



AGENDA - Revised **Game, Fish and Parks Commission**

October 4-5, 2018

Cadillac Jack's SpringHill Suites

360 Main St., Deadwood, SD

Livestream link <http://www.sd.net/home/>

Call to order 1:00 PM MT

Division of Administration

Action Items:

1. Conflict of Interest Disclosure
2. Approve Minutes of the September 2018 Meeting
<https://gfp.sd.gov/commission/archives/>
3. Additional Commissioner Salary Days
4. License List Request

Information Items:

5. City of Deadwood Welcome
6. Deer License Allocation Briefing
7. Non-meandered Waters
8. Wildlife and Nature Forum
9. Resident Nonresident Discussion

Proposals

10. Park Fees
11. Spring Turkey Hunting Seasons (Black Hills, Prairie, Archery and CSP)
12. Waterfowl Hunting Seasons
13. Spring Light Goose Conservation Order

Public Hearing 2:00 PM MT

Finalizations

14. Fishing Season Methods
15. Fish Limits
16. Spearing and Archery
17. Aquatic Invasive Species
18. Deer License Allocation
19. Black Hills Elk License Raffle

Open Forum

This agenda is subject to change without prior notice.

Division of Wildlife

Action Items:

- 20. Land Donation in Day County

Information Items:

- 21. GPA Management Review
- 22. Mountain Lion Population and Management Update
- 23. License Sales Update

Division of Parks and Recreation

Information Items:

- 24. Spring Creek Prospectus
- 25. Guest Rated Reviews
- 26. Mickelson Trail Overview
- 27. Recreational Trails Program
- 28. Revenue, Camping and Visitation Report

Solicitation of Agenda Items from Commissioners

Adjourn

Next meeting information:

November 1-2, 2018

Good Earth State Park

26924 480th Ave, Sioux Falls, SD

GFP Commission Meeting Archives <https://gfp.sd.gov/commission/archives/4/>

Minutes of the Game, Fish, and Parks Commission
September 6-7, 2018

Chairman Barry Jensen called the meeting to order at 1:05 p.m. CT at the Lewis and Clark Resort Lodge in Yankton, South Dakota. Commissioners Barry Jensen, Gary Jensen, Mary Anne Boyd, Jon Locken, Cathy Petersen, Scott Phillips, Russell Olson and Douglas Sharp and approximately 75 public, staff, and media were present.

DIVISION OF ADMINISTRATION

Conflict of Interest Disclosure

Chairman B Jensen called for conflicts of interest to be disclosed. None were presented.

Approval of Minutes

Chairman B Jensen called for any additions or corrections to the June 7-8, 2018 minutes or a motion for approval.

Motion by G. Jensen with second by Sharp TO APPROVE THE MINUTES OF THE JULY 7, 2018 MEETING. Motion carried unanimously.

Additional Commissioner Salary Days

Commissioners B. Jensen, G. Jensen, Peterson and Phillips requested four additional salary days each for attending the Western Association of Fish and Wildlife Association annual conference. G. Jensen and Phillips each requested another salary day for meetings with staff. And Locken requested a day for participating in the chronic wasting disease workgroup.

Motion by Olson with second by Boyd TO APPROVE THE ADDITIONAL SALARY DAYS AS REQUESTED. Motion carried unanimously.

License List Request

Chris Petersen, administration division director, presented a license list requests to the Commission from Kurt Rantapaa, Deadwood, SD for a full fee license list request for elk and deer hunters in the Black Hills. It was noted this request is for one-time to mail promotional materials for his Black Hills Hunting Lodge.

Motioned by Phillips, second by Peterson TO APPROVE THE LICENSE LIST REQUEST. Motion carried unanimously.

C. Petersen presented a license list requests from Wayne Johnson, Rapid City, SD for a free license list request for Prairie Elk any elk and antlerless elk license recipients. Johnson's request is to verify license holder tags as he permits free cow hunting and some any elk hunting on his property as well as possibly offering a guide service. Petersen explained that due to his use of the list this would be a full fee request should it be approved and the applicant still be interested.

Phillips asked about the cost and use of license fees.

C. Petersen explained the cost is \$100 for nonprofit organizations regardless of list size and for profit costs are \$100 per 1,000 names. Fees cover staff time to compile and produce the lists as requested.

Motioned by Sharp, second by G. Jensen TO APPROVE THE LICENSE LIST REQUEST. Motion carried unanimously.

Commission Meeting Schedule 2019

C. Petersen presented the 2019 Commission meeting calendar noting meeting locations are determined by considering factors such as adequate facility space and accommodation services, wireless connections, and relationship of location to agenda items.

Kelly Hepler, cabinet secretary, explained that because the meetings are livestreamed for all constituents to listen in real-time sometime that limits locations due to wireless needs.

It was noted Olson requested the December meeting be held in Madison.

Motion by G. Jensen with second by Sharp TO APPROVE THE 2019 COMMISSION MEETING SCHEDULE WITH ADJUSTMENT TO THE DECEMBER MEETING LOCATION. Motion carried unanimously.

Yankton Area Chamber of Commerce

Carmen Schramm, Executive Director, welcomed the Commission to Yankton. Noted good working relationship and partnerships with Lewis & Clark Rec Area such as tourism, tours, zebra mussels AIS awareness

Deer License Allocation Briefing

Kevin Robling, special projects coordinator, and Tony Leif, wildlife division director, presented a summary the justification and public involvement process for the draft deer drawing regulation changes being considered by the Commission. The process of proposing specific changes started at the GFP Commission meeting in July and since then, staff and commissioners have been very busy trying to explain the draft changes and listening to comments from the public about the proposed changes. As a result of these conversations and submitted comments, adjustments to the proposal are likely warranted should be considered now so additional comments on a refined proposal can be solicited prior the October Commission meeting.

Hepler said the number of public comments indicates how important is in our state. Unfortunately many comments were very negative and called out staff and commissioners. He explained it is important for people to engage and provide their diverse opinion. Many comments noted this is a done deal, but it is not and the department continues to mold and craft changes based on comments received. He noted many comments referred to funds and he explained that license dollars go back into the activities that users take advantage of.

B. Jensen noted this is a process.

Leif provided some background stating proposed action was adopted in July. He explained it was very general with three options. This allowed for solicited input and modification of the proposal. As part of the rule making process there will need to be a defined action sheet at the conclusion of these meeting to allow for finalization at the October meeting should the commission chose to proceed with the proposal.

Robling said it is great we have so many passionate deer hunters in this state and he has been fortunate to have the opportunity to speak with a lot of them over the last month. We want people to know that we are listening and trying to do the right thing whatever that may be.

Resident Nonresident Discussion

Scott Simpson, wildlife administration chief, provided an update on the discussion surrounding resident and nonresident license allocations. Staff met with Commissioners Jensen and Phillips on August 15 to further clarify next steps as it pertained to the list of questions posed by the Commission on residents and nonresident license allocation.

The department will provide data on some specific questions (contributions of each angler, legal definitions, etc.), but many of the questions boil down to a list of criteria for the Commission to use while making allocation decisions. In the August 15 meeting it was decided to assemble a work group to help identify which criteria should be used. While the Commission will provide final approval, we hope to generate a comprehensive list for them to consider. This working group would be comprised of individuals from tourism and sportsmen groups, retailers, landowners, and many other possible areas of interest. The group will be limited to 15-20 participants to keep it manageable, and the idea would be to pull this group together in late October for an organizational meeting and have one additional meeting in late November to finalize a list. Work group members would reach out to other organizations and individuals for input between meetings and bring those ideas to the November meeting. In addition, GFP will be conducting an online survey to identify the relationship nonresidents have with South Dakota (former resident, family, business associates, etc.)

G. Jensen asked the public to send their ideas to the commission.

Phillips said he is interested to see who the survey will identify as our nonresidents are and what percentage are friends and relatives.

Non-meandered Waters

Kevin Robling, special projects coordinator, provided the commission an update on nonmeandered waters stating to date, 2,995 acres of nonmeandered waters have been marked closed. Reetz Lake was opened on August 1 and approximately 219 anglers utilized the boat launch as of August 25th, resulting in approximately 500 angler use days. The adopt-a-lake program has been initiated and additional clean up days are being scheduled.

Preserve Operator Forum

Arden Petersen, special assistant, briefed the Commission on the Shooting Preserve Forum hosted by GFP in Pierre on July 31, 2018 with approximately 35 shooting preserve operators attending. This was the second in a series of four forums the department is hosting with different user groups (Sportsmen/Women Organizations,

Shooting Preserve Operators, Nature/Wildlife Habitat Groups and Agricultural Organizations). The department will host a Conservation Summit next winter where attendees from the four forums will be invited. Paulsen Marketing is facilitating the discussions at the forums and the summit. The Shooting Preserve Forum started out with large group discussions focusing on two key topics affecting wildlife populations and hunting:

- Sustainable Habitat - GFP, hunters, shooting preserve operators and other conservation-minded people understand that improving wildlife habitat on private and public land is critical to maintaining strong wildlife populations. By improving habitat, we can create more hunting opportunities for resident and nonresident visitors to the state.
- Hunter Engagement - The number of active hunters in South Dakota and across the United States continues to decline. Fewer hunters mean less funding and a possible decline in public support for important conservation efforts. How can South Dakota GFP, hunters, shooting preserve operators and others help the state recruit, retain and reactivate hunters to carry on our hunting heritage to future generations?

The Forum then moved on to small group discussions involving the following topics that were requested by Shooting Preserve Operators - either from a pre-event survey sent to all operators in the state or from those operators in attendance. Those topics included: sustainable habitat, hunter engagement, road hunting regulations, licensing, harvest limits on preserves, annual pheasant report, and wind farms. Those in attendance were very engaged in the discussion and were appreciative of the opportunity to get together with staff to discuss issues and concerns of theirs. Some of the ideas are things that can be addressed by GFP (Ease of Licensing), some would take legislative action (Road Hunting Changes), some rely heavily on national policy like the Farm Bill (Habitat) and others have incomplete impacts on wildlife (Wind Farms). There was an understanding that there are issues where GFP and Shooting Preserves will have differing opinions, but there are also areas where we can work closer together. The forums provide GFP with the opportunity to listen, learn and discuss topics that are important to the different user groups involved. This is important to developing strong working relationships and better understanding – even when we may be on opposite sides of an issue. By developing those relationships, we hope that we're able to work closer together on issues that are important to wildlife and our citizens.

