls available because of multiple reasons. If a camper gives permission to use empty stalls the camp host needs to have the power to approve or disapprove. At that point the host needs to have the power to transfer the stall to the horse owners under their current camping reservations. We do appreciate the continuing investments at the horse camp.
Thank you
See attachment #2

Cody Christensen  
Sioux Falls SD  
Position: oppose

Comment:
I dont agree with this at all. There are many hunters out there, that can only hunt a couple of the weekends during the spring turkey season. If you limit their weekends, there is a good chance they won't hunt at all. I, myself can hunt 2 weekends a year, if lucky.

I'd like to see the books on our turkeys in this state. I've seen more turkeys everywhere I go in this state than I did 5 years ago. Let's get real and manage our own turkeys in South Dakota than listen to what Southern states are doing to manage their population.

Clayton Lenk  
Brainerd MN  
Position: support

Comment:
Letter of support for changing the spring turkey season opening dates. - I am submitting on behalf of the SD NWTF State Chapter President Francis Strohfus.
See attachment #3

Ryan Roehr  
Aberdeen SD  
Position: oppose

Comment:
Please notify once this is received. Thank you, Ryan
See attachment #4
Jon Kludt  
Mitchell SD  
**Position:** support  

**Comment:**  
I support re-instating the Lake Mitchell 15 inch MLL and agree with the opinion Lake Mitchell Bassmasters has presented.

Ryan Kjelden  
Mitchell SD  
**Position:** support  

**Comment:**  
I support the 15in minimum Bass limit on Lake Mitchell in Davison Co.

Michael Shinstine  
Mitchell SD  
**Position:** support  

**Comment:**  
15 inch minimum size limit for Largemouth Bass and Smallmouth Bass on Lake Mitchell

Michael Shinstine  
Mitchell SD  
**Position:** support  

**Comment:**  
I support a 15 inch minimum size limit on Largemouth and Smallmouth Bass on Lake Mitchell, Davison County

Andy Vandel  
Pierre SD  
**Position:** other  

**Comment:**  
I support changing the spring turkey shotgun season opening day to the 3rd Saturday in April. I oppose doing the same for archery. I would support shifting both seasons one week later making the archery opener the 2nd Saturday. This will continue to give archery hunters an additional weekend while also keeping the harvest on mature gobblers low until later in April like the research recommends. This will be a good compromise to Dr. Lehman's recommendations.

Thanks,

Andy Vandel  
Pierre, SD
Commissioners:

I am writing in **OPPOSITION** to a majority of the proposed Spring Turkey changes. Please see my replies below in the **bold blue text**.

1. Modify the season dates for all spring turkey hunting seasons to begin on the third Saturday of April and end on May 31.
   
   I support moving the firearms season back a week however I do not agree with removing the week earlier start for archery hunters.

2. Adjust the maximum number of licenses available in administrative rule from no more than 5,807 to 10,000 one-tag "male turkey" licenses and from no more than 600 to 2,500 two-tag “male turkey” licenses.
   
   **Oppose.** If the goal of these changes is to grow/maintain the statewide turkey population, how does increasing the number of tags +10% by 2023/2034 help achieve that goal? I don’t agree with increasing tags if we are consolidating the season into a smaller window of time. It will produce overcrowding on public land and potentially increase the likelihood of in the field firearm accidents, which sadly are becoming more and more common in turkey seasons due to increased interest in “fanning” or “reaping” turkeys with tail fans.

3. Eliminate Unit BST-BH2, which provides for a second Black Hills spring turkey licenses for resident hunters.
   
   **Support.** Limiting tags in a unit where populations are declining makes sense. I would be happier if there would be a cap on Black Hills tags for both residents and nonresidents.

4. Modify the season dates for those prairie units with split season seasons.
   
   **No opposition.**

5. Modify the valid time during the season when access permits are valid for Good Earth State Park and Adams Homestead and Nature Preserve.
   
   **No opposition.**

6. Modify the valid time during the season when hunters can have uncased weapons within the boundary of Sica Hollow State Park.
   
   **No opposition.**

While I am not excited about potentially losing two weeks of turkey season, I understand to a point the reasoning. My only concern is that shortening the season but increasing the number of tags will produce overcrowding on public lands and decrease overall hunter satisfaction and the quality of season.

Thanks,

Bill Schwarz

Pierre, SD
August 5th, 2022

Chairman Olson and Members of the South Dakota Game, Fish, and Parks Commission,

The National Wild Turkey Federation's (NWTF) mission is the conservation of the wild turkey and the preservation of our hunting heritage and we are dedicated to working with our partners, such as South Dakota Game, Fish & Parks (SDGFP) on issues that directly impact our mission. Further, we strongly support wildlife management decisions based on the best available science. We have reviewed the current proposal from SDGFP staff to change the season structure for the 2023 Spring wild turkey season, specifically recommendations to delay the opening date by one week from its current structure. Additionally, we have reviewed the data presented to the Commission at the July meeting by SDGFP staff Chad Lehman. We support the SDGFP proposal to move the spring turkey season opener to the third Saturday in April to better correlate with peak nest incubation dates. Doing so should have positive impacts on the overall health of South Dakota's wild turkey population and potentially lead to an increase in hunter satisfaction.

Additionally, and again based on the data provided by SDGFP staff on current wild turkey populations, we would ask the Commission to consider delaying the Spring turkey season opener another week to the fourth Saturday in April. We recognize this is a more conservative approach than the current staff proposal but believe it warrants your consideration for the potential long-term impacts to South Dakota's wild turkey population. We believe delaying the season dates to better correlate with the data currently available on wild turkey population trends will have the greatest benefit to the resource while maximizing hunter opportunity and satisfaction.

We greatly value our partnership with SDGFP and the hard work of your staff to manage the wild turkeys in the state. We appreciate SDGFP staff’s commitment to let the science lead management decisions and adjust hunter opportunity to maximize the resource. Finally, we appreciate the Commission and your hard work and the opportunity to provide comment on the SDGFP proposal for the 2023 Spring wild turkey season. If you have any questions, please don’t hesitate to reach out at any time.

Thank you,
Francis Strohfus  
South Dakota NWTF State Chapter President
CONFLICT OF INTEREST DISCLOSURE
I ask that Robert Whitmyre to recuse himself from any discussion and voting on any closure of Public Trust waters as he is on record via interviews in his support to close waters for private use. And his statements are clearly in violation of Conflict of Interest
https://www.thepublicopinion.com/story/opinion/2017/04/12/letter-act-on-water/116723628/

I’m acting by myself. And my statements is as follows.

I’m opposed to the closure of part of a section 8 lake, Cottonwood lake. Based on his written statement this is a Sheriff issue NOT GFP. Sounds like trespassing was happening on dry land and that requires the Sheriff. According to the SD supreme court ruling, no one has superior rights to public trust waters and if this was allowed to be closed it would give a private person superior rights to that public trust. Then the water law laid out criteria (section 8 lakes) that has to be proven via public records not just an opinion or one persons words. I don’t see any of these criteria being met. Plus this lake has a history of recreational use beyond 20 years. And based on past GFP commission rulings that the person filing the petition has to provide the physical proof of waters (not dry land) being affected. Did the person show proof of money loss? If the person is claiming someone got hurt on the water, the state has 100% liability already by law, thus the land owner isn’t responsible. Please vote No on this Petition.

We need to remember that the SD Supreme Court said in a ruling that neither private or public have superior RIGHTS to the public trust water. That is a important to remember when talking about our public trust waters over lands.

Thank you for your time, Ryan Roehr

this is from the GFP website:

Opportunities

“Provide outdoor recreational opportunities. Optimize the quantity and quality of sustainable hunting, fishing, camping, trapping and other outdoor recreational opportunities. “

We shouldn’t be closing the opportunities of our Public Trust Waters.
Dear Commissioners,

Lake Mitchell Bassmasters support the proposal to reinstate the 15-inch minimum length limit on largemouth and smallmouth bass in Lake Mitchell, Davison county.

One purpose of Lake Mitchell Bassmasters club is to protect, conserve and sustain the black bass fishing resource for all anglers. For many years, Lake Mitchell Bassmasters has been involved in habitat projects at Lake Mitchell and teaching young anglers fishing skills. In early 2001 our club decided to do a project to help correct the declining trajectory of the Lake Mitchell Bass Population. Dave Lucchesi, the GFP East Region Fisheries Supervisor and biologist has been very helpful listening to our concerns and helping us understand how we can best help the fishery.

For several years, Lake Mitchell Bassmasters has noticed a considerable decline in the largemouth bass population. This is evidenced by 10 years of declining summer-league catch data. Anglers not only seeing fewer adult largemouth and smallmouth, but also reporting very few catches of small largemouth. Also, the last 4 GFP monitoring efforts on the lake from 2016 to 2022 showed catch rates of less than five largemouth per hour. Compared to an average catch rate of nearly 24 largemouth per hour from 1994 through 2012. The GFP management objective for the lake is to maintain a largemouth bass fishery with an electrofishing CPH of at least 20 stock length fish (eight inches or greater) and an RSD-P range of 20-40. Lake Mitchell Bassmasters is grateful the GFP has this fair objective and their plans to annually monitor the largemouth population.

Reasons for the decline are suspected but not well understood. High predation of young of year bass by abundant black crappie and now bluegill have suppressed largemouth recruitment. Black crappies recently have supported a popular fishery, and anglers targeting crappies may have also harvested incidentally caught small largemouth not protected under a minimum length limit.

Re-instating the length limit will give the bass population a chance to rebuild and protects the current and potential future investment the Game Fish and Parks makes for supplementing the bass population with smaller largemouth. Additionally, a length limit will help to alleviate bass anglers concerns with the current state of the lake and as Lake Mitchell goes through the planned improvement project in the future. As advocates for fish habitat, Lake Mitchell Bassmasters will be in alliance with the Game Fish and Parks. Thank-you commissioners for considering this proposal.

Sincerely,

Lake Mitchell Bassmasters
CALL MEETING TO ORDER 1:00 PM MT/ 2:00 PM CT
Chairman Russell Olson called the meeting to order at 1 pm MT at Holiday Inn Convention Center in Spearfish, South Dakota. Commissioners Travis Bies, Stephanie Rissler, Russell Olson, Jon Locken, Julie Bartling, Robert Whitmyre, and Chuck Spring were present. Public and staff were able to listen via SDPB livestream and participate via video conference or in person with approximately 131 total participants via zoom or in person.

DIVISION OF ADMINISTRATION

1. CONFLICT OF INTEREST DISCLOSURE
Chairman Olson called for conflict of interest to be disclosed. None were present.

2. APPROVE MINUTES OF THE JUNE 2022 MEETING
Chairman Olson called for any additions or correction to the June 2-3, 2022, regular meeting minutes. Minutes are available at https://gfp.sd.gov/commission/archives/. Motion by Whitmyre with second by Rissler to APPROVE THE MINUTES OF THE JUNE 2-3, 2022, REGULAR MEETING. Motion carried unanimously.

3. ADDITIONAL COMMISSIONER SALARY DAYS
Chairman Olson called for additional salary days. Olson had three total salary days to claim for attending the MAFWA conference at Custer State Park. Motion by Bartling with second by Bies to APPROVE THE REQUESTED SALARY DAYS. Motion carried unanimously.

4. LICENSE LIST REQUEST
Director Petersen presented a license list request from Mittora Group of Newton, Iowa for DNR hunting and fishing license holders. Motion by Rissler, seconded by Whitmyre TO APPROVE THE LICENSE LIST REQUEST. Motion carried unanimously.

5. LEADERSHIP GRADUATION
A graduation ceremony was held for the Leadership Development Program (LDP) with 15 of the 17 GF&P staff participants present. Tori Littlefield, of Lumin Consulting, Inc. presented a brief overview of the program which involves each participant investing approx. 80 hours of class time.

6. GO OUTDOORS SOUTH DAKOTA
Director of Wildlife, Tom Kirschenmann, provided a short update on the Go Outdoors system. The first and second draws have been completed for the elk hunting seasons with around 40,000 total applications for the first draw. The first draw for the combined deer has been completed with around 72,000 applications received. To date, just under 800,000 unique individuals have used Go Outdoors.

PROPOSALS

12. ENDANGERED & THREATENED SPECIES – PEREGRINE FALCON DOWNLISTING – CHAPTER 41:10:02
Department Recommendation is as follows:
Downlist the Peregrine Falcon (Falco peregrinus) from endangered to threatened on the list of state threatened and endangered bird species.

Motion by Bartling, seconded by Locken to FORMALLY ADOPT THE REVISED STATUS REVIEW OF THE PEREGRINE FALCONE. Motion carried unanimously.
Motioned by Whitmyre, seconded by Bartling to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

PUBLIC HEARING – 2:00 PM MT/ 3:00 PM MT

Jon Kotilnek, senior staff attorney, opened the floor to testimony from those in attendance on matters of importance to them that may not be on the agenda. The public hearing started at 2:01 pm MT with two persons testifying. Public hearing concluded at 2:07 pm MT. Public hearing minutes following these commission meeting minutes.

OPEN FORUM – FOLLOWING PUBLIC HEARING

Jon Kotilnek, senior staff attorney, opened the floor for discussion from those in attendance on matters of importance to them that may not be on the agenda. The open forum started at 2:07 pm MT.

- Joel Murano of Aberdeen testified in favor of Petitions 7-9.
- Jim Dahlberg of Hot Springs testified in favor of Petitions 7-9.
- Martie Haines of Faith testified in opposition of Petitions 7-9.
- Stuart Griffith of Summerset testified in favor of Petitions 7-9.
- John Meyen of Rasholt testified in favor of Petitions 7-9.
- Doug Abraham of Pierre testified in opposition to Petitions 7-8.
- Cody Hodson of Rapid City testified in favor of Petitions 7-9.
- Nancy Hilding of Black Hawk would like to see a Biannual review of South Dakota Threatened and Endangered Species. Per statute, the review is every two years, last time it was reviewed was 2020.
- Justin Broughton of Sioux Falls testified in favor of Petitions 7-9.
- Jason Stone of Chamberlain testified in favor of Petitions 7-9.
- Julie Anderson of Sioux Falls testified in opposition to the Nest Predator Program.
- Zach Hunke of Watertown testified in favor of Petitions 7-9, however would want an 8% cap on nonresident licenses.
- Trevor Davis of Sioux Falls testified in favor of Petitions 7-9. Also, would like to see a change in the amount of unlimited over the counter archery tags.
- Brandon Lambert testified in favor of Petitions 7-9 and would recommend increasing license fees to decrease demand.
- DJ Locken of Kirksville, MO testified in opposition of Petitions 7-9.

Open forum concluded at 2:57 pm MT.

PETITIONS

7. NONRESIDENT ANTELOPE LICENSE ALLOCATION / RESOLUTION 22-12

Director Kirschenmann, Wildlife Division Director, presented a petition received from Dana Rogers of Hills City representing the South Dakota Bowhunters Inc requesting an ‘unlimited number of resident “buck antelope” licenses may be issued for this season. Non-residents can apply for one archery “buck antelope” permit after first buying a non-resident small game license and applying with a 200-nonresident license cap.’ Motioned by Bies, seconded by Spring to DENY THE PETITION. Motion carried unanimously.

Motioned by Whitmyre, seconded by Bies to ADOPT RESOLUTION 22-12 to DENY ABOVE PETITION. Motion carried unanimously.

8. NONRESIDENT DEER LICENSE ALLOCATION/ RESOLUTION 22-13

Director Kirschenmann, Wildlife Division Director, presented a petition received from Dana Rogers of Hills City representing the South Dakota Bowhunters Inc requesting an ‘unlimited resident any deer licenses may be issues for unites ARD-ST1, ARD-ER1, and ARD-WR1, and unlimited resident antlerless whitetail deer licenses may be issues for ARD-LM1. Nonresidents can apply for one any deer permit after first buying a nonresident small game
license and applying for: NR ARD-ST1 with a 2000 maximum license cap and NR ARD-LM1 with a 2000 license cap.’ Motioned by Locken, seconded by Bartling to DENY THE PETITION. Motion carried unanimously.

Motioned by Bartling, seconded by Rissler to ADOPT RESOLUTION 22-13 to DENY THE ABOVE PETITION. Motion carried unanimously.

9. NONRESIDENT DEER & ANTELOPE ONE-TAG LICENSE / RESOLUTION 22-14
Director Kirschenmann, Wildlife Division Director, presented a petition received from Dana Rogers of Hills City representing the South Dakota Bowhunters Inc requesting a change to (38) nonresident deer or antelope one-tag license of $280 to $500. Motioned by Whitmyre, seconded by Rissler to DENY THE PETITION. Motion carried unanimously.

Motioned by Rissler, seconded by Locken to ADOPT RESOLUTION 22-14 to DENY THE ABOVE PETITION. Motion carried unanimously.

FORMAL REVIEW OF ARCHERY & NONRESIDENT HUNTING
Chairman Olson requested a formal review be conducted regarding archery hunting and nonresident hunting pressure with interested parties and agencies, with a department recommendation to be submitted at the December 2022 Commissioner Meeting. Motioned by Bies, seconded by Bartling to REQUEST A FORMAL REVIEW BE CONDUCTED AND A RECOMMENDATION OF THE ARCHERY HUNTING SEASON AND NONRESIDENT PRESSURE BY THE DECEMBER MEETING. Motion carried unanimously.

PROPOSALS

10. SPRING TURKEY

10A. CUSTER STATE PARK SPRING WILD TURKEY HUNTING SEASON – CHAPTER 41:06:15
Department recommended changes from last year:
1. Change the season start date from the 2nd Saturday in April to the 3rd Saturday in April.
2. Format and style changes for maximum number of licenses and preference points.

Motioned by Bartling, seconded by Whitmyre to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

10B. SPRING WILD TURKEY HUNTING SEASON – CHAPTERS 41:06:13 & 41:03:01
Department recommended changes from last year:
1. Modify the season dates for all spring turkey hunting seasons to begin on the third Saturday of April and end on May 31.
2. Adjust the maximum number of licenses available in administrative rule from no more than 5,807 to 10,000 one-tag “male turkey” licenses and from no more than 600 to 2,500 two-tag “male turkey” licenses.
3. Eliminate Unit BST-BH2, which provides for a second Black Hills spring turkey licenses for resident hunters.
4. Modify the season dates for those prairie units with split season seasons.
5. Modify the valid time during the season when access permits are valid for Good Earth State Park and Adams Homestead and Nature Preserve.
6. Modify the valid time during the season when hunters can have uncased weapons within the boundary of Sica Hollow State Park.

Motioned by Bartling, seconded by Spring to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

10C. SPRING TURKEY HUNTING SEASONS – HUNTING UNIT LICENSE ALLOCATIONS
Department recommended changes on APPENDIX A.
Motioned by Bartling, seconded by Rissler to APPROVE STAFF RECOMMENDATION. Motion carried unanimously.

DIVISION OF PARKS & RECREATION

19. ANGOSTURA CONCESSION PROSPECTUS AUTHORIZATION

Sean Blanchette, Concessions Manager with the Parks Division, provided the Commission a status update on the forthcoming prospectus for the Concession Lease opportunity at Angostura Recreation Area. The current lease is set to expire on 12/31/2022.

Motioned by Bies, seconded by Bartling to PUBLISH PROSPECTUS FOR ANGOSTORA. Motion carried unanimously.

PROPOSALS (continued)

11. FISHING REGULATIONS

11A & 11B. ICE SHACK REMOVAL DATES & FISH LIMITS – CHAPTERS 41:07:01 & 41:07:03

Department recommendations as follows:
1. Remove restrictions on when ice fishing shelters can be left overnight on public waters.
2. Remove language referencing gear specifications for the noncommercial take of smelt.
3. Remove the 15” minimum length limit for largemouth and smallmouth bass on Burke Lake in Gregory County and. Put in place a 15” minimum length limit for largemouth and smallmouth bass on Lake Mitchell in Davison County.

Motioned by Whitmyre, seconded by Bartling to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

11C. IMPORTATION OF FISH - CHAPTER 41:09:08

Department recommendations as follows:
Modify languages in the rule listing importation requirements of fish to better describe current definitions of pathogens and diseases of regulatory concern.

Motioned by Bies, seconded by Rissler to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

11D. HOOP NETS, TRAPS, SETLINES AND FLOATLINES - CHAPTER 41:07:08

Department recommendations as follows:
1. Change check times for hoop nets, traps, and setlines from 72 hours to 24 hours.
2. Modify language to allow someone besides the licensee to run hoop nets, traps, setlines, and floatlines if licensee is present.

Motioned by Rissler, seconded by Bies to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.

11E & 11F. PADDLEFISH SEASON & PERSONS WITH DISABILITIES - CHAPTERS 41:07:05 & 41:09:12

Department recommendations as follows:
1. Remove language regarding ZZ1 units (preference point only) for archery and snagging paddlefish seasons as these units are no longer available.
2. Add crossbows as a legal method of take for paddlefish during archery seasons.
3. Provide a permit to allow for assistance to be given to a disabled angler while participating in lawful fishing activities.

Motioned by Locken, seconded by Whitmyre to APPROVE DEPARTMENT RECOMMENDATION. Motion carried unanimously.
13. **ANTELOPE**

13A. **ANTELOPE: APPLICATION FOR LICENSE – CHAPTER 41:06:01**

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

**41:06:01:12. Mentored youth big game license -- Restrictions.** A resident parent or guardian may purchase no more than one mentored "any antlerless deer" license or "antlerless whitetail deer" license, and one "doe-fawn antelope" license, and one fall "any turkey" license, and one spring "male turkey" license for a designated mentored youth as provided in SDCL 41-6-81. Mentored antelope licenses are valid in any open firearm hunting unit west of the Missouri River for private land only. No youth participating in a mentored big game hunt may apply for a regular season license for that corresponding species and season. 41:06:23:01.

Department recommended changes from Proposal: none.

*Motioned by Rissler, seconded by Locken to APPROVE FINALIZATION CHANGES TO CHAPTER 41:06:01. Motion carried unanimously.*

13B. **ARCHERY ANTELOPE HUNTING SEASON – CHAPTER 41:06:24**

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

**41:06:24:01. Archery antelope hunting season established -- Open area -- Number and type of licenses available.** The archery antelope hunting season is open in those areas of the state with a firearm antelope season and in the portions of Custer and Pennington Counties within the Black Hills Fire Protection District, except Custer State Park, with access permits from one-half hour before sunrise to one-half hour after sunset each day beginning on the third Saturday of August through October 31, except during the firearm antelope season. An unlimited number of "any antelope" one-tag antelope licenses may be issued for this season. The access permits may be issued by lottery drawing.

Department recommended changes from Proposal:
1. Style and format change to clarify language in 41:06:24:01.

*Motioned by Bartling, seconded by Bies to APPROVE THE PROPOSAL AS DEPARTMENT RECOMMENDED. Motion carried unanimously.*

*Motioned by Locken, seconded by Rissler to APPROVE FINALIZATION OF CHANGES TO CHAPTER 41:06:24 AS AMENDED. Motion carried unanimously.*

13C. **ANTELOPE HUNTING SEASON – 41:06:23**

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

**41:06:23:01. Antelope hunting season established -- Number and type of licenses.** The antelope hunting season is open from one-half hour before sunrise to one-half hour after sunset each day for 16 consecutive days beginning on the Saturday closest to October 1, unless prohibited in the unit descriptions in §§ 41:06:23:02. No more than 8,000 "any antelope" antelope licenses, no more than 3,000 two-tag antelope licenses, and no more than 50 "special antelope" licenses may be issued to residents for the antelope hunting season. No more than 50 "special antelope" licenses may be issued to nonresidents for the antelope hunting season. If a person applies for a "special antelope" license, the person may not apply for another antelope license until the third lottery drawing. A successful "special antelope" applicant may not apply for a leftover "special antelope" license.
41:06:23:02. Open units -- Exceptions. The following is a description of the open units: (28) Unit PRA-63A: Campbell, Potter and Walworth counties; If no license is allocated for a specific hunting unit, that unit is dissolved for the purposes of designating areas open to hunting, as they pertain to the archery antelope season, and areas open to hunting under SDCL 41-6-19.3.