B. Jensen inquired if preserve operators they have other formal meetings?

A. Petersen responded the only the required meeting for all new operators in regards to regulations which is held annual took place the morning before the forum.

Olson asked if we have do we breakout economic impact for license sales noting which ones are purchase through preserve operators.

A. Petersen responded that is not currently identified, but staff are working to get that information as well as the number of wild birds and other additional information. He noted we do know the number of hunters that go through preserves, but we do not track when they purchase license as they can purchase licenses over the counter and not necessarily at the preserve.

PETITIONS

Falconry Briefing

Casey Heimerl, wildlife biologist, provided a powerpoint to the commission on falconry. She detailed falconry permits in South Dakota explaining they are issued for periods of three years and are only available to residents for a \$50 fee. There are 3 classes of permits based on level of experience; Apprentice, General and Master. Individuals seeking an apprentice permit need to find a sponsor at the general or master level, pass an exam, and have their falconry facility inspected before they can apply for a permit. To trap a raptor from the wild, licensed falconers must obtain a raptor collecting permit from the department. Passage (juvenile) raptors may be taken from August 1 – March 31 and nestling may be taken from May 1 through July 31. Hunting by falconry is open to both residents and non-residents with a valid falconry permit and hunting licenses applicable to species being hunted. Heimerl said currently there are 32 licensed resident falconers in the state of South Dakota. Pheasants, grouse and waterfowl are the most commonly harvested species. During the 2017-2018 season, resident falconers harvested a total of 21 ducks, 18 pheasants and 10 grouse.

Peterson stated the information was very interesting.

Olson noted in past years a falconry demonstration was provided at the Governor's Pheasant Hunt and inquired if it would be possible to have it done again this year.

Heimerl responded she will work with the appropriate people to get that lined up. She also noted there are a lot of factors to have a successful hunt.

Establish Licenses to Hunt with Falcon

Leif presented the petition submitted by Sheldon Nicolle requesting a license be established allowing people to hunt with falcons. He explained staff worked with the petitioner as they originally wanted a license type that was not available. Noted there is not a 5 day license option but could possibly establish a 3 day or 10 day license upon approval. For upland game seasons the petition would establish a reduced fee for these licenses which would be identified in the proposal should this move forward. Options would be to turn the petition into a proposal or take action to reject the petition in which staff would work to craft a resolution for the commission's consideration on the denial.

Boyd asked what is fee for 10 day license

Leif responded \$121.00 + 6.00 surcharge

G. Jensen asked if a nonresident can purchase one of the licenses now to hunt waterfowl

Leif said yes, but the season dates would be different. He explained the North American Falconers Association is looking for assurance so if they bring their event to South Dakota. He said this would be approximately 200 licenses and the petitioner is requesting 100.

G. Jensen do nonresidents currently do this

Heimerl said currently there are some.

G. Jensen explained he is hesitant to increase any nonresident waterfowl license and asked if there is a way to look at current numbers and incorporate this somehow?

Leif said that is an alternative to set aside some of the nonresident licenses to be for falconry.

G. Jensen asked if it was possible to modify the petition.

Leif explained it is not possible to modify a petition and action must be taken to either approve or deny. If denied the Commission can then craft their own proposal.

Olson asked if it is possible to approve the petition and only allocate the license on the years they would hold their event in SD.

Leif responded probably not as we cannot set aside licenses for a specific entity.

Phillips do we have any numbers from 1975 when the event was last held in South Dakota to show us an estimation of how many people would typically attend

Billy Workman, North American Falconers Association – Rapid City, SD responded 200 – 350 people attend the event of that group 150 would be falconers.

Motioned by Phillips, second by G. Jensen TO DENY THE PETITION TO ESTABLISH A LICENSES TO HUNT WITH FALCON. Roll Call Vote: Boyd-yes; Locken – yes; G. Jensen-yes; Olson- yes; Peterson-yes; Phillips – yes; Sharp- no; B. Jensen-yes. Motion passes with 7 yes votes and 1 no vote. Motion passes.

Motioned by G. Jensen second by Olson TO ADOPT RESOLUTION 18-07 (APPENDIX A) DENYING THE PETITION. Motion passes.

Allow for the Raffle of Resident Only Any Elk License by Nonprofit Conservation Organizations

Tom Kirschenmann, wildlife deputy director, presented the petition received from William Marketon requesting a resident any elk license be available for raffle by a nonprofit organization with funds generated used for wildlife management. He explained that Marketon is with Ducks Unlimited which is looking for additional opportunities to raise money for conservation efforts throughout the state.

Kirschenmann noted concerns including the existing elk raffle licenses that is currently established which is not specific to any entity and is for elk management and habitat and research. He explained that we would not want to take away what other entity is currently doing and that this license would broaden fund use for wildlife management activities similar to what is currently in place for elk, but not exclusive to elk. This will likely pose interest from other organizations so just as the Commission approves the allocation of the tag to one entity they would also vote to approve which organization would get this tag for raffle.

Sharp stated his concerns with the way it is written as it doesn't state a specific nonprofit or minimum funds that were raised. It doesn't point out the funds that would be raised, specifics on the allocation of the funds and how that would be meaningful statewide.

Kirschenmann responded it is broad allowing any 501 c3, and that funds would be utilized statewide and does not have a dollar amount. The Rocky Mountain Elk Foundation (RMEF) typically nets approx. \$30,000. In conversations with Duck Unlimited they have high goals and aspirations of what they can raise based on their methods. He also noted that this license cannot be reserve for Ducks Unlimited and that they must apply for the raffle license just as the RMEF does annual.

Leif when selecting the entity to receive the raffle license the commission could use a criteria such as the approximate funds raise, use of funds, etcetera to decide which entity to receive the license.

G. Jensen requested history on current elk raffle license.

Kirschenmann detailed the history of the elk raffle license noting they also match and generate funds. Funds are used for research projects and staff work with RMEF on elk captures, surveys and radio collaring allowing us to better manage elk. He noted this is only one license so it is not taking away an opportunity on a biological standpoint. Cannot guarantee a second raffle license will have the same impact.

Locken still working on CWD workgroup and it may be able to utilize money from a bull elk tag.

Kirschenmann explained that type of project would be under the scope of a project that funds would go toward.

B. Jensen noted these are approved by the commission on an annual basis.

Kirschenmann confirmed they are approved on an annual basis and only the RMEF has applied on an annual basis.

Olson stated this is not a one or the other and the commission can still give one to RMEF and if approved this new raffle tag would go to another entity for wildlife management.

Motioned by Boyd, second by G. Jensen TO APPROVE THE PETITION FOR RULE CHANGE AND CREATE A RESIDENT ANY ELK LICENSE FOR RAFFLE BY A 501C3 NONPROFIT WITH FUNDS GENERATED USED FOR WILDLIFE MANAGEMENT. Roll Call Vote: Boyd-yes; Locken – yes; G. Jensen-yes; Olson- yes; Peterson-yes; Phillips – no; Sharp- yes; B. Jensen-yes. Motion passes with 7 yes votes and 1 no vote. Motion passes.

Kirschenmann noted two other petitions were received in regards to crossbow hunting that were in statute which the commission does not have authority to modify. Petitioners were contacted and provided contact information for their legislators.

PROPOSALS

Fishing Season Methods

Geno Adams, fisheries program administrator, presented the recommended changes to the general fishing provisions and fishing seasons. The first recommended change is to modify the general provisions and fishing seasons by repealing liberalized

fishing regulations and removing definitions. Adams explained that previously when a fish kill was anticipated on a water, the department utilized liberalized fishing regulations to allow people to utilize the fish in those waters prior to the fish dying. Once liberalized regulations were instituted on these waters, fish were already dying (not susceptible to angling) and were not utilized by anglers. For this reason, liberalized regulations have not been used for some time as they have not been effective at accomplishing their goal.

The second recommended change is to modify general provisions by adding a definition of possession limits and allowing for an unlimited domicile possession limit. Adams explained possession limits do not have a biological impact on fish populations and are difficult to enforce. This change would provide additional flexibility in how and when anglers keep and store fish. He noted domicile is defined as a person's established, fixed, and permanent home to which the person, whenever absent, has the present intention of returning.

Adams presented the third recommended change to modify the South Dakota – Minnesota boundary waters by removing closed fishing seasons for game fish on SD/MN boundary waters. He explained this regulation change would reduce regulation complexity and increase recreational opportunities for SD licensed anglers on the SD/MN border waters. This change would align the SD/MN border waters fishing season with SD inland water seasons and provide additional angling opportunities in the spring.

The final recommended change is to modify the special management waters by removing stream closures in Eastern South Dakota. Adams explained closed seasons on streams are not regulating fish populations biologically. There are very few people that utilize angling opportunities in the spring in these systems. In cooperation with this regulation change, opening spearing for Northern Pike and catfish species year-round would also allow additional opportunity in these streams.

Hepler reminded the commission these recommended changes are part of the rules reductions and simplification process the department has been working through. He also noted sometimes regulations are not for biological aspect, but regulation for means of enforcement.

Sharp inquired about what happens when people have a second home.

Leif explained domicile originates from residency where you have your permanent home and license.

Motion by G. Jensen, second by Phillips TO APPROVE THE RECOMMENDED CHANGES TO THE GENERAL FISHING PROVISIONS AND FISHING SEASONS.
Motion carried.

Fish Limits

Adams presented the recommended changes to in regards to fish limits and snagging of paddlefish. The first recommended change is to remove the daily and possession limits for White Bass and Rock Bass which are in high abundance throughout many South Dakota waters. Angler attitudes towards these species vary, but few anglers specifically target them. For those that do target and harvest these species, there is no reason we should limit their ability to harvest.