Department recommended changes from Proposal: None

Motioned by Whitmyre, seconded by Bies to APPROVE FINALIZATION OF CHANGES TO CHAPTER 41:06:23. Motion carried unanimously.

13D. Antelope: Hunting Season – Hunting Unit License Allocations

Department recommendations found in APPENDIX B & C.

Department recommended changes from Proposal: None

Motioned by Spring, seconded by Locken to APPROVE FINALIZATION OF CHANGES TO ANTELOPE HUNTING SEASON – HUNTING UNIT LICENSE ALLOCATIONS. Motion carried unanimously.


The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:22:01. Open units. The following is a description of the open units: (1) Unit ARD-ST1: statewide, excluding Custer State Park; (2) Unit ARD-ER1: all counties east of the Missouri River, excluding Custer State Park; (3) Unit ARD-WR1: all counties west of the Missouri River, excluding Custer State Park; (4) Unit ARD-LM1: antlerless whitetail deer licenses will be available in hunting units that offer a deer license for antlerless deer in the lottery drawing for the Black Hills, West River, and East River deer seasons. One single tag license may be purchased for this hunting unit; all areas open to archery deer hunting; excluding the following deer hunting units referenced in chapters 41:06:19, 41:06:20, and 41:06:21: BD1, 02C, 07A, 08A, 12A, 14A, 27L, 33A, 34A, 35L, 36A, 38A, 41A, 50A, 54A, 59D, 59A, 59B, 61A, and 65A; (5) Unit ARD-MP1: for those designated areas within the city limits of Custer; (6) Unit ARD-MP2: for those designated areas within the city limits of Rapid City; and (7) Unit ARD-MP3: for those designated areas within the city limits of Sioux Falls.

41:06:45:02. Open units. The following is a description of the open units: 1) Unit MZD-ST1: statewide, excluding Custer State Park; and (2) Unit MZD-LM1: antlerless whitetail deer licenses will be available in hunting units that offer a deer license for antlerless deer in the lottery drawing for the Black Hills, West River, and East River deer seasons. One single tag license may be purchased for this hunting unit. One single tag license may be purchased for all areas open to muzzleloading deer hunting, excluding the following deer hunting units referenced in chapters 41:06:19, 41:06:20, and 41:06:21: BD1, 02C, 07A, 08A, 11B, 12A, 14A, 27L, 33A, 34A, 35L, 36A, 38A, 41A, 50A, 54A, 58D, 59A, 59B, 61A, and 65A.

Department recommended changes from Proposal: None

Motioned by Bartling, seconded by Whitmyre to APPROVE FINALIZATION OF CHANGES TO CHAPTERS 41:06:22 AND 41:06:45. Motion carried unanimously.

15. Hunting Requirements & Prohibited Methods – Chapter 41:06:03

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:03:19. Carcass disposal for wildlife processing facilities. Wildlife processing facilities, as defined by §41:06:03:10, shall dispose of all remaining cervid carcass parts obtained from outside this state with a waste management provider or permitted landfill. Game processors licensed by another state or federal entity shall dispose of carcasses as required by the conditions associated with their license.

Department recommended changes from Proposal: None
MOTIONED by Rissler, seconded by Bies to APPROVE FINALIZATION OF CHANGES TO CHAPTER 41:06:03. Motion carried unanimously.

16. FALL TURKEY

16A. FALL WILD TURKEY HUNTING SEASON – CHAPTER 41:06:14

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:14:01. Fall turkey hunting season established -- Number and type of licenses. The fall wild turkey hunting season is open from one-half hour before sunrise to sunset daily beginning on November 1 through January 31. No more than 500 one-tag any turkey licenses may be issued to residents for the Black Hills fall turkey hunting season. No more than 2,500 one-tag any turkey licenses and 2,000 double-tag any turkey licenses may be issued to residents for the prairie fall turkey hunting season.

41:06:14:02. Prairie units. The following is a description of the open prairie units: (1) Unit PFT-01A: Minnehaha County. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (2) Unit PFT-02A: that portion of Pennington County east of the Cheyenne River; (3) Unit PFT-06A: that portion of Brookings County east of Interstate 29. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (4) Unit PFT-07A: Yankton County; (5) Unit PFT-08A: Those portions of Davison and Hanson counties within a line beginning at the junction of 403rd Avenue and 247th Street, then east on 247th Street to its junction with 413th Avenue, then south on 413th Avenue to its junction with Interstate 90, then west on Interstate 90 to its junction with 403rd Avenue, then north on 403rd Avenue to the point of beginning. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (6) Unit PFT-12A: Bon Homme County; (7) Unit PFT-13A: Brule and Buffalo County counties; (8) Unit PFT-15A: Butte County and that portion of Lawrence County north of Interstate 90; (9) Unit PFT-17A: Charles Mix County, excluding Lake Andes National Wildlife Refuge, and Douglas County; (10) Unit PFT-18A: Aurora and Douglas counties; (11) Unit PFT-19A: Clay County; (12) Unit PFT-21A: that portion of Custer County east of State Highway 79 and that portion of Pennington County south of Interstate 90 between State Highway 79 and the Cheyenne River; (13) Unit PFT-23A: Deuel County. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (14) Unit PFT-24A: Dewey and Ziebach counties; (15) Unit PFT-27A: that portion of Fall River County not included in Unit BFT-BH1; (16) Unit PFT-29A: Grant County; (17) Unit PFT-30A: Gregory County; (18) Unit PFT-31A: Haakon County; (19) Unit PFT-35A: Harding County; (20) Unit PFT-41A: Jones County; (21) Unit PFT-36A: Hughes County, excluding Farm Island Recreation Area, LaFramboise Island Nature Area, and department land from the Pierre city limits to Farm Island Recreation Area; (22) Unit PFT-37A: Hutchinson County. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (23) Unit PFT-39A: Jackson County; (24) Unit PFT-40A: Jerauld County; (25) Unit PFT-44A: Lincoln County; (26) Unit PFT-45A: Lyman County; (27) Unit PFT-48A: those portions of Marshall County south and east of State Highway 25 and north of State Highway 10 and Roberts County. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (28) Unit PFT-49A: those portions of Meade County not included in Units BFT-BH1 and PFT-53A, and that portion of Pennington County north of Interstate 90, west of the Cheyenne River; (29) Unit PFT-50A: Mellette County; (30) Unit PFT-52A: Moody County. A person may use only a shotgun with shotshells, a muzzleloading shotgun, or a bow and arrow; (31) Unit PFT-53A: Perkins County and that portion of Meade County north of U.S. Highway 212; (32) Unit PFT-60A: Tripp County; (33) Unit PFT-61A: Turner County; and (34) Unit PFT-62A: Union County; and (35) Unit PFT-67A: Todd County.

Department recommended changes from Proposal: None
Motioned by Spring, seconded by Whitmyre to APPROVE FINALIZATION OF CHANGES TO CHAPTER 41:06:14. Motion carried unanimously.

16B. FALL TURKEY HUNTING SEASONS – HUNTING UNIT ALLOCATIONS – CHAPTER 41:06:40
Department recommendations in APPENDIX D & E.

Department recommended changes from Proposal: None

Motioned by Bies, seconded by Whitmyre to APPROVE FINALIZATION OF CHANGES TO FALL TURKEY HUNTING SEASONS – HUNTING UNIT LICENSE ALLOCATIONS. Motion carried unanimously.

17. MOURNING DOVE HUNTING
The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:40:05. Restrictions. Mourning dove hunting restrictions are as follows: (1) Doves may be shot only in flight; and (2) All state parks and state recreation areas are closed to dove hunting except Angostura State Recreation Area excluding that portion of the area lying east of the dam and Shadehill State Recreation Area.

Department recommended changes from Proposal: None

Motioned by Whitmyre, seconded by Locken to APPROVE FINALIZATION OF CHANGES TO CHAPTER 41:06:40. Motion carried unanimously.

18. SPRING WILD TURKEY HUNTING SEASON
The following are proposed draft changes that are intended to incorporate the necessary changes for consideration by the Commission.

41:06:13:05. Turkey hunting recruitment license – Open area and eligibility. The turkey hunting recruitment licenses are valid statewide, excluding Custer State Park, from one-half hour before sunrise to sunset beginning on the first Saturday of April through May 31 during the spring turkey hunting seasons. A person is eligible as provided in SDCL 41-6-81.

41:06:13:06. Number and types of licenses available -- Application process. A sponsoring nongovernmental organization shall complete and apply to the department stating the name, address, and phone number of the sponsoring organization. No more than 10 male turkey hunting recruitment licenses may be issued with no more than two of the allocated licenses issued per sponsoring nongovernmental organization. The sponsoring non-governmental organization shall be responsible for license fees.

41:06:13:07. Criteria for selection by commission of non-governmental organization. Any nongovernmental organizations devoted to wildlife management; preservation; propagation; habitat; research; hunter retention, recruitment, and reactivation; and recognized as an exempt organization under § 501(c)(3) of the United States Internal Revenue Code may apply for such licenses.

41:06:13:08. Application deadline. The completed application under §41:06:13:06 must be received by the department by December 31 preceding the spring turkey season.

41:06:13:09. Selection of non-governmental organization by commission. The commission shall review and evaluate the information contained in the applications according to the criteria listed in §41:06:13:07 and shall select the participants it considers best qualified. The department secretary shall notify all applicants regarding the commission’s selection.

Department recommended changes from Proposal: None

Motioned by Rissler, seconded by Bartling to APPROVE THE FINALIZATION OF CHANGES TO CHAPTER 41:06:13. Motion carried unanimously.
DIVISION OF PARKS & RECREATION (continued)

20. PARK FEE REVIEW PROCESS
Director Simpson and his team performed an annual review and there will be no need to park fee changes at this time.

21. AMERICAN RESCUE PLAN ACT UPDATE
Adam Kulesa, Planning/Development Administration, provided a short presentation regarding the history and current status of the ARPA funding for the department. 17 million dollars has been allocated by the state legislature for over 50 water and sewer infrastructure projects across the state. A couple questions were asked by the commission in regard to the type of projects, prioritization, and park impact. Staff were able to provide answers and ensure the public we will prioritize larger dollar projects that are challenging to fund through our capital development budget and projects will primarily be completed in the shoulder/off seasons to ensure minimal disruption to park use. Funds are required to be spend by the end of the 2026 federal fiscal year.

22. HIDDENWOOD PARK UPDATE
Dan Richards, Park Manager, shared a presentation explaining the accomplishments in the last four years that paved the way for the re-opening of Lake Hiddenwood Recreation Area. Also highlighted were partnerships that were fostered including the close relationship with the Lake Hiddenwood Foundation. With the help of private donations, generous contractors and volunteer efforts who donated time and equipment the park was able to fund the building of a new access road back into the park. A couple questions were asked by the commission in reference to camping since the reopening and future plans for lakebed. Currently the campground has available campsites as electrical services has yet to be restored and work also continues on hiking bridges and trails. Plans down the road include the development of a fishery again.

23. LAKE OAHE BOAT ACCESS UPDATE
Adam Kulesa, Planning/Development Administration, provided a short presentation updating the Commission on lake levels of Lake Oahe and how they may affect access. Access projects that have been complete and those on our radar to monitor were explained and the commission did not have any questions.

24. FORT SISSETON FESTIVAL RECAP
Ali Jo Tonsfeldt, Park Manager, gave a presentation on the recent festival held at Fort Sisseton.

25. PALISADES STATE PARK UPDATE
Director Simpson informed the board a bid had gone out in May to put in water lines, construction of comfort station and welcome center estimated at 3.7 million dollars. Bids came back over the estimate due to increase in supply costs. Parks crew is working out how to lower the bid. Ultimately, they rejected submitted bids and are working to change bid packages. This moves anticipated campground opening back. Looking at potential construction next spring.

26. STORM DAMAGE UPDATE
Director Simpson informed the Commission of parks that had been affected by recent storm damage and repairs being made.

27. JUNE CAMPING, VISITATION AND REVENUE REPORT
Director Simpson provided the Commission with the June 2022 Visitation by District report for their review.
**DIVISION OF WILDLIFE**

28. **ELK RAFFLE LICENSE**
   
   Director Kirschenmann informed the Commission of the Rocky Mountain Elk Foundation would like to again raffle off a Resident Only Elk License in Custer State Park.

   Motioned by Bies, seconded by Bartling to approve the Rocky Mountain Elk Foundation one resident only elk license to be raffled off. Motion carried unanimously.

29. **NEST PREDATOR BOUNTY PROGRAM SUMMARY**
   
   Jacquie Ermer, Program Manager, reported this is the fourth year of the Nest Predator Bounty Program. New this year, only youth under the age of 18 were eligible to participate during the month of March. Starting April 1, the program was opened for all age participants. Eligible tails were $10 each. The $500,000 maximum was reached on the last day, July 1. Nearly 55,000 tails were submitted for the 2022 program with raccoon making up 73% of all submissions followed by striped skunk at 13%. About 2,400 individuals participated which is 14% less than in 2021. Approximately 32% of all participants were under 18 years of age. Sixteen youth participants were drawn for the weekly prize giveaway package. GFP and partners continue to offer trapping-based education classes to promote ethical and safe take.

30. **RIVER OTTER SEASON & HARVEST HISTORY**
   
   Alex Solem, Wildlife Biologist, reported a total of 21 river otters were harvested during the 2021 river otter hunting/trapping season. South Dakota Game, Fish and Parks biologists use multiple methods in managing river otter populations throughout the river otter management zone. Biologists use trend data from a catch-per-unit index derived from surveying successful trappers. Biologists also conduct stream surveys within the Big Sioux River utilizing non-invasive genetic sampling by collecting genetic material from scat and anal jellies found on communal latrines. Biologists plan on developing an index to abundance using this number of identified individuals. Biologists also use trend data associated with opportunistic reports of sign and sightings, number of incidental catches, and road kills. Carcasses from all legal harvests, incidental catches, and road kills are necropsied to collect demographic data on those individual river otters to give additional insight in the population status.

31. **WILDLIFE ACTION PLAN REVISION**
   
   Eileen Dowd Stunkel, Senior Wildlife Biologist, reported the South Dakota’s Wildlife Action Plan allows Game, Fish and Parks to remain eligible to receive a Congressional appropriation called State Wildlife Grants. These funds help implement the state’s Wildlife Action Plan, a strategic plan to address the needs of fish and wildlife species and the habitats they need. This annual appropriation is unstable and inadequate to meet state funding needs. A new legislative opportunity called Recovering America’s Wildlife Act (RAWA) has passed the U.S. House and awaits a floor vote in the U.S. Senate. This bill would provide an estimated $17 million per year to GFP to help implement the SD Wildlife Action Plan. GFP has begun a minor plan revision to add plant species of greatest conservation need and additional animal species to the Plan to be eligible for RAWA funds when they are available. This will be a significant opportunity to allow states and tribes to better address species conservation, with new funding for education, wildlife-associated recreation, and law enforcement related to rare species.

32. **OUTDOOR CAMPUS & SDSU COOPERATION POSITIONS**
   
   Lacy Elrod, Visitor Services Coordinator, reported the Outdoor Campus and SDSU will cooperatively be hiring two new position to help with youth education.

33. **LICENSE SALES UPDATE**
   
   Director Kirschenmann provided a brief summary on license sales. Overall, license sales remain strong. Compared to last month’s report, license sales have increased. In comparison to the 3-year average, resident license sales are a little behind and nonresident sales are very similar.
ADJOURN

Motioned by Whitmyre, seconded by Bies to ADJOURN MEETING AT 10:35 AM MT. Motion carried unanimously.

Respectfully submitted,

[Signature]

Kevin Robling, Department Secretary

Note: Agenda items may have been moved during the meeting to accommodate time constraints. Agenda items numbers are listed in the minutes with the item as they were in the agenda for ease of use. This means, the minutes don’t necessarily follow numerical order, but instead, follow how the meeting was conducted chronologically.
Since opening our doors in 1997, we have reached over 500,000 participants by offering almost 20,000 classes **FREE** to the public! **IT’S TIME TO EXPAND!**

**BACKGROUND**

Since opening its doors in 1997, The Outdoor Campus has been offering **FREE** outdoor education in hunting, fishing, conservation science, environmental science, and outdoor skills. With almost 20,000 classes offered reaching over 500,000 participants, 1/5 of these being field trips, the Outdoor Campus has been a haven of learning. Over 1,200 volunteers have given 123,199 hours, 9 permanent staff, and numerous interns have worked to create this unique outdoor learning environment.

**GROW WITH US**

The Campus has outgrown its current capacity for programming and meeting space creating the need for:

» Additional classroom space. The current capacity is 21-24 participants in each of our 2 classrooms.

» Space to offer next-step level programming such as game processing and wild game cooking.

» Increased indoor space for winter programming.

» Enhanced outdoor shooting range space.

**COST ESTIMATES**

» Indoor Facility
  - $5.91 million is the estimated cost for this 18,000-square foot expansion/remodel.

» Outdoor Facility
  - $796,500 is the estimated cost for a safe, outdoor shooting range of up to 60-yards in length.
INDOOR EXPANSION AND ENHANCEMENT

» 5,000-square-foot indoor range
  • 12 shooting lanes
  • 20-yard range for archery and bb guns
  • Spectators space for range viewing

» Addition of 2 new classrooms and remodel of the original 2 classrooms
» Dedicated intern office space
» Public nursing mothers room
» Game processing space with walk in cooler
» Updated restrooms and family restroom
» Partner storage area by the range
» Outdoor meat smoking and grilling space
» Improved bird viewing area with aerated and heated pond

OUTDOOR EXPANSION

» 60-yard-range covered by a canopy for Campus archery and bb gun classes and public use
» Spectator area behind the firing line with picnic tables

SCAN TO LEARN MORE ABOUT THE PROJECT OR TO DONATE TODAY!
MEMO

To: SD Game Commission  
From: Brian Bashore  
cc: Secretary Kevin Robling  
Date: 8/25/2022  
Re: Jan-Aug 2022 Summary of Income Raised and Acres Planted

All revenue stated below is deposited funds from January 1, 2022, through August 25, 2022. This includes revenue raised through fundraising activities, grants, donations generated through GFP licensing website, raffles, corporate donations, merchandise sold, private donations, etc.

**Revenue Raised**

January 1 - August 25, 2022

Breakdown  
$75,000 Grants  
$51,700 Raffle  
$44,435 Habitat decal donations  
$11,000 Miscellaneous

**Total Revenue:** $182,135

**Acres Planted:**
Total acres enrolled: 594 acres (339 East River / 255 West River)  
Average acres planted: 45 acres  
Landowner Contracts: $150,000 ($85,000 East River / $65,000 West River)  
Average payment per landowner: $10,000  
Seed purchased: $45,000

**Total Investment 2022:** $195,000

Program Totals Since 2019  
Total Acres: 7,512 acres  
Total Invested: $1,240,246
Fundraising activities for 2022:

Indian Motorcycle Raffle raised $51,700 and completed August 8th. We are launching our 2022/23 raffle late September which is a 2022 Toyota Tundra TRD with a 165 Alumacraft Sport Classic boat in tow. This package is valued at $100,000 and there is a marketing/promotional plan in place to make this our biggest raffle to date.

Our featured donor fundraising event for 2022 was canceled. A large formal Habitat Gala is in the planning phase for spring 2023 where we expect to raise significant funds for habitat as well as increase awareness and partnership opportunities.

We currently have $1.15 million in the pipeline in the form of federal grants and large corporate donations where we expect to receive notice of these funds over the next couple months.

Respectfully,

Brian Bashore, Executive Director
South Dakota - Game, Fish, and Parks

Petition for Rule Change

A new form was just submitted from the http://gfp.sd.gov/ website with the following information:

ID: 142
Petitioner Name: KEN EDEL
Address: 20 ANACONDA ROAD
RAPID CITY, SD 57701
Email: kpedel@midco.net
Phone: 605-348-1470
Rule Identification: state walleye daily limit of 4 fish, no minimum, one fish over 20".
Describe Change: Include Sheridan Lake to the West River exception to Statewide Harvest and length limits. Sheridan, Pennington Co. Walleye: Daily limit 2; minimum length 15", no more than 1 over 20".
Reason for Change: Sheridan Lake is a recent walleye introduction to provide walleye anglers another fishing opportunity. Sheridan Lake is 385 acres, 20 miles from Rapid City, and receives heavy fishing pressure. It would be difficult to sustain any form of a walleye fishery with the current regulation.
GAME, FISH AND PARKS COMMISSION ACTION
PROPOSAL

Custer State Park Spring Wild Turkey Hunting Season
Chapter 41:06:15

<table>
<thead>
<tr>
<th>Commission Meeting Dates:</th>
<th>Proposal</th>
<th>Public Hearing</th>
<th>Finalization</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>July 7-8, 2022</td>
<td>October 6, 2022</td>
<td>October 6-7, 2022</td>
</tr>
<tr>
<td></td>
<td>Spearfish</td>
<td>Rapid City</td>
<td>Rapid City</td>
</tr>
</tbody>
</table>

COMMISSION PROPOSAL

**Duration of Proposal:**
2023 and 2024 seasons

**Season Dates:**
April 15 – May 21, 2023
April 20 – May 19, 2024

**Licenses:**
100 resident one-tag “male turkey” licenses

**Requirements and Restrictions:**
1. South Dakota residents only.
2. Season opens the 3rd Saturday in April and runs through the eighth day prior to Memorial Day.
3. License valid for only one male turkey.
4. No person may shoot a turkey in a tree or roost.
5. Restricted to shotguns using shotshells, muzzleloading shotguns and archery equipment only.

**Proposed changes from last year:**
1. Change the season start date from the 2nd Saturday in April to the 3rd Saturday in April.
2. Format and style changes for maximum number of licenses and preference point unit.

DEPARTMENT RECOMMENDATION

**Recommended changes to proposal:**
1. Change the proposed season start date from the 2nd Saturday in April to the 4th Saturday in April.
   a. April 22 – May 21, 2023
   b. April 27 – May 19, 2024

SUPPORTIVE INFORMATION

Results from recent research indicates poor reproduction, primarily within the Black Hills (central and northern Hills) but is difficult to ascertain the direct cause/s due to numerous variables involved, such as predation, nutrition, weather, gobbler dominance/behavior. Based on nesting chronology and gobbling activity, the recommendation to start seasons later is to increase population performance. In addition, negative feedback from hunters regarding their hunting experience (i.e., lack of gobbling activity, difficult time finding turkeys) is a justification for this recommendation. See below for other supportive information to justify recommendation:

- Post-breeding management is the primary strategy that should be imposed for wild turkey management (i.e., start spring hunting seasons at median incubation dates).
- Median incubation dates range from May 10-16 in the Black Hills. Many hens start incubation around May 1-3rd in the southern Black Hills.
- Modeling suggests that harvesting ≤30% of the male population allows for continued population growth and higher quality hunting.
- Research in the Black Hills indicates that annual survival of radio-collared adult males was 42% and spring harvest was the primary mortality factor in the Black Hills.
- Intensive hunting in southern Alabama caused a shortage of males and lowered female turkey productivity through infertile clutches.
Current unpublished research in Georgia and Tennessee indicates dominance hierarchies in adult gobblers may be important in maintaining for turkey productivity. Disruptions in these dominance hierarchies can delay nesting and reduce nest survival in the southeast.