The second recommended change is to modify daily possession, and length limit restrictions on special management waters to:

- a. Eliminate the 1 trout over 14" regulation from Black Hills lakes
- b. Establish a minimum length limit of 24-inches and a daily limit of 1 for Lake Trout or Splake in the Black Hills Fish Management Area
- c. Remove the 15" minimum size restriction on Walleye for all waters that have a 4 fish Walleye daily limit except for waters with evaluations in progress (Mo River Reservoirs, Angostura, Shadehill)
- d. Remove black bass (Largemouth and Smallmouth Bass) size restrictions from all waters with the exception of Burke Lake, New Wall Lake, and Lake Yankton
- e. Add a 28-inch minimum length and a daily limit of 1 for Walleye on Horseshoe Lake (Day County)

Adams also presented the recommended change to modify snagging season in special management areas by allowing Lake Francis Case Paddlefish license holders to take a Paddlefish with snagging gear or bow and arrow. He explained there has been some desire by anglers for the ability to take Lake Francis Case Paddlefish with archery equipment. Currently the Lake Francis Case Paddlefish season only allows snagging of Paddlefish. This change would give any license holder the opportunity to take a Paddlefish with either gear.

G. Jensen said he is aware there is interest in catch and release of lake trout and asked if there has been discussions

Adams responded there have been discussions with fisherman and possibility of tags. This change would allow them to continue to fish on these bodies of water

B. Jensen asked if the plan is to build up some of the classes

Adams said yes this will allow the fish to grow past the 15 inch minimum. He also noted huge year classes are detrimental.

Motion by G. Jensen, second by Boyd TO APPROVE THE RECOMMENDED CHANGES TO THE FISH LIMITS AND SNAGGING OF PADDLEFISH. Motion carried.

Spearing and Archery

Adams presented the recommended changes in regards to spearing of rough fish in South Dakota and Nebraska border waters. He explained this would allow additional opportunity for rough fish spearing and archery on the border waters with Nebraska.

He also presented the recommended changes to modify areas open to spearing of game fish specifically:

- a. Opening the entirety of Lake Sharpe and Lake Francis Case to gamefish spearing and archery
- b. Removing the requirement to purchase a game fish spearing and archery permit
- c. Change spearing season dates for Northern Pike and catfish on inland waters to year round
- d. Changing border water gamefish season to July 1-Dec 31 to match NE
- e. Allowing for take of gamefish below Gavins Point Dam

Adams presented the recommended change to remove the game fish spearing and archery permit from the list of licenses and permits and modify restricted areas by prohibiting spearing and archery in Angostura Marina and Lewis and Clark Lake Marina

Phillips noted a portion of Lake Sharpe was opened in the past for tournaments and wanted to know what has changed since then.

Adams said there was a time when there was a tournament below the dam that was not permitted for a couple years for them to spear game. The final year it was not approved. Due to the novelty of the tournament and to do so we had to allow for all people to spearfish. Staff monitored the weigh-ins which showed they speared very few game fish.

Phillips asked if there were other concerns.

Adams yes congestion is possibly an issue which is monitored and if it becomes a problem it would be addressed.

Motioned by G. Jensen second by Phillips TO APPROVE THE RECOMMENDED CHANGES TO SPEARING REGULATIONS. Motion carried.

Aquatic Invasive Species

John Lott, fisheries chief, presented the recommended change to add Starry Stonewort to the list of aquatic invasive species which will enable law enforcement to prevent boaters with Starry Stonewort present from launching in SD waters and slow its from spread here.

Lott presented the recommended change to allow exemptions for commercial plant harvesters and lakeshore property owners from the prohibition on possessing aquatic invasive species. He explained there is no provision for commercial aquatic plant harvesters to possess and transport aquatic invasive plants as part of their harvesting operation. This rule change establishes that mechanism, if commercial operators abide by the conditions of the agreed-upon department work plan. Shoreline property owners who want to remove aquatic invasive plants from their lakeshore would be permitted to dispose of them at locations identified in their permit.

The final recommended changes to the aquatic invasive species rule presented by Lott were to allow the GFP department secretary to authorize certain boats to keep plugs in while trailered and add Lake Yankton to the list of containment waters. He explained the department secretary currently has the authority to allow anglers participating in events where transport of fish in live wells is desirable to increase survival of fish after a weigh-in event to transport fish in water from a lake, river, or stream. Allowing the secretary to authorize boat plugs to remain in place outside of boat ramp parking areas would facilitate the occurrence of off-site, live release tournaments in highly regulated situations where sufficient oversight and monitoring occurs to ensure that water will not be transferred between waterbodies. In regards to Lake Yankton he noted it now has Asian Clams and Zebra Mussels and adding it to the list of containment waters would help slow the spread of these aquatic invasive species to other waters in the state.

G. Jensen inquired if Lake Yankton was the body of water that was killed when the Commission was in Yankton a few years ago.

Lott responded yes, noting it is a boarder water that was renovated for fish populations. He is uncertain if the chemical used for that affected the Zebra Mussels. The water used to refill the lake came from water upstream in the Missouri river system.

B. Jensen asked if the James River still has carp.

Lott explained that a number of silver carp live in the James River with most of the population at the mouth of the river. Staff are planning to use some transmitters to track these fish next year.

Olson asked what is used to kill Zebra Mussels.

Lott said the same things you use for renovations for fish populations but it is very difficult to kill all of them and they will come back. The treatment is also very expensive.

Motioned by Phillips second by G. Jensen TO APPROVE THE RECOMMENDED CHANGES TO AQUATIC INVASIVE SPECIES REGULATIONS. Motion carried

Bobcat Management Update

Chad Lehman, senior wildlife biologist, provided the commission a powerpoint presentation on bobcat management. He detailed harvest data collection, 2017-2018 harvest data and factors for future harvest. Lehman also noted research data and future research efforts including continued capture and monitoring of adult radio-marked bobcats in the Black Hills as well as some additional radio-marking kittens to determine kitten survival.

Olson asked what the mortality rate of tagged/collared animals is.

Lehman responded there are no unusual losses and the trick is getting the collar on the cat.

Phillips why return carcasses and the lower jaw as people want these for their trophy cases?

Lehman said that is a common question. The main reason is because the lower jaw is used to determine age and gender. He noted staff can accommodate the return of the upper scull.

Olson inquired where funding come from to conduct a graduate student project.

Lehman said it is through Pittman Robinson funds.

Bobcat Hunting/Trapping Season

Lehman presented the department recommendation for the bobcat hunting and trapping season noting there are no recommended changes from the previous year.

Season Dates:

December 26, 2018 – February 15, 2019

Area:

All counties west of the Missouri River.

He explained trappers or hunters who participate in the bobcat season east river are limited to one bobcat per trapper or hunter. All bobcat harvested must be presented to a conservation officer or wildlife damage specialist for registration and tagging of the pelt within 5 days of harvest. Additionally, once the season has closed, an individual has 24 hours to notify a conservation officer or wildlife damage specialist of any untagged bobcats harvested during the season. The pelt must be removed from the carcass and the carcass must be surrendered to the conservation officer or wildlife damage specialist. After the pelt has been tagged, it shall be returned to the hunter or trapper. Upon request, the carcass may be returned to the hunter or trapper after the carcass has been inspected and the lower jaw has been removed. A person may only possess, purchase or sell raw bobcat pelts that are tagged through the eyeholes with the tag provided by the department.

Motioned by Boyd second by G. Jensen TO APPROVE THE RECOMMENDED NO CHANGE TO THE BOBCAT HUNTING AND TRAPPING SEASON. Motion carried.

Deer License Allocation

Robling presented the deer license allocation proposal designed to increase the number of deer hunters who draw their preferred license. He presented the recommended changes as recommended by the commission such as removing Custer State Park, Special Buck and Refuge Deer from the combined deer drawing, only allowing nonresidents one license through the fourth draw which would include nonresident special buck and allow residents more opportunity at acquiring additional licenses in the third draw. In the third draw before licenses are pooled for both residents and nonresidents, leftover licenses would go back into their designated seasons and would no longer be pooled in a combined drawing and residents would have the opportunity to apply for any of the 4 seasons (WRD, ERD, BHD and MZD) separately if they have not already obtained a license for that season in draws one or two. Robling said deer license allocation regardless of change, will be reviewed in 2022 when the deer management is up for revisions. If the changes are approved success will be measured by the following: more people in the field on an annual basis, increase in draw probabilities, increase in applicants, and hunter satisfaction ratings.

1. Create a combined drawing for the Black Hills, East River, West River, and Muzzleloader deer hunting seasons where applicants must choose a preferred license in the first combined drawing.
 - a. Refuge Deer, Special Buck and Custer State Park would remain separate drawings from the combined deer drawing described in change #1.
2. Modify the leftover license allocation process for the seasons in the combined deer drawing:
 - a. In the second draw, an applicant may not apply for a leftover license if the applicant obtained a license for any of the Black Hills, East River, West River and Muzzleloader deer seasons in the first draw.
 - b. In the third draw, leftover licenses are no longer pooled in a combined drawing and an applicant may submit one application for each season for which they do not possess a license. Only those nonresidents without a license may apply for a license remaining in pools originally designated (8%) for nonresidents (BHD and WRD).
 - c. In the fourth draw, licenses remain segregated in their respective seasons and resident and nonresident licenses within each season are pooled. Residents may submit up to five applications and nonresidents who do not have a license may submit one application.
 - d. After the fourth draw, all licenses would be sold first-come, first-served and the number of licenses acquired by either a resident or a nonresident would remain unlimited as is currently allowed in the existing draw structure.

3. Allow applicants to use preference points for both 1st and 2nd choices in draws one through three. First draw applicants must use preference points for their first choice selection (as is currently required). An applicant who uses preference to acquire a license in a season may not purchase a preference point for that season.

Drawing	Resident	Nonresident
1 and 2	Maximum of 1 license in ERD, WRD, BHD, or MZD	Maximum of 1 license
3	Maximum of 1 license in <u>each</u> of the WRD, ERD BHD and MZD seasons.	
Leftover Resident and Nonresident Licenses Pooled		
4	Maximum of five additional licenses for a maximum total of nine licenses.	Maximum of 1 license, for a total of no more than one license per hunter.
5	Unlimited. First-come, First-served	Unlimited. First-come, First-served

Motion by Phillips, second by Olson TO CREATE A COMBINED DRAWING FOR THE BLACK HILLS, EAST RIVER, WEST RIVER AND MUZZLELOADER SEASON, ALLOW NONRESIDENTS ONLY ONE LICENSE THROUGH FOURTH DRAW. Motion carried.

PUBLIC HEARING

The Public Hearing began at 2:08 a.m. and concluded at 3:05 p.m. The minutes follow these Commission meeting minutes.