Harvest management should try to not disrupt breeding of older males until they have a chance to breed which should be around median incubation dates.

Less than 5% of younger male turkeys will breed under normal dominance hierarchies.

The proposed maximum number of turkey licenses will be established in administrative rule and the GFP Commission via administrative action will determine specific number of licenses by tag types and allocation amongst hunting units.

<table>
<thead>
<tr>
<th>Year</th>
<th>Licenses</th>
<th>Applications</th>
<th>Harvest</th>
<th>Success</th>
<th>Ave. Days Hunted</th>
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</thead>
<tbody>
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<td>135</td>
<td>540</td>
<td>64</td>
<td>47%</td>
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</tr>
<tr>
<td>2013</td>
<td>135</td>
<td>574</td>
<td>57</td>
<td>43%</td>
<td>2.2</td>
</tr>
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<td>2014</td>
<td>135</td>
<td>540</td>
<td>78</td>
<td>58%</td>
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<td>135</td>
<td>574</td>
<td>50</td>
<td>37%</td>
<td>2.6</td>
</tr>
<tr>
<td>2016</td>
<td>100</td>
<td>564</td>
<td>49</td>
<td>49%</td>
<td>2.1</td>
</tr>
<tr>
<td>2017</td>
<td>100</td>
<td>563</td>
<td>58</td>
<td>58%</td>
<td>1.9</td>
</tr>
<tr>
<td>2018</td>
<td>100</td>
<td>563</td>
<td>43</td>
<td>43%</td>
<td>2.2</td>
</tr>
<tr>
<td>2019</td>
<td>100</td>
<td>594</td>
<td>48</td>
<td>48%</td>
<td>2.2</td>
</tr>
<tr>
<td>2020</td>
<td>98</td>
<td>597</td>
<td>55</td>
<td>57%</td>
<td>2.2</td>
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<tr>
<td>2021</td>
<td>100</td>
<td>705</td>
<td>47</td>
<td>47%</td>
<td>2.8</td>
</tr>
</tbody>
</table>

DRAFT ADMINISTRATIVE RULE CHANGES

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:15:01. Spring wild turkey hunting season established – Number and type of licenses available. The spring wild turkey hunting season in Custer State Park is open from one-half hour before sunrise to sunset each day from the second fourth Saturday of April through eight days prior to Memorial Day. No more than 200 one-tag male turkey licenses may be issued to residents.

41:06:15:02. Open unit. The following is a description of the open spring turkey hunting unit:

   (1) Unit CST-CU1: Custer State Park

      (1) Unit CST-CU1-32: A maximum of 100 "male turkey" licenses may be issued for the season;

      (2) Unit CST-ZZ-99L: No turkey licenses may be issued. However, an applicant for this unit shall accrue a preference point as provided in § 41:06:01:09.
RESIDENT/NONRESIDENT CRITERIA

1. The Issue
   • Why make the change, what are the change alternatives, how will public/stakeholder input be solicited, and how will the change be evaluated if implemented?
     i. While the effect of the change is unknown, the objectives are to increase turkey population performance and to increase hunter satisfaction.
     ii. Input will be solicited during the public comment period and GFP Commission public hearing.

2. Historical Considerations – Licenses are only available to South Dakota residents.

3. Biological Considerations
   • What is the current and projected status of the population and habitat conditions for these populations?
     i. Turkey populations are stable across most of South Dakota, but not observing the reproduction level desired in the central and northern Black Hills and a few prairie units. Recommendation is to have consistency amongst season dates as much as possible.

4. Social Considerations
   • Shortened season.

5. Financial considerations – Not Applicable

RECRUITMENT, RETENTION, REACTIVATION (R3) CRITERIA

1. Does the regulation or fee inhibit a user’s ability to participate? No.

2. Does the regulation increase the opportunity for new and existing users?
   • The recommended changes would shorten length of seasons, with objectives to increase turkey population performance and to increase hunter satisfaction.

3. How does the regulation impact the next generation of hunters, anglers, trappers and outdoor recreationists?
   a. Not appliable.

4. Does the regulation enhance the quality of life for current and future generations by getting families outdoors? Not applicable.

FISCAL IMPACT

No fiscal impact is expected to the Department.

APPROVE _____  MODIFY _____  REJECT _____  NO ACTION _____
**Spring Wild Turkey Hunting Season**

Chapter 41:06:13; 41:03:01

**Commission Meeting Dates:**
- Proposal: July 7-8, 2022, Spearfish
- Public Hearing: October 6, 2022, Rapid City
- Finalization: October 6-7, 2022, Rapid City

**COMMISSION PROPOSAL**

**Duration of Proposal:** 2023 and 2024 seasons (only 2023 season dates listed below)

**Season Dates:**
- April 15 – May 31, 2023: Archery and single-season Prairie units
- April 15 – May 31, 2023: Black Hills
- April 15 – May 12, 2023: Split-season early Prairie units
- May 13 – May 31, 2023: Split-season late Prairie units

**Licenses:**
- Black Hills: Unlimited resident and nonresident one-tag “male turkey” licenses
- Prairie: 6,332 resident and 700 nonresident one-tag “male turkey” licenses
  - 260 resident and 56 nonresident two-tag “male turkey” licenses
- Archery: Unlimited resident and nonresident one-tag “male turkey” licenses

**Access Permits:**
- Access permits valid April 15-30
- Good Earth State Park: 5 archery turkey access permits
- Adams Homestead and Nature Preserve: 30 archery turkey access permits
- Adams Homestead and Nature Preserve: 20 mentored turkey access permits

**Requirements and Restrictions:**
1. Turkey hunters may apply for and receive one license in each of the Black Hills, Prairie and Archery Units in the first and second lottery drawings.
2. Turkey hunters may purchase only one Black Hills and one archery turkey license.
3. One-half of the licenses in each prairie unit are available for landowner/operator preference.
4. Prairie units adjoining the White River and Cheyenne River also include an adjacent area one mile wide on the opposite side of the river.
5. No person may shoot a turkey in a tree or roost.
6. A person may use only bow and arrow, a shotgun using shot shells or a muzzleloading shotgun to hunt turkeys during the spring turkey season.

**Proposed changes from last year:**
1. Modify the season dates for all spring turkey hunting seasons to begin on the third Saturday of April and end on May 31.
2. Adjust the maximum number of licenses available in administrative rule from no more than 5,807 to 10,000 one-tag “male turkey” licenses and from no more than 600 to 2,500 two-tag “male turkey” licenses.
3. Eliminate Unit BST-BH2, which provides for a second Black Hills spring turkey licenses for resident hunters.
4. Modify the season dates for those prairie units with split season seasons.
5. Modify the valid time during the season when access permits are valid for Good Earth State Park and Adams Homestead and Nature Preserve.
6. Modify the valid time during the season when hunters can have uncased weapons within the boundary of Sica Hollow State Park.
DEPARTMENT RECOMMENDATIONS

Recommended changes from proposal:

1. Proposed Change #1: Change the proposed season start date from the 3rd Saturday in April to the 2nd Saturday in April for the prairie spring turkey season. This would be a no change to the current administrative rule.
   a. April 8 – May 31, 2023
   b. April 13 – May 31, 2024
2. Proposed Change #1: Change the proposed season start date from the 3rd Saturday in April to the 4th Saturday in April for the Black Hills spring turkey season.
   a. April 22 – May 31, 2023
   b. April 27 – May 31, 2024
3. Proposed Change #4: Withdraw the proposed changes for the season dates for those prairie units with split seasons. This would be a no change to the current administrative rule.
4. Proposed Change #5: Withdraw the proposed changes to modify the valid time during the season when access permits are valid for Good Earth State Park and Adams Homestead and Nature Preserve. This would be a no change to the current administrative rule.
5. Proposed Change #6: Withdraw the proposed changes to modify the valid time during the season when hunters can have uncased weapons within the boundary of Sica Hollow State Park. This would be a no change to the current administrative rule.
6. For archery and mentored spring turkey licenses, season start dates would align with the prairie and Black Hills season, respectively.
7. For the Fall River prairie hunting unit, remove the allowance to hunt within one mile of the Cheyenne River in the Black Hills hunting unit.

SUPPORTIVE INFORMATION

Results from recent research indicates poor reproduction, primarily within the Black Hills (central and northern Hills) but is difficult to ascertain the direct cause/s due to numerous variables involved, such as predation, nutrition, weather, gobbler dominance/behavior. Based on nesting chronology and gobbling activity, the recommendation to start seasons later is to increase population performance. In addition, negative feedback from hunters regarding their hunting experience (i.e., lack of gobbling activity, difficult time finding turkeys) is a justification for this recommendation. See below for other supportive information to justify recommendation:

- Post-breeding management is the primary strategy that should be imposed for wild turkey management (i.e., start spring hunting seasons at median incubation dates).
- Median incubation dates range from May 10-16 in the Black Hills. Many hens start incubation around May 1-3rd in the southern Black Hills.
- Modeling suggests that harvesting ≤30% of the male population allows for continued population growth and higher quality hunting.
- Research in the Black Hills indicates that annual survival of radio-collared adult males was 42% and spring harvest was the primary mortality factor in the Black Hills.
- Intensive hunting in southern Alabama caused a shortage of males and lowered female turkey productivity through infertile clutches.
- Current unpublished research in Georgia and Tennessee indicates dominance hierarchies in adult gobblers may be important in maintaining for turkey productivity. Disruptions in these dominance hierarchies can delay nesting and reduce nest survival in the southeast.
- Harvest management should try to not disrupt breeding of older males until they have a chance to breed which should be around median incubation dates.
- Less than 5% of younger male turkeys will breed under normal dominance hierarchies.

The alignment of all turkey seasons seems appropriate to meet the objectives of the change. Since the elimination of rifles for spring turkey hunting, archers have no disadvantage to shotgun hunters when it comes to the distance, etc. and it's difficult to justify one week only available to archery turkey hunters.

Unit BST-BH2 is currently closed via administrative rule and under the low abundance harvest strategy found within the wild turkey management plan. With a shortened season and increasing sales of unlimited archery turkey licenses, it is difficult to justify this second turkey license for South Dakota residents in the future.
The proposed maximum number of turkey licenses will be established in administrative rule and the GFP Commission via administrative action will determine specific number of licenses by tag types and allocation amongst hunting units.

<table>
<thead>
<tr>
<th>Year</th>
<th>Licenses BH</th>
<th>Prairie</th>
<th>Archery</th>
<th>Harvest BH</th>
<th>Prairie</th>
<th>Archery</th>
<th>Success BH</th>
<th>Prairie</th>
<th>Archery</th>
</tr>
</thead>
<tbody>
<tr>
<td>2017</td>
<td>4,401</td>
<td>6,577</td>
<td>3,847</td>
<td>1,701</td>
<td>3,328</td>
<td>912</td>
<td>39%</td>
<td>45%</td>
<td>28%</td>
</tr>
<tr>
<td>2018</td>
<td>4,274</td>
<td>6,510</td>
<td>3,264</td>
<td>1,441</td>
<td>2,733</td>
<td>719</td>
<td>32%</td>
<td>38%</td>
<td>22%</td>
</tr>
<tr>
<td>2019</td>
<td>4,545</td>
<td>6,375</td>
<td>3,467</td>
<td>1,365</td>
<td>2,727</td>
<td>915</td>
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<td>39%</td>
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<td>4,733</td>
<td>6,455</td>
<td>4,459</td>
<td>1,287</td>
<td>3,113</td>
<td>1,340</td>
<td>27%</td>
<td>44%</td>
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</tr>
<tr>
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<td>6,303</td>
<td>6,699</td>
<td>4,899</td>
<td>1,776</td>
<td>3,748</td>
<td>1,607</td>
<td>28%</td>
<td>51%</td>
<td>33%</td>
</tr>
</tbody>
</table>

*Includes both resident and nonresident harvest statistics.

**DRAFT ADMINISTRATIVE RULE CHANGES**

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:06:13:01. Spring wild turkey hunting season established -- Number and type of licenses available. The spring prairie wild turkey hunting season is open from one-half hour before sunrise to sunset each day from the first second Saturday of April through May 31. The spring Black Hills wild turkey hunting season is open from one-half hour before sunrise to sunset each day from the fourth Saturday of April through May 31. The spring archery and mentored wild turkey hunting seasons are open from on-half hour before sunrise to sunset each day and the season dates align with the prairie and Black Hills, respectively, in Unit AST-ST1, and from one-half hour before sunrise to sunset each day from the second third Saturday of April through May 31, or as otherwise provided in § 41:06:13:02, in all other units. Units BST-BH1 is and BST-BH2 are the Black Hills units. Unit AST-ST1 is the archery unit. All other units are prairie units. The number of one-tag male turkey licenses issued is unlimited for residents and nonresidents in both the Black Hills and archery spring turkey hunting seasons. No more than 5,807 10,000 one-tag male turkey and 600 2,500 two-tag male turkey licenses may be issued to residents for the prairie spring turkey hunting season.

41:06:13:02. Open units -- Exceptions. The following is a description of the open spring turkey hunting units:

1. Unit BST-BH1: excluding Custer State Park, Wind Cave National Park, Mount Rushmore National Memorial, and Jewel Cave National Monument, that portion of Lawrence County south of Interstate 90; that portion of Meade County west and south of Interstate 90; those portions of Pennington and Custer Counties west of State Highway 79; that portion of Fall River County north and west of a line beginning at the junction of the South Dakota-Wyoming border and U.S. Highway 18, then east along U.S. Highway 18 to its junction with the Cheyenne River, then east along the Cheyenne River to its junction with State Highway 79, then north along State Highway 79 to its junction with the Custer County line;

2. Unit BST-BH2: the same boundaries as Unit BST-BH1; Unit BST-BH2 is closed;

7. Unit PST-08A: Davison and Hanson Counties; Unit PST-08A is open beginning on the second Saturday of April through April 30;

8. Unit PST-08B: Davison and Hanson Counties; Unit PST-08B is open beginning on May 1 through May 31;

33. Unit PST-44A: Lincoln County; Unit PST-44A is open beginning on the second Saturday of April through April 30;

34. Unit PST-44B: Lincoln County; Unit PST-44B is open beginning on May 1 through May 31;

43. Unit PST-58B: that portion of Stanley County located at the Oahe Downstream Recreation Area to include the U.S. Army Corps of Engineers Land which is east and southeast of Powerhouse Road. This unit is bordered by the Missouri River to the east and the emergency spillway canal to the south. Unit PST-58B is open beginning on the second Saturday of April 5 through April 30, but only to licensed persons who use a wheelchair;
Excluding that portion of Fall River County within Unit PST-27A, licensees in prairie units that utilize the Cheyenne or White Rivers as unit boundaries may hunt within one mile of either side of the river boundary, as well as in the remainder of the unit for which the license is issued.

41:06:13:04. Application requirements and restrictions. The following apply to all applications for license and licenses issued under this chapter:

(1) A resident may apply for no more than one prairie unit license, one Unit BST-BH1 license, one Unit BST-BH2 license, and one Unit AST-ST1 license during the first license application period. A resident may not apply for or receive more than one Unit BST-BH1 license, one Unit BST-BH2 license, or one Unit AST-ST1 license;

(5) Good Earth State Park is closed to spring turkey hunting except for five turkey licensees who possess a valid spring turkey archery license and an archery turkey access permit. Adams Homestead and Nature Preserve is closed to spring turkey hunting except for 30 licensees who possess a valid spring turkey archery license and an archery turkey access permit and 20 licensees who possess a valid mentored spring turkey archery license and access permit. The access permits may be issued by lottery drawing. Each access permit is valid from the second first Saturday of April through April 30.

41:03:01:16. Restrictions on use of firearms, air guns, crossbows, and bows in the state park system -- Exceptions. Uncased firearms, air guns, crossbows, and bows are prohibited in the state park system with the following exceptions:

(5) From October 1 through April 30, uncased firearms, air guns, crossbows, and bows are authorized for licensed hunters in the state park system during established hunting seasons with the following restrictions:

(d) A person who possesses a valid turkey license for Unit PST-48A, as described in chapter 41:06:13, is permitted to have an uncased shotgun using shotshells, a crossbow, a bow, or a muzzleloading shotgun within the boundary of Sica Hollow State Park from the second first Saturday of April through May 31; and

---

RESIDENT/NONRESIDENT CRITERIA

1. The Issue
   - Why make the change, what are the change alternatives, how will public/stakeholder input be solicited, and how will the change be evaluated if implemented?
     i. While the effect of the change is unknown, the objectives are to increase turkey population performance and to increase hunter satisfaction.
     ii. Input will be solicited during the public comment period and GFP Commission public hearing.

2. Historical Considerations – Not Applicable

3. Biological Considerations
   - What is the current and projected status of the population and habitat conditions for these populations?
     i. Turkey populations are stable across most of South Dakota, but not observing the reproduction level desired in the central and northern Black Hills and a few prairie units.

4. Social Considerations
   - Shortened season.

5. Financial considerations – Not Applicable
RECRUITMENT, RETENTION, REACTIVATION (R3) CRITERIA

1. Does the regulation or fee inhibit a user’s ability to participate? No.

2. Does the regulation increase the opportunity for new and existing users?
   - The recommended changes would shorten length of seasons, with objectives to increase turkey population performance and to increase hunter satisfaction.

3. How does the regulation impact the next generation of hunters, anglers, trappers and outdoor recreationists?
   - Not applicable.

4. Does the regulation enhance the quality of life for current and future generations by getting families outdoors? Not applicable.

FISCAL IMPACT

No fiscal impact is expected to the Department.
GAME, FISH AND PARKS COMMISSION ADMINISTRATIVE ACTION

Spring Turkey Hunting Seasons – Hunting Unit License Allocations

Commission Meeting Dates: Proposal July 7-8, 2022 Spearfish
Public Hearing September 1, 2022 Sioux Falls
Finalization September 1-2, 2022 Sioux Falls

LICENSE ALLOCATION BY UNITS

See Attached Spreadsheets
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<td>75</td>
<td>75</td>
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</table>

**TOTAL**  | 6,407         | 7,057         | 650          | 10.1%      | 7,007         | 7,757         | 750          | 10.7%      |

Note: An additional 8% of the number of licenses will be available to nonresidents in West River units.
GAME, FISH AND PARKS COMMISSION ACTION
FINALIZATION

**GENERAL PROVISIONS AND FISH LIMITS**
Chapters 41:07:01 and 41:07:03

<table>
<thead>
<tr>
<th>Commission Meeting Dates:</th>
<th>Proposal</th>
<th>July 7, 2022</th>
<th>Spearfish</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Public Hearing</td>
<td>August 31, 2022</td>
<td>Sioux Falls</td>
</tr>
<tr>
<td></td>
<td>Finalization</td>
<td>Aug. 31 - Sept. 1, 2022</td>
<td>Sioux Falls</td>
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</tbody>
</table>

**COMMISSION PROPOSAL**

Proposed changes:

1. Remove restrictions on when ice fishing shelters can be left overnight on public waters.

2. Remove language referencing gear specifications for the noncommercial take of smelt.

3. Remove the 15” minimum length limit for largemouth and smallmouth bass on Burke Lake in Gregory County and put in place a 15” minimum length limit for largemouth and smallmouth bass on Lake Mitchell in Davison County.

Department recommended changes to proposal:

1. Remove ice fishing shelter removal dates for inland waters and change the ice fishing shelter removal date on South Dakota-Minnesota border waters, from the last day in February to March 5.

**SUPPORTIVE INFORMATION**

1. Currently, no ice fishing house, fishing shanty, or other structure or shelter may remain upon the ice of any of the public waters of this state later than the last day of February of each year, unless authorized by the secretary. After this date, an ice fishing shelter needs to be removed from the ice daily. Removing this deadline on inland waters would allow anglers to keep ice fishing shelters in place during years when suitable ice conditions still exist past the previous deadline. Additionally, it would provide flexibility for anglers when access conditions prohibit retrieval of ice fishing shelters before the deadline. On South Dakota/Minnesota border waters, changing the ice fishing shelter removal deadline to March 5 would align regulations between the two states.

2. The rules governing methods of taking smelt include that nets legal for taking smelt are the same as those for taking bait for noncommercial purposes in 41:09:04:04. Restrictions on mesh-size and net size for minnow traps, seines, dip nets, lift nets, or cast nets used to take bait for noncommercial purposes were removed for 2022. Therefore, no restrictions on mesh size or net size for nets for taking smelt currently exist and the reference to restrictions needs to be removed from the rule.

3. Fish population surveys on Burke Lake in Gregory County indicate that the 15” minimum length limit was having no biological impacts on the fishery. Removing the regulation would provide additional opportunity for anglers to harvest bass. Fish population surveys on Mitchell Lake in Davison County indicated that a 15” minimum length limit would positively benefit the fishery. The regulation will protect smaller largemouth and smallmouth bass from harvest resulting in increased abundance and improved sizes of bass in a lake where recruitment of young fish to the fishery is severely limited.
The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

1) **41:07:01:16. Ice fishing shelter removal deadlines.** On South Dakota-Minnesota border waters, no ice fishing house, fishing shanty, or other structure or shelter may remain upon the ice of any of the public waters of this state later than the last day of February (March 5 of each year, unless authorized by the secretary. After this date, a shelter may be placed upon the ice of any of the public waters of this state at any time if the shelter is removed from the ice daily remain on the ice between midnight and one hour before sunrise only when occupied or attended.

2) **41:07:01:17. Liberalized take of silver carp, bighead carp, smelt, and lake herring.** Smelt and lake herring may be taken by hook and line, seines, lift nets, cast nets, and dip nets. A net legal for taking smelt is a net as defined by § 41:09:04:04. Silver carp and bighead carp that inadvertently jump into any boat or are netted from the air using a dip net may be retained. No person may transport live smelt, live silver carp, or live bighead carp away from the water in which they were taken.