FINALIZATIONS

Indian Springs Boat Restrictions

Robling presented the recommended changes to the Indian Springs boating restrictions. He noted the landowner concern is waterfowl disturbance and explained it is a nonmeanded waterbody and as a result, numerous discussions regarding the continued allowance of recreational use on the waters have occurred with the surrounding landowners. This change in rule would allow recreational users the opportunity to recreate on all portions of Indian Springs the vast majority of the year and would meet the requests of the landowners. If this does not pass the landowner could potentially buoy off a section of the land for 12 months of the year per statute. Robling further explained this recommended change is rule promulgation and not nonmeandered waters legislation.

Recommended changes

- 1) Add a "no discharge of a weapon from a boat zone" on the waters west of a half mile east of 427th avenue within Indian Springs from October 10 to December 31.
- 2) Add fishing from a boat is prohibited on the waters west of a half mile east of 427th avenue within Indian Springs from October 10 to December 31.

Phillips asked if the water freezes up can someone walk out on the ice and discharge a weapon.

Robling responded the rule prohibits hunting from a boat and per statute 41-23-15 people cannot trap or hunt on frozen property.

Olson asked what happens if the recommended changes do not pass.

Robling noted it would depend on what the landowner chose to do next. He explained this change is a compromised approach and as previously stated one alternative would be to close 60 percent of the waterbody for 12 month of the year.

B. Jensen asked if this creates a refuge and if there has been contact with all the landowners.

Robling explained it would make it an area that is not prone to disturbance because the landowner says fishermen chase the waterfowl off the water. With permission from the landowners you could hunt from the shore. Robling said not all the landowners are in favor, but the group that owns 67 percent are.

Motioned by Phillips, second by Peterson TO FINALIZE THE RECOMMENDED RESTRICTIONS TO INDIAN SPRINGS 41:04:02 and 41:07:02. Motion carried.

OPEN FORUM

Chairman B. Jensen opened the floor for discussion from those in attendance on matters of importance to them that may not be on the agenda.

Billy Workman, North American Falconers Association – Rapid City, SD spoke in regards to the petition to create a limited time license for falconers to hunt waterfowl. The association cannot include South Dakota in their scheduled meets for multiple states due to the lottery. So asking for 5 day only license to hunt waterfowl in SD. Noted success rate is not very high, but economic impact will provided to local communities is substantial and will also go to schools and speak to kids and do a blood drive.

DIVISION OF PARKS AND RECREATION

Concession Administration Overview

Sean Blanchette, parks and recreation concessions manager, gave a PowerPoint presentation to provide the commission with an overview of the concessions program within the South Dakota State Parks system. Included in the presentation was a summary of Administrative rule 41:13, under which the concessions program is administered; definitions of the various fees assessed; an overview of the services provided, operational history, concession lease terms and fees assessed at each location; a statewide revenue comparison; a ten year sales and prospectus history; as well as a brief explanation of a comprehensive analysis of the concession portfolio completed in 2016.

Roy Lake Prospectus

Blanchette informed the Commission that the prospectus for Roy Lake Resort which was approved by the Commission at the July meeting expired on September 4 and that no proposals were received. Blanchette presented an Addendum to Settlement Agreement which was reached between the Division of Parks and Roy Lake Resort. The presented addendum modified the sale price of the Roy Lake opportunity from the previously approved Settlement Agreement from \$795,000 to \$739,000. The price reduction was at the request of the Concessionaire. Blanchette requested approval of the Addendum as well as authorization to issue a new prospectus for Roy Lake Resort at the reduced price

indicated in the Addendum and in accordance with the same advertised lease terms that have been approved by the Commission for past prospectus issuances.

Motioned by Olson with second by Boyd TO APPROVE THE SETTLEMENT AGREEMENT AND AUTHORIZE THE DEPARTMENT TO ISSUE AND ADVERTISE A PROSPECTUS FOR THE SALE OF ROY LAKE RESORT CONCESSION LEASE FOR 60 DAYS BASED ON TERMS. Motion carried.

Lewis and Clark Recreation Area Overview

District Park Supervisor Shane Bertsch and Park Manager Jake Manning presented a power point overview of the Lewis & Clark District Park Operations. Key points brought out in the presentation focused on park staffing, park features and activities, visitation and camping unit information, current projects and resource challenges specifically emerald ash borer, aquatic invasive species and pine wilt disease outbreak).

Guest Rated Customer Satisfaction Online Comment Program (due to lack of time will be presented at future meeting)

Parks Revenue and Camping Reservation Report

Bob Schneider, parks and recreation assistant director, reported that year-to-date through August, statewide park generated revenue is up 1%, camping is down 1% and visitation is down 4% from last year. Given that cold weather and snow plagued the state through April, these numbers are satisfactory. Camping at Custer State Park is up 1% from last year while temporary park entrance license sales for the park are down 5% and visitation is down 2%. We expect to see Custer State Park visitation rebound next year once visitors realize that the fire damage was limited and reclamation efforts are succeeding. Commissioners were provided with a publication of fall and early winter special events planned in state parks across the state. The department is promoting these events and with cooperative weather, they will bring many people to the parks.

DIVISION OF WILDLIFE

Elk Contingency Licenses

Kirschenmann presented the department's recommendation to not issue zero (0) any elk contingency licenses for the 2018 hunting season. He explained that per the current Elk Management Plan as formalized in administrative rule, the GFP Commission can allocate a pool of "antlerless elk" contingency licenses (not to exceed 20 percent of all antlerless elk licenses allocated for the Black Hills elk hunting season) that would be issued by resolution if summer range conditions dictate an adjustment in the harvest management strategy previously adopted by the GFP Commission. He provided information including the drought monitor, tool indicating grasslands drought conditions for the Black Hills elk units, NRCS forage production prediction model, and conversations with US Forest Service range conservationists and NRCS drought tool which support not issuing any contingency licenses for this season.

Motioned by G. Jensen, second by Phillips TO NOT ISSUE ELK CONTINGENCY LICENSES FOR THE 2018 SEASON. Motion carried. (Appendix B)

GPA Management Review (due to lack of time will be presented at future meeting)

Pheasant Survey Report (due to lack of time will be presented at future meeting)

License Sales Update (due to lack of time will be presented at future meeting)

Solicitation of Agenda Items from Commissioners

No agenda items were recommended

Adjourn

Motioned by Olson, second by Boyd TO ADJOURN THE MEETING. Motion carried unanimously and the meeting adjourned at 11:50 a.m.

Respectfully Submitted,

A handwritten signature in black ink that reads "Kelly R Hepler". The signature is written in a cursive, flowing style.

Kelly R. Hepler, Department Secretary

Appendix A

RESOLUTION 18-07

WHEREAS, Sheldon Nicolle of Tom Bean, Texas, submitted a Petition to the Game, Fish and Parks Commission (Commission) dated August 7, 2018, requesting that the Game, Fish and Parks Commission amend ARSD § 41:06:02:03 (Hunting license fees) and 41:09:06:28 (Hunting by falconry) –the petitioner proposes to create a limited pool of 100 non-resident combination waterfowl/small game license restricted to take by means of falconry for the reasons more fully set out in the petition (hereinafter referred to as “the Petition”); and

WHEREAS, all members of the Commission have been furnished with and have reviewed a copy of the Petition; and

WHEREAS, the Commission has been advised that a copy of the Petition has been served on all members of the Interim Rules Review Committee and Director of the Legislative Research Council as required by SDCL § 1-26-13; and

WHEREAS, the Commission has been advised that SDCL § 1-26-13 requires that within thirty (30) days of submission of a Petition, the Commission shall either “deny the petition in writing (stating its reasons for the denials) or shall initiate rule-making proceedings in accordance with SDCL 1-26-4.”; and

WHEREAS, the Commission has been advised and is of the opinion that a hearing on the Petition is neither statutorily required nor necessary; and

WHEREAS, the Commission has reviewed and carefully considered the requirements and procedures set out in SDCL §1-26-13 and the contents of the Petition, including the reasons advanced by Petitioner in support of proposing to create a limited pool of 100 non-resident combination waterfowl/small game license restricted to take by means of falconry; and

WHEREAS, the requested 100 nonresident falconry licenses will have no biological impact but associated social aspects raise questions of concern, in particular due to recent discussions and controversy over the allocation of nonresident waterfowl licenses.

NOW, THEREFORE, BE IT RESOLVED, that the Commission does hereby deny the Petition for the reasons hereinabove stated in this Resolution, which said Resolution as adopted by the Commission shall constitute the Commission’s written denial of the Petition and its reasons therefore.

BE IT FURTHER RESOLVED that the Petition, a record of the Commission’s discussions concerning same, and this Resolution be made a part of the Minutes of the Commission meeting at which this Resolution is adopted, and further, that the Department be and it is hereby authorized and directed in compliance with SDCL §1-26-13 to serve a copy of an extract of that portion of the Commission minutes which pertain to the Commission’s discussion of the Petition and its adoption of this Resolution, including a copy of the Resolution, on all members of the Interim Rules Review Committee and Director of the Legislative Research Council with copies also to be provided to the Petitioner, Sheldon Nicolle of Tom Bean, Texas.

Appendix B

GAME, FISH AND PARKS COMMISSION ADMINISTRATIVE ACTION

Elk Contingency Licenses 41:06:26

Commission Meeting:

September 6-7, 2018

Yankton

CONTINGENCY LICENSE ALLOCATION BY UNITS

As described in the "South Dakota Elk Management Plan, 2015-2019" and formalized in administrative rule, the GFP Commission can allocate a pool of "antlerless elk" contingency licenses (not to exceed 20 percent of all antlerless elk licenses allocated for the Black Hills elk hunting season) that would be issued by resolution if summer range conditions dictate an adjustment in the harvest management strategy previously adopted by the GFP Commission.

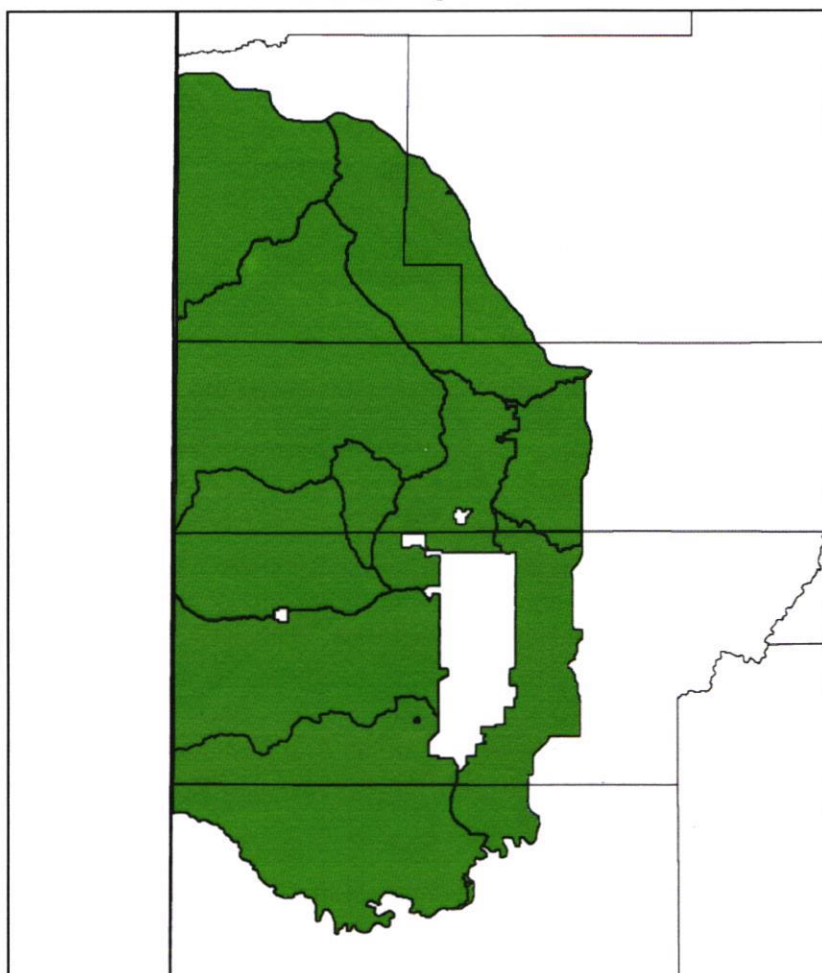
Department recommendation for 2018 Hunting Season:

Zero (0) elk contingency licenses for the 2018 hunting season

SUPPORTIVE INFORMATION

South Dakota Grasslands Drought Condition

Current Status - August 27, 2018



USDA
Natural Resources
Conservation Service
South Dakota

Percent of Normal Forage Production
70% 85% 95% 100%
Drought Drought Risk Normal



Created by:
NRCS - Rapid City RDC
August 2018

*Drought Tool - Current
Production value for Black Hills
Elk Units as of August 27, 2018*

UNITNO	Mean Value
BHE-H1B	1.09
BHE-H2BCD	1.11
BHE-H2EFG	1.18
BHE-H2HIJ	1.16
BHE-H3BCD	1.18
BHE-H3EFG	1.10
BHE-H4A	1.09
BHE-H5A	1.15
BHE-H7B	1.10
BHE-H9B	1.10

ELK UNIT CONTINGENCY LICENSE DECISION SUPPORT TABLE

NRCS Forage Production (% of normal/per elk unit)	<u>Contingency Licenses</u> (% of current year unit antlerless allocation)		
	Decrease Obj	Maintain Obj	Increase Obj
90 - 100%	none	none	none
80 - 89%	10%	5%	none
70 - 79%	15%	10%	5%
≤ 69%	20%	15%	10%
<ul style="list-style-type: none"> - use forage production value calculated during the last week of August - elk tags to be calculated and distributed by a unit basis - discussions with USFS range conservationists will occur annually - impacts of fires will be considered on a case-by-case basis - will not issue less than 5 			

Elk Unit	Forage Production Value*	Unit Objective	2018 Antlerless lics	Contingency %	Contingency #
BHE-H1B	109%	increase	20	0%	0
BHE-H2BCD	111%	maintain	175	0%	0
BHE-H2EFG	118%	maintain	225	0%	0
BHE-H2HIJ	116%	maintain	45	0%	0
BHE-H3BCD	118%	maintain	45	0%	0
BHE-H3EFG	110%	decrease	150	0%	0
BHE-H4A	109%	increase	10	0%	0
BHE-H5A	115%	increase	0	0%	0
BHE-H7B	110%	increase	10	0%	0
BHE-H9B	110%	maintain	20	0%	0
		total	700		0

* Current NRCS Drought Tool mean forage production value as of August 27, 2018

Public Hearing Minutes of the Game, Fish and Parks Commission

July 11, 2018

The Public Hearing Officer Gary Jensen began the public hearing at 2:08 p.m. at the Lewis and Clark Resort Lodge in Yankton, South Dakota. Commissioners Barry Jensen, Gary Jensen, Mary Anne Boyd, Jon Locken, Cathy Petersen, Scott Phillips, Russell Olson and Douglas Sharp were present. Chairman B Jensen indicated written comments were provided to the Commissioners prior to this time and will be reflected in the Public Hearing Minutes. G. Jensen then invited the public to come forward with oral testimony.

Deer License Allocation

Darrel Reinke - Ft. Pierre, SD, Thank you for allowing me the opportunity to give comments on the proposed change in the deer application rules. I would strongly urge you to be very careful in making such a drastic change in a system that has worked very well for many many years. It works because the current system gives everyone an equal chance to apply. It doesn't give anyone an advantage, but rather gives everyone an equal opportunity at a license. I think the key word here is "opportunity". The proposed change, if adopted, would drastically change that by limiting those who can apply. If this proposal is passed, those of us who have applied for multiple licenses will have our "opportunity" severely reduced. It would totally prevent those of us who enjoy hunting both Mule deer and Whitetail deer from doing so. The proposed change totally goes against the definition of a lottery drawing by skewing the draw success to benefit a select few. Just because some hunters are disappointed they are having difficulty in drawing a tag in highly sought after units does not warrant such a drastic change. Everyone who applies certainly recognizes that certain units have lower draw success rates. That is definitely not unique to just South Dakota. There has always been a remedy to that in our current system. I used to apply for a Mule deer tag in Perkins County and I was feeling that I would like to improve my odds of drawing a tag. I didn't ask that the system change but rather worked within the system. I researched the draw success statistics and found a different unit to apply in. In my case it was HAAKON County. I drove out from Brookings County where I lived at that time and started knocking on doors. I found a landowner that would allow us to hunt. That was 47 years ago. I have hunted on the same ranch under the same family ownership ever since. I moved to Pierre 37 years ago and found the same lower draw success for Whitetail deer to be true in Hughes County. Again I didn't ask that the system be changed to accommodate me but rather I worked within the system and found Potter County. Same story, I knocked on doors and found a landowner that would allow me to hunt. That was over 30 years ago and am still hunting on those same properties. This drastic change would require me to give up one of the relationships that I have developed and nurtured over these many years to benefit those who don't think the system works and want it changed for their own personal betterment. That is not right and once again I strongly urge you to leave the current system as is. An old adage certainly pertains to this, "If it ain't broke, don't fix it." Thanks for your time and for your service.

Josh Hagemann - Mission Hill, SD, I would like to thank the Commission for the opportunity to speak. With such a short time to speak, I will dive right in. I have spoken with Kevin Robling at great length regarding this proposal. My biggest issue is the process used to move this proposal forward. This proposal is packaged as a way to improve applicant success that will increase both youth and total applicant numbers. However only 2009 to 2017 data is present. It's quite a coincidence that up until 2009 tag numbers were increasing and everything after 2009 tag numbers were decreasing. More data is

available in the Deer Management plan. This proposal states the reason for decreasing applicants is low applicant success. However, an excerpt from paragraph 2 on Page 38 of the Deer management plan reads: *Except for deer license types that are unlimited, South Dakota deer hunter participation is greatly influenced by the number of deer licenses available. If deer license allocations decrease, the number of unique hunters also decreases. If deer license allocations increase, the number of hunters also increases.* Figure 18 on that same page shows a line graph that follows the trend from 1998 to 2015.

Regarding survey methods, I'm still not sure why a representative data set was not the priority. As Kevin has admitted, none of the data presented from the focus groups or the online surveys is representative data. Therefore, while we can't use the survey feedback as representation of public opinion we also can't use the mock application as a representation of how the public will apply under this proposal. You can't pick and choose. At one point Kevin said to me, "I wish we never would have done that survey." I'm not sure what to think of that, but it doesn't instill confidence in the data. We also don't have an evaluation process for this proposal. The GFP says they would like to have 3 years of data before judging success or failure of the proposal. However, there isn't a set plan. We have been told several times that success rates WILL increase. So I don't believe that should be the only criteria used to evaluate this. If it is meant to increase applicants, that might be a better gauge. Are youth applicants increasing? Are total applicants increasing? Another factor that should receive consideration is applicant satisfaction. A survey of all applicants should be taken to judge satisfaction. The department should hear from the people this proposal will affect.

I have been told that we can't look at the public input as a vote. Kevin asked me if we should look at the majority of public input for all management decisions. I agree that would be a bad idea for biologically driven issue. But this situation is a **purely** Human Dimensions related issue. This proposal has no biological bearing on anything. In order to manage the humans in this matter, the human opinions need to be the predominate decision-maker. I have also heard that most decisions are made by a few people like Representatives, Senators, or the Governor. I agree, but this is different. I mean no offense to the commission by this, but the Game commission seats are not elected seats. The public did not choose the commissioners to represent them. I implore the commission to use our public input to govern its decision.

I feel this proposal is being rushed to the finalization on. The GFP says there has been a lot of confusion and misinformation. If so, why isn't the Department taking more time to educate the public? The proposal is still open for change as we speak, so how is the public supposed to stay informed on the final proposal and decided whether or not they support it. Settle on a final plan. Take the proposal and educate the public for multiple months. If the Department continues to change the proposal and doesn't take the time to educate the public I don't want to hear "confusion or misinformation on" as excuses. After the public is informed, a random survey of applicants could be taken. The feedback from that survey would be representative data. I brought this up to Kevin and he said, "That's a valid point. You should bring that to the Commission." That is why I'm here now. Until there is a well-informed public. Until there is representative data. And until there is a completely transparent evaluation plan for this proposal, it should **not** be passed in **any** form. I want to thank you all again for your time.