3) **41:07:03:03. Daily, possession, and length limit restrictions on special management waters -- Additional restrictions described.** Daily limit, possession limit, length limit, and additional restrictions on special management waters are as follows:

   (1) Catfish may be taken without limit on the Grand, Moreau, Cheyenne, Belle Fourche, Bad, White, and Little Missouri Rivers; and in the inland waters of the Missouri River and its impoundments;

   (2) In the waters of Lake Yankton in Yankton County and Burke Lake in Gregory County, Lake Mitchell in Davison County, the minimum length limit for largemouth and smallmouth bass is 15 inches;

   (3) In New Wall Dam in Pennington County, only those largemouth and smallmouth bass less than 14 inches in length or 18 inches or greater in length may be taken, and of the largemouth and smallmouth bass taken daily no more than one may be 18 inches or greater in length;

   (4) In the Black Hills Fish Management Area:

      (a) The areas described in subsections (b), (c), and (d) are restricted to artificial lures only and the use or possession of worms, baitfish, salmon eggs, corn, marshmallows, insects, moldable scented bait or naturally-occurring or man-made food intended to be used as bait, within 100 feet of the water in those areas, is prohibited;

      (b) Rapid Creek, including the Pactola Stilling Basin below Pactola Dam to the foot bridge at Placerville Camp and Upper and Lower Yates Ponds at Cheyenne Crossing, are restricted to catch and release;

      (c) Rapid Creek in Rapid City from Jackson Boulevard upstream to Park Drive is restricted to catch and release;

      (d) Spearfish Creek from Homestake Hydro Dam No. 2 to Maurice Dam is restricted to catch and release for rainbow trout. Other trout species may be retained within established limits; and

      (e) Only one trout 14 inches or greater in length, regardless of species, may be taken daily from streams within the Black Hills Fish Management Area. However, in the Black Hills Fish Management Area the minimum length limit for lake trout or brook trout-lake trout (splake) cross is 24 inches or greater in length and the daily limit is one;

   (5) All waters statewide are restricted to catch and release only for muskellunge and northern-muskellunge (tiger) cross;
(6) The season on paddlefish is closed, except as provided in §§ 41:07:05:02 and 41:07:06:03.01;

(7) In inland waters only one walleye 20 inches or greater in length may be taken daily, except as provided in subdivisions (10) and (11) of this section;

(8) In Lakes Francis Case and Sharpe, the minimum length limit for walleye is 15 inches, from September 1 through June 30;

(9) In Angostura Reservoir, Shadehill Reservoir, and from the Ft. Randall Dam downstream to the South Dakota-Nebraska state line on the Missouri River, the minimum length limit for walleye is 15 inches;

(10) In Belle Fourche Reservoir and all waters contiguous thereto, including the terminal drop inlet canal, only those walleye less than 15 inches in length or 18 inches or greater in length may be taken, and of the walleye taken daily no more than one may be 18 inches or greater in length;

(11) In Twin Lakes in Minnehaha County and Horseshoe Lake in Day County, the daily limit for walleye of any species is one, 28 inches or greater in length;

(12) In Lynn and Middle Lynn Lakes in Day County, Opitz Lake in Day and Marshall Counties, Newell Lake in Butte County, and Curlew Lake in Meade County, the daily limit for walleye of any species combined is two and the minimum length limit is 15 inches;

(13) From the Ft. Randall Dam downstream to the South Dakota-Nebraska state line on the Missouri River, the daily limit for white bass is 15, possession limit 30; and

(14) In Reetz Lake in Day County, the daily limit is: one walleye 28 inches or greater in length; one yellow perch 14 inches or greater in length; one black crappie 15 inches or greater in length; and one bluegill 10 inches or greater in length, from May 1 through September 30.

APPROVE ______ MODIFY ______ REJECT ______ NO ACTION ______
COMMISSION PROPOSAL

Proposed change:

Modify language in the rule listing importation requirements of fish to better describe current definitions of pathogens or diseases of regulatory concern (41:09:08:03.03).

Department recommended changes to proposal:

None

SUPPORTIVE INFORMATION

Current language in the rule on importation requirements for fish or fish reproductive products (41:09:08:03.04) needs to be modified to match language used to describe fish diseases and pathogens of concern in 41:09:08:03.03.

DRAFT ADMINISTRATIVE RULE CHANGES

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:09:08:03.04. Importation requirements for fish or fish reproductive products. Before the department may issue an importation permit for fish or any fish reproductive product, a current fish health certification or a fish health inspection report must be submitted to the department.

A fish health inspection may only be conducted by:

(1) A person who is currently certified by the American Fisheries Society as a fish pathologist or a fish health inspector;

(2) A person who is currently authorized by the department to conduct official fish health inspections and who has completed a fish health inspection training program approved by the department; or

(3) A licensed veterinarian who has completed a fish health inspection training program approved by the department. Any fish health sample collected during a fish health inspection must be screened for regulated pathogens at a laboratory approved by the department.

The application for an importation permit must will be denied if an emergency or prohibited disease or causative pathogen is detected in wild-caught fish or at an aquaculture facility, a pathogen of regulatory concern is detected in fish or fish reproductive products that are requested to be imported.

If a notifiable disease or causative pathogen is detected in wild-caught fish or at an aquaculture facility, the department's fish health official Aquatic Section Chief may allow the fish or fish reproductive products to be imported if the official determines the requested importation will not cause the introduction or spread of any notifiable aquatic animal pathogens pathogens of regulatory concern to areas in which they currently do not occur.

The fish or fish reproductive products to be imported, if obtained from man-made or natural waters and brought into a facility prior to shipping, must have been quarantined from other fish or fish reproductive products and inspected independently.

The fish or fish reproductive products to be imported, if obtained from man-made or natural waters, must have been inspected within the past twelve months. Other fish populations from this water must have been inspected within the same time period as determined by the department's fish health official.

The fish or fish reproductive products to be imported, if cultured at an aquaculture facility, must have been inspected within the past twelve months.

APPROVE ____  MODIFY ____  REJECT ____  NO ACTION ____
COMMISSION PROPOSAL

Proposed change:

1. Change check times for hoop nets, traps, and setlines from 72 hours to 24 hours.

2. Modify language to allow someone besides the licensee to run hoop nets, traps, setlines and floatlines if the licensee is present.

Department recommended changes to proposal:

None

SUPPORTIVE INFORMATION

1. Modifying the check time for hoop nets, traps, and setlines would reduce bycatch and mortality of non-targeted species, such as turtles. Staff believe most users are already following this timeline.

2. By allowing someone else to help tend hoop, trap, setlines and floatlines, as long the licensee is present, it would increase opportunity when using these gears and clarifies rule language for enforcement purposes. Allowing someone to assist a licensee with tending their equipment is beneficial for licensees with mobility issues.

DRAFT ADMINISTRATIVE RULE CHANGES

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

1. **41:07:08:05.02. Tending hoop nets, traps, setlines, and floatlines.** All hoop nets, traps, and setlines must be checked and emptied of fish prior to 12 o'clock midnight of the second full calendar day at least once in every 72-hour period, while being fished. All floatlines used for fishing must be under the direct supervision of and within the unaided observation of the licensee at all times.

2. **41:07:08:05. Use of another person's hoop nets, traps, setlines, or floatlines.** A person may not use or tend the hoop nets, traps, or setlines, or floatlines of another person without the licensee present.
GAME, FISH AND PARKS COMMISSION ACTION
FINALIZATION

PADDLEFISH SEASON and PERSONS WITH DISABILITIES
Chapters 41:07:05 and 41:09:12

Commission Meeting Dates: Proposal July 7, 2022 Spearfish
Public Hearing August 31, 2022 Sioux Falls
Finalization Aug. 31 - Sept. 1, 2022 Sioux Falls

COMMISSION PROPOSAL

Proposed changes:

1. Remove language regarding ZZ1 units (preference point only) for archery and snagging paddlefish seasons as these units are no longer available.

2. Add crossbows as a legal method of take for paddlefish during archery seasons.

3. Provide a permit to allow for assistance to be given to a disabled angler while participating in lawful fishing activities.

Department recommend changes to proposal:

None

SUPPORTIVE INFORMATION

1. The ZZ-1 units (preference point only) are no longer available for users to submit applications. Users will still be able to obtain preference points if unsuccessful in the draw and during the open period to purchase preference points (September 15 – December 15) each year.

2. Allowing crossbows as a legal method of take for paddlefish would allow for increased opportunities for users and standardization within the state. Allowing crossbows and modifying boundaries would also align with Nebraska border waters.

3. Creating a disabled angler assistance permit would allow for users who have mental or developmental disabilities to receive assistance from an unlicensed individual to perform lawful fishing activities. This would allow permitted individuals to receive assistance in snagging and landing paddlefish, for example.

DRAFT ADMINISTRATIVE RULE CHANGES

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:07:05:02. Paddlefish season in special management areas. Any paddlefish angler 18 years of age and older shall obtain and have in possession a valid South Dakota fishing license and a valid, nontransferable paddlefish permit and associated unlocked tag to take or attempt to take a paddlefish with a bow and arrow or crossbow or take or attempt to take paddlefish or rough fish by snagging. A Nebraska resident possessing a South Dakota nonresident paddlefish permit is exempt from the South Dakota fishing license requirement if the Nebraska resident angler possesses a valid Nebraska fishing license or is legally exempt from compliance with Nebraska license or permit requirements. Any paddlefish angler under 18 years of age shall have a valid paddlefish permit and associated unlocked tag in possession while shooting paddlefish with bow and arrow or crossbow or snagging paddlefish or rough fish.

Each paddlefish caught and kept must have the tag immediately affixed to the fish and locked in the manner and place indicated in the instructions provided with the tag. Each paddlefish caught and
not kept must be immediately returned, unharmed, to the water from which it was taken. All paddlefish anglers shall cast for and hook their own fish.

No person may attempt to snag any fish after all paddlefish tags issued to the person have been locked.

(1) The snagging season for paddlefish and rough fish is open on the South Dakota-Nebraska boundary waters below Gavin's Point Dam and on the Big Sioux River from the I-29 bridge to the confluence of the Big Sioux River and the Missouri River from October 1 through October 31. The snagging hours on the South Dakota-Nebraska Boundary waters and areas of the Big Sioux River open to paddlefish snagging are from 7:00 a.m. to 7:00 p.m. central time daily. Only a legal angler with a valid paddlefish permit and associated unlocked tag may snag paddlefish and rough fish during this season.

For the South Dakota-Nebraska boundary waters the annual quota of 3,200 fish is allocated by a permit and tag issued by each state according to the following schedule: Nebraska - 1,600 permits; South Dakota - 1,550 resident and 50 nonresident permits. Permits and associated tags are available by lottery drawing after application. Any resident or nonresident permit remaining after the first lottery drawing is available on a first-come, first-served basis to any person not already holding a paddlefish permit, who applies. After September 1, a person may apply for a second permit. A person may obtain a maximum of two permits a year. In addition to the 1,600 permits available in South Dakota, a person may apply for Unit SPF-ZZ1 for a preference point only and no opportunity for issuance of a permit.

(2) Paddlefish may be taken from sunrise to sunset from June 1 through June 30 from the Missouri River below Gavin's Point Dam with a bow and arrow, or a crossbow downstream from the Highway 81 bridge.

Except as provided in this rule, an archery paddlefish angler 18 years of age and older shall obtain and have possession of a valid South Dakota fishing license and a valid, nontransferable paddlefish permit and associated tag available from the licensing section of the department before participating in archery fishing for paddlefish. A Nebraska resident possessing a South Dakota nonresident archery paddlefish permit is exempt from the South Dakota fishing license requirement if the Nebraska resident angler possesses a valid Nebraska fishing license or is legally exempt from compliance with Nebraska license or permit requirements. Any paddlefish angler under 18 years of age shall have a valid paddlefish permit and associated tag in possession while archery fishing paddlefish.

Two hundred fifty-five archery permits and associated tags are available to residents by lottery drawing after application. Individual paddlefish archery anglers may apply for a second permit and associated tag if any are available following the initial lottery drawing. Anglers may obtain a maximum of two archery paddlefish permits and associated tags each year. An additional eight percent of the permits available to residents may be issued to nonresidents by lottery drawing after application. In addition to the 255 permits available in this state, a person may apply for Unit APF-ZZ1 for a preference point only and no opportunity for issuance of a permit.

(3) Paddlefish and rough fish season is open on the waters of Lake Francis Case and the White River up to the Highway 47 bridge from May 1 through May 31. Paddlefish may be taken by snagging or bow and arrow or crossbow.

The snagging and archery hours on the waters of Lake Francis Case and the White River up to the Highway 47 bridge are from 6:00 a.m. through 9:00 p.m., central time daily. Only a legal angler with a valid paddlefish permit and associated unlocked tag may shoot paddlefish with a bow and arrow or snag paddlefish and rough fish during this season.

For the waters of Lake Francis Case and the White River up to the Highway 47 bridge, the annual quota of 350 fish is allocated by a permit and tag. Permits and associated tags are available by lottery drawing after application. Any resident permit remaining after the first lottery drawing is available first-come, first-served to any applicant not already holding a paddlefish permit. After April 1, a person may apply for a second permit. A person may obtain a maximum of two permits a year. In addition to the 350 permits available in this state, a person may apply for Unit SFC-ZZ1 for a preference point only and no opportunity for issuance of a permit.