Gerald Koster – Yankton, SD, state motto land of infinite variety for sportsmen should be land of infinite opportunity. There are opportunities to hunt if you are ambitious. Over the years, 55 years of hunting had privilege to hunt with Commissioner's family members and took opportunity to learn about the wildlife and land. If commission make changes being discussed he would have never had these opportunities as he likes to hunt in more than one county. This change will eliminate that. Here to ask commission to take a really good second look. Doesn't think we need a change as the current system is excellent.

Don Lepp – Yankton, SD retired vet that hunts around the world and in many states. Had 10 different licenses in last 12 month plus quotas and permits. South Dakota has a system that works. Recommended look at what the rest of the world does and it will prove our system works. Nobody in the room buys more nonresident license than he does and knows that we have a system that works. Noted we have opportunities in our state by getting out there and making relationships. Doesn't want to choose between West River and East River. If this goes through he will lose a relationship.

Bob Winter – Yankton, SD Bob lives right over the dam. Educator for 47 years and therefore sees things differently and appreciates what Secretary Hepler said. Quick points grew up in Gerald County learning to hunt with family and friends for fun. Found out then you need a place to hunt unless you want to pay to hunt or lease some land. Has a place to hunt in Yankton County due to family and friends. If he gets a license wonderful, but if not that is okay will just go out with family and friends. Doesn't want to see the season switch as he doesn't have an interest in hunting west river or black hills as he doesn't have a place to hunt there. Took a stats class one time saying you can skew your figures. Notes you need to be careful with statistics and you can be overwhelmed with statistics. Has gone to a lot of CORP meetings were they give you a lot of info to wear you out then ask if you have questions. Hopes that is not what GFP is doing. Appreciates the Commissioners work. Know all the Conservation Officers in the area and says they do a great job.

Brendan Gerth – Clear Lake, SD against the change doesn't understand what's broke so if not broke don't fix. I think the problem is when you cube the points to increase the chances. If you want another survey do what was done in 2010. Question from survey ask people if they would want to change the system allowing people to only get one preferred license and use that data.

Lance Gerth – Brandt, SD, everything I've been thinking about has pretty much been covered except implementing the cubing of preference points and that in itself should help. If you do the math 2 cubed is 4 cubed gives you 8 points in the basket on your second year of application and quite an advantage. All kinds of people are not getting tags for lots of seasons out there. Should let the cubing of points run the course for a while and see if it solves the problem. Says the proposals are very complicated and not set in stone.

Daniel Golay – Sioux Falls, SD, hunting big game in SD for over 50 years. Grew up in Kingsbury County on a farm. Brother left the state for job opportunity and was back in 2 years because he is a hunter. Other state was too many people and not enough land. In SD not a lot of people but a lot of land with game on it. Irritated state is using stats from 2010 department survey that has nothing to do with what we are talking about today. He gets surveys and probably filled this out not knowing it would be used for this. So people

should be careful when you fill out a survey as it may be used against you. In favor of everyone getting a tag, but it cannot happen because everyone has an equal opportunity. SD does not have a true preference system. If we had one his neighbor lady would not have drawn an elk tag in CSP with only 4 years of hunting. Why do we not have a true preference system? Under the system we have now he will not be able to hunt West River and East River. Owns land East River and if he can't hunt that then no one will be able to hunt that. Has a grandkid trying to talk out of getting into hunting and into golf instead so you don't have to worry about someone changing the rules. If I can't hunt my land ain't nobody going to hunt it period.

Daren Freenstra – Corsica, SD opposed to change. Has built rapport over the last 40 years of hunting with east and west river people. Does not own land and sees this not being an issue for landowners. Is a Huntsafe instructors and teaches kids value of building a relationship all over the state. Only going to have a chance to do it East or West River. Noted most of the coveted east river tags will be drawn after first draw. So if he puts in West River as preferred choice to increase odds of drawing doesn't have a chance to draw his county in the first draw. Agrees that cubing point will help. We do not have enough deer so we need more habitat and need to adjust this to increase the number of deer.

Dale Weber – Salem, SD, high respect for commissioners for the work that they have done. Served as administrator and teacher serving on boards. In favor of no change. Has 4 sons he has taught to hunt and now 9 grandsons all apply East and West River with strong relationships. Says it is more than just shooting a deer. Family goes together establishing memories over the years and just getting started with the grandsons. If we no longer go to places to hunt those places will be without the revenue. Thanked staff for allowing grandson to hunt from a wheelchair and it is important that he gets to go and family have a great time. This new proposal will limit that.

Wayne Lloyd – Wentworth, SD Thanked commission and Kevin for their work. Brought 1000 signatures in opposition and noted an online pole with 6,500 signatures as everyone knows the current system works. Recommends using the current system one more year and taking a poll. Noted this is not biological so it is the popular vote. This change would take away his opportunity.

Dennis Lanpher – Sioux Falls, SD, retired SD state employee. Says GFP doesn't know why they are making change. 22 years running for elk tag in Custer. Few years ago brother got him a free tag in North Dakota. Hasn't received a tag west river for 6 years due to low deer population. Hunts east river and west river public land for any deer in this county. Last year had 3 tags and sat on public land that he has hunted since 1965 and counted 30 deer that went by each time someone shot. Says you are losing your money at Sand Lake. Once were 100 tags for 6 seasons and now there are 10 tags any deer and 10 tags antlerless for 5 seasons. Bet refuges have twice as many deer. Brown County had 1000 and 1100 antlerless. Do we need a change? Do survey and go back to the old ways of 1965 that ran for 15 years. Hunted East River one year and West River the next because he couldn't hunt East River until the third draw.

Robert Conway – Yankton, SD, likes changes that have been made. What he likes the most is getting youth engaged. Doesn't think the system we currently have is broken and thinks some simple changes can be made to improve it. Hunters are not ready for this

big of a change. You will see very few young people here to comment as they didn't know this was going on. Reads the Sioux Falls and Yankton newspapers and didn't see information on this until recently.

Indian Springs

Chris Hesla, South Dakota Wildlife Federation - Pierre, SD commended staff on the Indian Springs proposal and landowners for allowing access should the proposal be approved. Hesla noted his organizations likes when landowners and sportsmen can get together to work on something such as this proposal. He noted this is different than Reetz which he opposed last month that created two classes of people. Reetz only allows the public to fish 5 months of year with landowner permission and different limits. Indian Springs is closed for one closed for all. He noted this proposal is a very good thing and hopes there are more like this in the future.

Marty Mack, Mack Land Surveying – Watertown, SD, representing Black Claw Bait; quite a unique situation as Antelope Lake, a meandered body of water joins Indian Springs. Noted the misconception on meandered bodies of water. He stated the defined meander line is a usually irregular surveyed line following the outline of a body of water this is used to measure abutting property and is not a boundary line. Per the land surveyors manual the traverse that approximates the margin of a permanent natural body of water is the meander line. Numerous decision in the United States Supreme Court assert the principle that, in original surveys mender lines are run, not a boundaries or parcel, but for the purpose of ascertaining the quantity of land remaining after segregation of the bed of the water. The ordinary high water mark or line of mean high tide of the stream, or other body of water, and not the meander line as actually run on the ground is the actual boundary. This shows that indeed Antelope Lake is meandered body of water and the meandered line is not a boundary. Provided maps of Antelope Lake showing original boundary lines which go way beyond the meander line which is the legal boundary therefore allowing access to Indian Springs. He stated that per public trust doctrine resources such as shorelines between the high and low tine lines, regardless of private property ownership are held in public trust. He sent a letter to the Department of Environment and Natural Resources to get ordinary high water mark established on Antelope Lake. Their response provides background information stating the private adjoining landowner retains the right to also use the land to the water's edge for any purpose not inconsistent with the rights of the public after the high water mark is set. A high water mark is not set on Antelope Lake yet, but they would like one.

Martin Beving - Clark, SD. Landowner on Indian Springs also has a bait shop. He retired and decided to build the bait shop in 2012. Has 9+ employees and received no advice as to what to do when he will have to lay off his employees for three months per the proposal. Opposes the proposal because he wants people to continue to be able to fish.

Glen Larson – Aberdeen, SD, property owner on the lake and McClelland's Slough. Larson is against proposal. As avid waterfowl hunter the problem is we do not have decent waterfowl until one week in Mid November and that is basically it. Do have a stock of local ducks which are used to boats being on the lake so from that aspect doesn't make sense for proposed change. There are more fisherman than there are waterfowl hunters. Before big flooding there was a lot of hunters on the lake now there is no one it is fisherman. This law would only be for a few out of state hunters vs. numerous boaters and fisherman.

Additional public comments attached

The public Hearing concluded at 3:05 p.m.

Respectfully Submitted,

A handwritten signature in black ink that reads "Kelly R Hepler". The signature is written in a cursive style with a large, stylized "K" and a distinct "R".

Kelly R. Hepler, Department Secretary

GAME, FISH AND PARKS COMMISSION ACTION
PROPOSAL

10

Camping Permits and Rules
Chapter 41:03:04

Commission Meeting Dates:	Proposal	October 4-5	Deadwood
	Public Hearing	November 1-2	Sioux Falls
	Finalization	November 1-2	Sioux Falls

DEPARTMENT RECOMMENDATION

1. A definition is needed in administrative rule to define a new service offering and to establish a fee - "Modern cabin - a structure provided by the department furnished with beds, electricity, sewer and water."
2. Establish a per night fee of \$150 for a modern cabin.
3. Change the per night fee for the lodge at Shadehill Recreation Area from \$205 to \$280.
4. Establish fees for use of the Good Earth State Park amphitheater of \$300 for 4 hours and \$600 for all day (6:00 a.m. to 11 p.m. from May 1 to September 30, and 6 a.m. to 9 p.m. from October 1 to April 3).

SUPPORTIVE INFORMATION

1. A definition is needed in administrative rule to define a new service for which a fee needs to be established.
2. Currently, state park campgrounds offer campsites, camping cabins and group lodges as overnight lodging options. A demand has been expressed for a cabin option having modern amenities (heat/AC, bathroom & kitchen) designed primarily for a family. The proposed fee is \$150 per night.
3. We are currently expanding a popular group lodge at Shadehill Recreation Area by adding another bedroom and a 2nd bathroom. The added capacity warrants a fee increase.
4. An outdoor amphitheater was constructed at Good Earth State Park this summer. The amphitheater has seating for 150 individuals with capacity for up to 500 on the ground. A special event fee needs to be established for public use of the facility.