41:09:12:08 Disabled angler assistance permit. The department may issue a disabled angler assistance permit to a person with a valid fishing license, or who is exempt from licensing requirements, who has a physical or developmental disability that prevents them from being able to
perform any of the activities associated with fishing. The permit allows another person to assist the permitted individual while fishing, in accordance with existing regulations, and without the need to possess a valid fishing license. A disabled angler assistance permit may be issued on either a temporary or permanent basis, dependent on the type of disability, at the discretion of the department.
Endangered and Threatened Species  
Chapter 41:10:02

Commission Meeting Dates: Proposal July 7-8, 2022 Spearfish  
Public Hearing September 1, 2022 Sioux Falls  
Finalization September 1-2, 2022 Sioux Falls

COMMISSION PROPOSAL

Proposed change: Downlist the Peregrine Falcon (*Falco peregrinus*) from endangered to threatened on the list of state threatened and endangered bird species.

DEPARTMENT RECOMMENDATION

Recommended changes from proposal: None.

SUPPORTIVE INFORMATION

Peregrine Falcon populations rapidly declined between 1940 and 1970 (Hickey 1969) causing the species to be listed as federal endangered. Population declines were primarily attributed to the widespread use of the pesticide DDT, which accumulated in small birds eaten by peregrines and caused eggshell thinning and breakage. After successful reintroduction efforts the peregrine was federally delisted in 1999 (USFWS 1999, Cade et al. 2003) but remained on the state endangered species list in South Dakota due to its rarity in the state.

The GFP commission approved State Threatened and Endangered Species Status Review identified recovery criteria and goals to downlist and delist the peregrine from the state threatened and endangered species list. Criteria for downlisting the species from endangered to threatened stated that the peregrine population should consist of an average of two active nests for at least 5 years in a 6-year timespan, and the average productivity of the active nests must be 1.25 naturally produced young/pair across the 5-year period. A nest is considered active or occupied if there are observations of a mated pair on or near the nest or evidence of reproduction such as eggs, young or an incubating bird present.

The peregrine is considered a rare summer resident of the Black Hills and an uncommon statewide migrant. Historically there was a limited nesting distribution in western South Dakota with only two confirmed nesting records at separate locations in 1925 and 1948-1960 (Patton 1926, Pettingill and Whitney 1965). Since then, there were no documented nesting records until 2017, when surveys for peregrines in the spring and summer documented two confirmed and one potential nest locations in the northern and central Black Hills (Oakleaf 2017). Survey efforts have continued every year since 2017 resulting in the documentation of 5 nest locations. Three of these nests were documented as active during all 5 years of the surveys. The number of young fledged from 2017-2021 was calculated at 1.7 young per active pair (Oakleaf 2021, Table 1). These results indicate that the peregrine has met the criteria to downlist the species from endangered to threatened.
Table 1. Number of peregrine falcon sites occupied, successful, and young fledged in western South Dakota, 2017 - 2021.

<table>
<thead>
<tr>
<th>YEAR</th>
<th>N OCC</th>
<th>N SUCCESS</th>
<th>YG FLEDGED</th>
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<td>3</td>
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<tr>
<td>2018*</td>
<td>4</td>
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<tr>
<td>2019</td>
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<td>2020*</td>
<td>5</td>
<td>4</td>
<td>8</td>
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<tr>
<td>2021</td>
<td>4</td>
<td>4</td>
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</tr>
<tr>
<td>Total</td>
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<td>31</td>
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* Surveys to count fledged young were not adequate for some of the occupied sites

31/18 = 1.7 fledged young per occupied site (2 of occupied sites not included in calculations) or 31/11 = 2.8 young per successful pair.

Literature Cited


DRAFT ADMINISTRATIVE RULE CHANGES

The following are proposed draft changes that are intended to incorporate the recommended changes adopted by the Commission.

41:10:02:01. **List of endangered birds.** Birds classified as endangered in the state are as follows:

(1) Peregrine falcon, *Falco peregrinus*;
(2) Whooping crane, *Grus americana*;
(3) Eskimo curlew, *Numenius borealis*;
(4) Least Tern, *Sternula antillarum*.

41:10:02:02. **List of threatened birds.** Birds classified as threatened in the state are as follows:

(1) Osprey, *Pandion haliaetus*;
(2) Piping plover, *Charadrius melodus*;
(3) American dipper, *Cinclus mexicanus*;
(4) Peregrine falcon, *Falco peregrinus*;

RESIDENT/NONRESIDENT CRITERIA

Not applicable.

RECRUITMENT, RETENTION, REACTIVATION (R3) CRITERIA

Not applicable.

FISCAL IMPACT

No fiscal impact to the Department.

APPROVE ____  MODIFY ____  REJECT ____  NO ACTION ____
### Division of Parks and Recreation
#### July YTD 2022 Visitation by District

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<th>2022</th>
<th>%</th>
<th>LOCATION</th>
<th>2021</th>
<th>2022</th>
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<td>15,214</td>
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<td>171,722</td>
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<td>51,780</td>
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<td>220,162</td>
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<td>34,362</td>
<td>21,153</td>
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<td>40,612</td>
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<td>240,410</td>
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<td><strong>DISTRICT 6</strong></td>
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<td>247,940</td>
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<td>Palisades</td>
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<td>14,286</td>
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<td>13,224</td>
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<td>308,615</td>
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<td>14%</td>
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### July Revenue by Item

<table>
<thead>
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<th>Item</th>
<th>2021</th>
<th>2022</th>
<th>Change</th>
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<tbody>
<tr>
<td><strong>Annual</strong></td>
<td>12,171</td>
<td>12,935</td>
<td>6%</td>
</tr>
<tr>
<td><strong>2nd Annual</strong></td>
<td>2,912</td>
<td>2,450</td>
<td>-16%</td>
</tr>
<tr>
<td><strong>Combo</strong></td>
<td>3,677</td>
<td>4,048</td>
<td>10%</td>
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<tr>
<td><strong>Transferable</strong></td>
<td>204</td>
<td>248</td>
<td>21%</td>
</tr>
<tr>
<td><strong>Daily License</strong></td>
<td>34,256</td>
<td>32,777</td>
<td>-4%</td>
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<tr>
<td><strong>Unattended Vehicle Daily</strong></td>
<td>452</td>
<td>386</td>
<td>-15%</td>
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<tr>
<td><strong>GSM Annual Trail Pass</strong></td>
<td>1,451</td>
<td>1,119</td>
<td>-23%</td>
</tr>
<tr>
<td><strong>GSM Daily Trail Pass</strong></td>
<td>5,605</td>
<td>4,394</td>
<td>-22%</td>
</tr>
<tr>
<td><strong>Motorcoach Permit</strong></td>
<td>6,147</td>
<td>2,453</td>
<td>-60%</td>
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<tr>
<td><strong>CSP 7 Day Pass</strong></td>
<td>59,386</td>
<td>44,621</td>
<td>-25%</td>
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<tr>
<td><strong>CSP 7 Day Bike Pass</strong></td>
<td>6,106</td>
<td>112,540</td>
<td>-8%</td>
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<tr>
<td><strong>Motorcoach Permit</strong></td>
<td>8,550</td>
<td>5,295</td>
<td>-38%</td>
</tr>
<tr>
<td><strong>CSP 7 Day Bike Pass</strong></td>
<td>10,662</td>
<td>112,540</td>
<td>-8%</td>
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<tr>
<td><strong>Rally Bike Band</strong></td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>One-Day Special Event</strong></td>
<td>1,300</td>
<td>0</td>
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<tr>
<td><strong>PERMITS</strong></td>
<td>132,368</td>
<td>111,058</td>
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<td><strong>Camping Services</strong></td>
<td>1,252,041</td>
<td>1,692,330</td>
<td>35%</td>
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<tr>
<td><strong>Picnic Reservations</strong></td>
<td>2,814</td>
<td>1,880</td>
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</tr>
<tr>
<td><strong>Firewood</strong></td>
<td>9,309</td>
<td>5,216</td>
<td>-4%</td>
</tr>
<tr>
<td><strong>Gift Card</strong></td>
<td>840</td>
<td>450</td>
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<tr>
<td><strong>Boat Slips</strong></td>
<td>5,388</td>
<td>-</td>
<td>-100%</td>
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<tr>
<td><strong>LODGING</strong></td>
<td>9,309</td>
<td>1,746,776</td>
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<td><strong>TOTAL</strong></td>
<td>141,678</td>
<td>3,809,636</td>
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### July YTD 2022 Revenue by Item

<table>
<thead>
<tr>
<th>Item</th>
<th>2021</th>
<th>2022</th>
<th>Change</th>
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<tbody>
<tr>
<td><strong>Annual</strong></td>
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<td>48,219</td>
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<td><strong>2nd Annual</strong></td>
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<td><strong>Combo</strong></td>
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<td><strong>Transferable</strong></td>
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<td><strong>Daily License</strong></td>
<td>74,586</td>
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<tr>
<td><strong>Unattended Vehicle Daily</strong></td>
<td>1,226</td>
<td>735</td>
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<td><strong>GSM Annual Trail Pass</strong></td>
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<td>3,577</td>
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<tr>
<td><strong>GSM Daily Trail Pass</strong></td>
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<td>7,629</td>
<td>-23%</td>
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<tr>
<td><strong>Motorcoach Permit</strong></td>
<td>8,550</td>
<td>5,295</td>
<td>-38%</td>
</tr>
<tr>
<td><strong>CSP 7 Day Pass</strong></td>
<td>139,999</td>
<td>105,453</td>
<td>-25%</td>
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<tr>
<td><strong>CSP 7 Day Bike Band</strong></td>
<td>10,662</td>
<td>8,883</td>
<td>-17%</td>
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<tr>
<td><strong>Rally Bike Band</strong></td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>One-Day Special Event</strong></td>
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<td>700</td>
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<td>342,005</td>
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<td>10,652,606</td>
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<tr>
<td><strong>Picnic Reservations</strong></td>
<td>12,983</td>
<td>9,275</td>
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<td><strong>Firewood</strong></td>
<td>27,316</td>
<td>21,689</td>
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<td>8,155</td>
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<td>2022</td>
<td>%</td>
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</tr>
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<td>Oakwood Lakes</td>
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<td>Paliusades</td>
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</tr>
<tr>
<td>Big Sioux</td>
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<td>Newton Hills</td>
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<td>-7%</td>
</tr>
<tr>
<td>Good Earth</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Union Grove</td>
<td>1,068</td>
<td>882</td>
<td>-17%</td>
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<td>8,327</td>
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<td>-9%</td>
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<td>5%</td>
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<td>-27%</td>
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<tr>
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<td>24</td>
<td>16</td>
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<td><strong>DISTRICT 9</strong></td>
<td>44,047</td>
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**TOTAL YTD**: 247,724, 246,492, 0%

**TOTAL for Month**: 92,424, 93,322, 1%
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<th>2020</th>
<th>2021</th>
<th>3-yr Avg</th>
<th>2022</th>
<th>+/-% Licenses</th>
<th>+/-% Revenue</th>
<th>% Change</th>
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<tbody>
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<td>3,380</td>
<td>6,298</td>
<td>4,290</td>
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<td>-944</td>
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<td>366</td>
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<td>Spring Light Goose</td>
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<td>Migratory Bird Certificate*</td>
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**NONRESIDENT TOTALS =** 75,310 88,534 101,593 88,479 97,258 4,599,747 4,335 8,779 250,975 375,206 9.9%

**GRAND TOTALS =** 216,076 256,111 257,580 243,246 242,642 9,366,420 -14,938 -614 489,064 221,448 -0.3%

*The license year for Migratory Bird Certificates changed in 2021 so license sales are not comparable between years.*