APPROVE _____

MODIFY _____

REJECT _____

NO ACTION _____

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Spring Wild Turkey Hunting Season

Chapter 41:06:13; 41:03:01

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019 and 2020 seasons (only 2019 season dates listed below)

Season Dates:	April 6 – May 31, 2020	Archery
	April 13 – May 31, 2020	Black Hills regular and single-season Prairie units
	April 13 – April 30, 2020	Split-season early Prairie units
	May 1 – May 31, 2020	Split-season late Prairie units; Black Hills late season

Licenses:	Black Hills: Unlimited resident and nonresident one-tag "male turkey" licenses
	Prairie: 5,657 resident and 246 nonresident one-tag "male turkey" licenses
	600 resident and 48 nonresident two-tag "male turkey" licenses
	Archery: Unlimited resident and nonresident one-tag "male turkey" licenses

Access Permits:	Access permits valid April 6-30
	Good Earth State Park: 5 archery turkey access permits
	Adams Homestead and Nature Preserve: 20 archery turkey access permits

Requirements and Restrictions:

1. Turkey hunters may apply for and receive one license in each of the Black Hills regular season, Black Hills late season, Prairie, and Archery Units in the first and second lottery drawings.
2. Turkey hunters may purchase only one regular Black Hills and one archery turkey license.
3. Residents may purchase one late Black Hills late season license.
4. One-half of the licenses in each prairie unit are available for landowner/operator preference.
5. Prairie units adjoining the White River and Cheyenne River also include an adjacent area one mile wide on the opposite side of the river.
6. No person may shoot a turkey in a tree or roost.
7. A person may use only bow and arrow, a shotgun using shot shells or a muzzleloading shotgun to hunt turkeys during the spring turkey season.

Recommended changes from last year:

1. Offer residents 55 more one-tag "male turkey" licenses and 150 less two-tag "male turkey" licenses for the Prairie Units than 2018 for an overall decrease of 245 tags. Offer nonresidents 2 more one-tag "male turkey" licenses and 12 less two-tag "male turkey" licenses for the Prairie Units than 2018 for an overall decrease of 22 tags.
2. Modify the season end date for all turkey hunting (Prairie, Black Hills, Archery) from the eighth day prior to Memorial Day weekend to May 31.
3. Adjust hunting season end date for Sica Hollow in unit 48A to end on May 31.
4. Remove the allowance of rifles to hunt turkeys during spring turkey season.

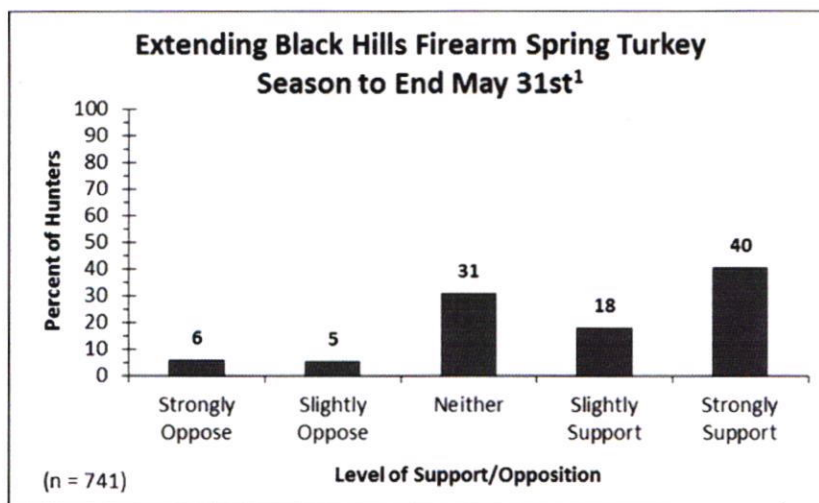
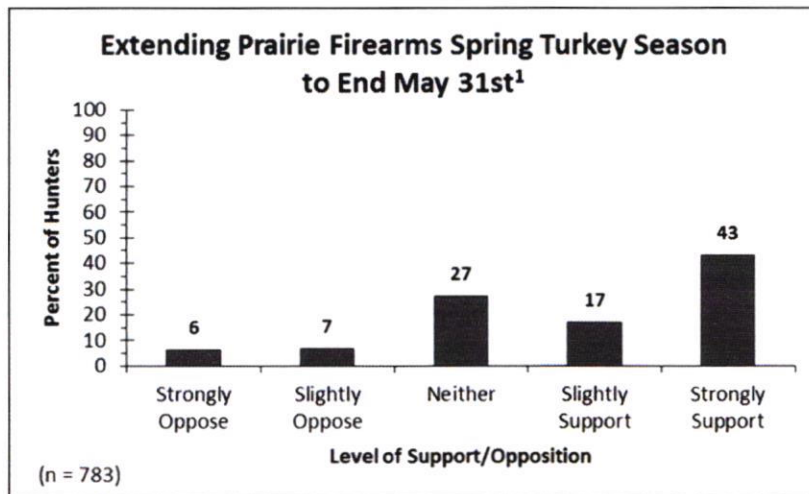
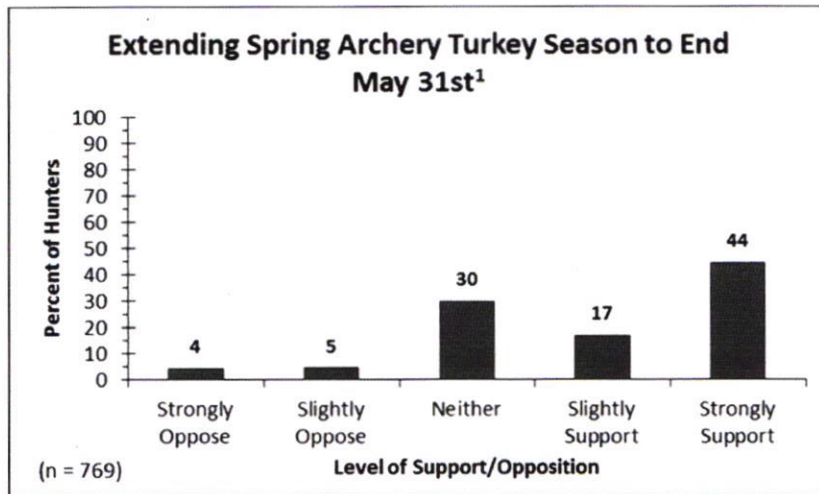
SUPPORTIVE INFORMATION

Year	Licenses			Harvest			Success		
	BH	Prairie	Archery	BH	Prairie	Archery	BH	Prairie	Archery
2014	3,944	7,189	2,722	1,258	3,597	695	32%	40%	26%
2015	3,877	6,961	2,919	1,258	3,565	790	32%	42%	27%
2016	4,056	6,850	3,202	1,575	2,486	885	39%	31%	28%
2017	4,401	6,577	3,847	1,701	3,328	912	39%	45%	28%
2018	4,274	6,510	3,264	1,441	2,733	719	33%	38%	22%

*Includes both resident and nonresident harvest statistics.

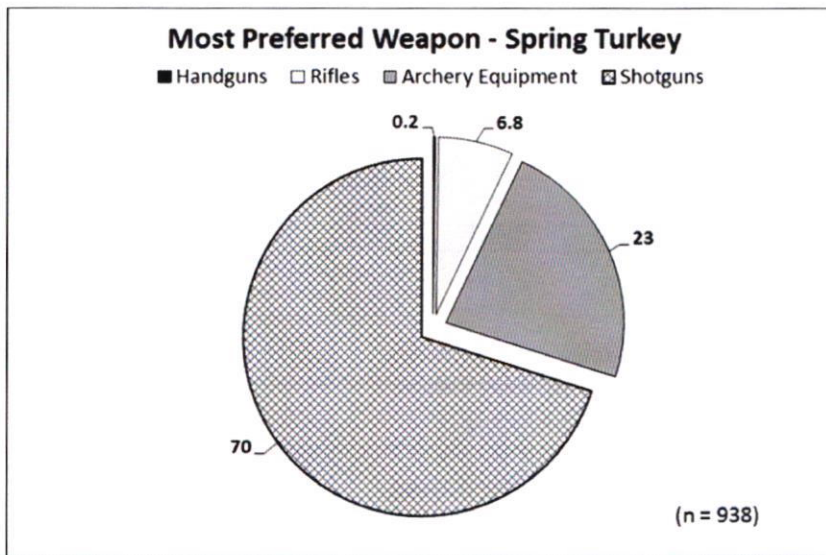
APPROVE _____ **MODIFY** _____ **REJECT** _____ **NO ACTION** _____

Season End Date Information:

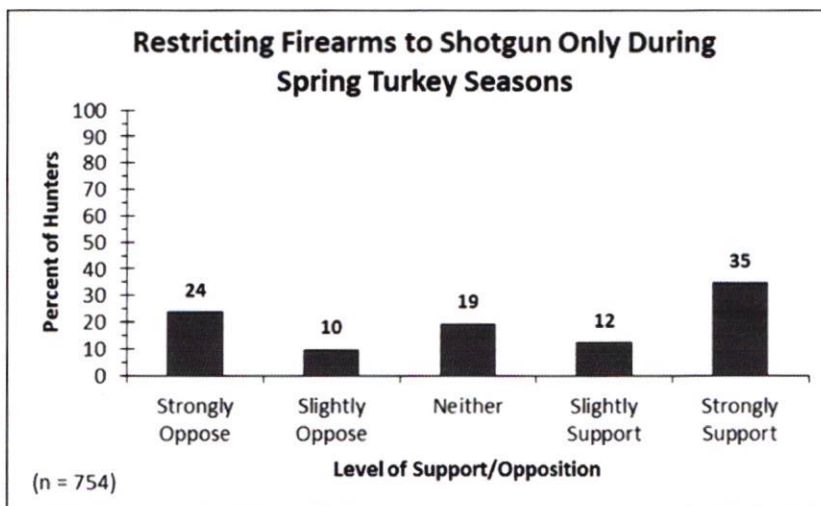


APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

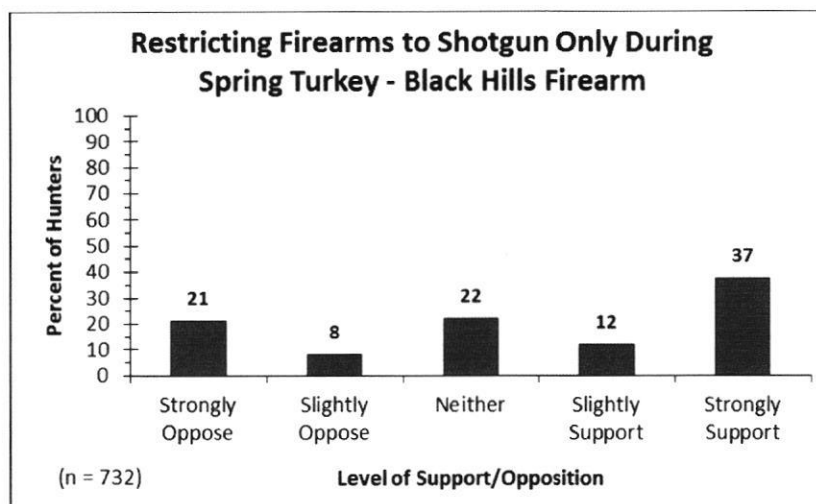
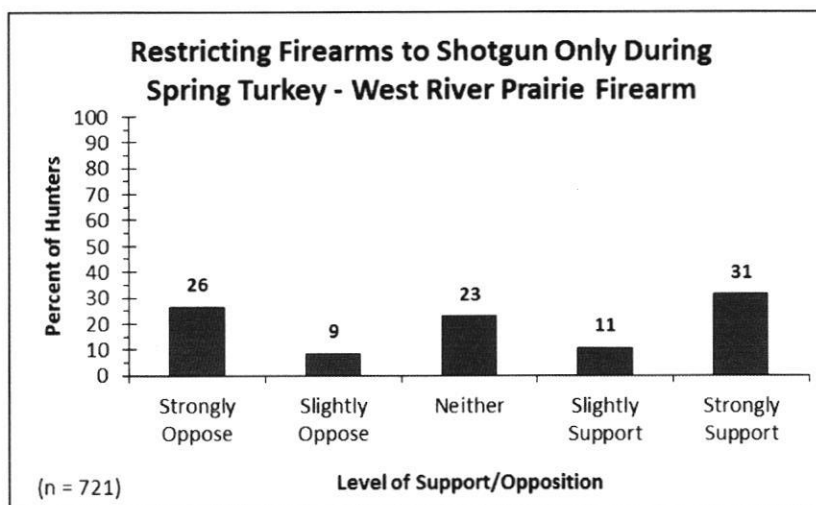
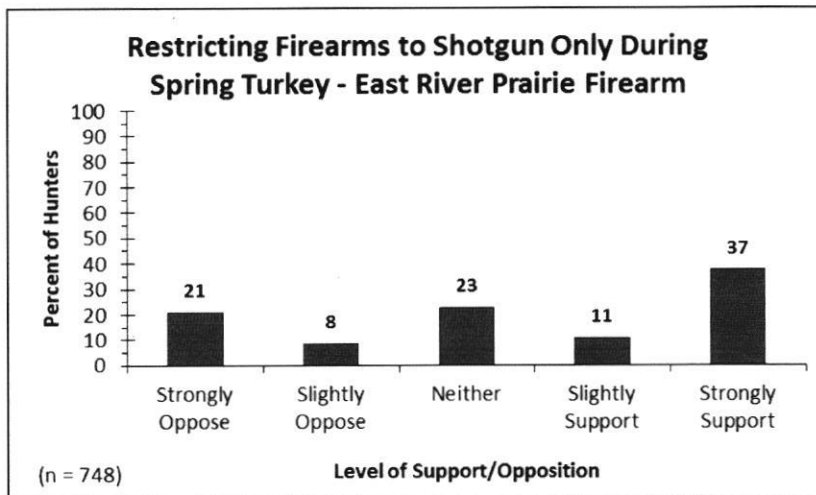
Restricting the use of rifles information:



11,055 unique turkey hunters in the spring of 2018
6.8% of spring turkey hunters preferred the use of rifle = 752 preferred rifles

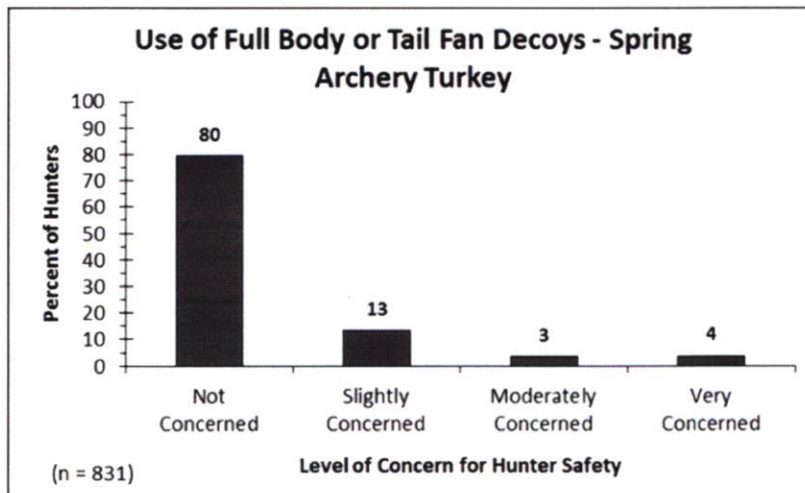
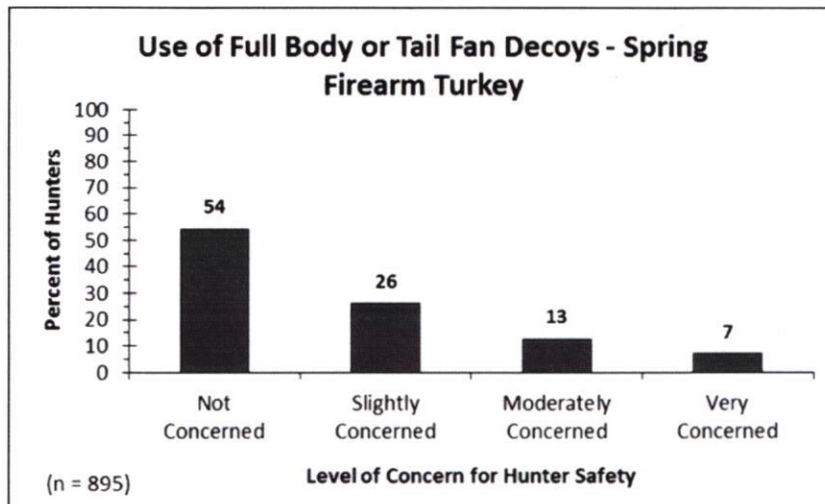


APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____



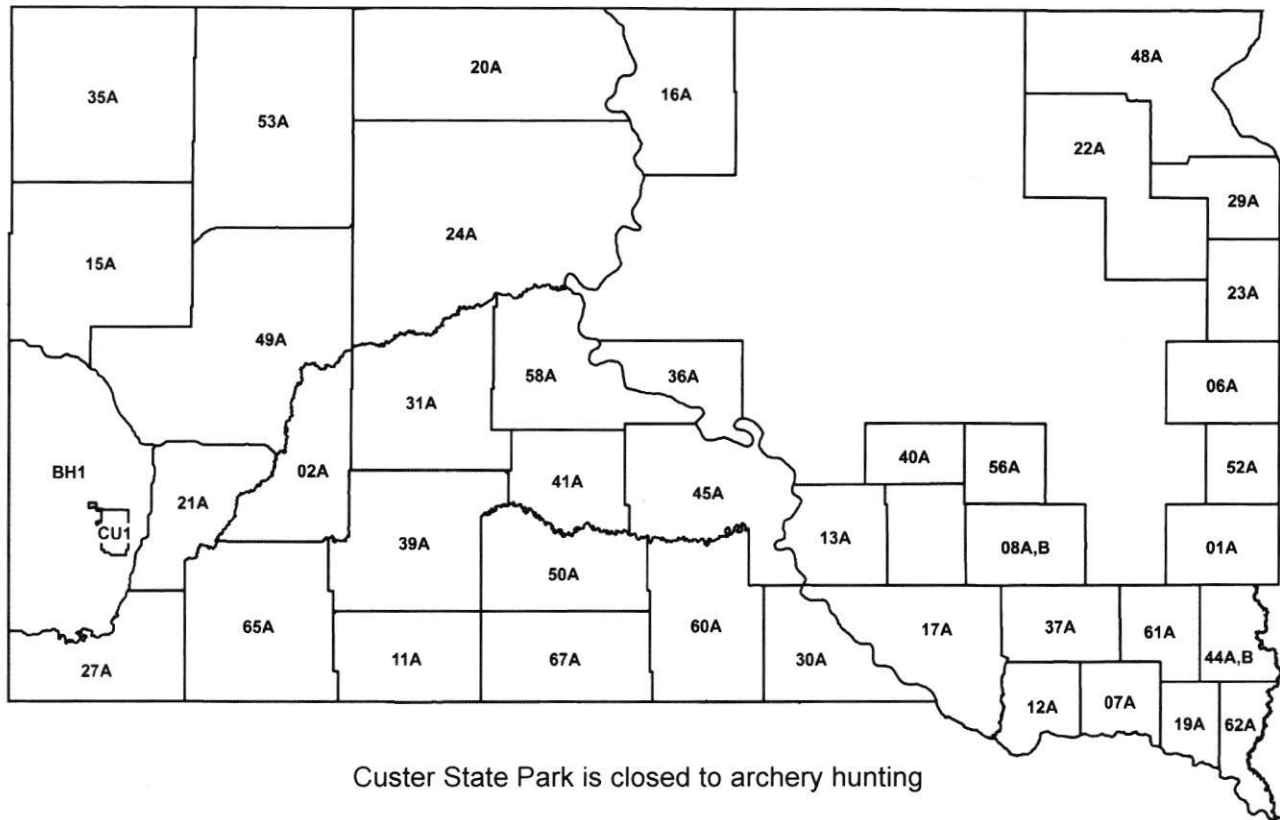
APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

Safety concern by hunter using full body or tail fan decoys:



APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

SPRING TURKEY UNITS



**GAME, FISH AND PARKS COMMISSION ACTION
PROPOSAL**

11B

Custer State Park Spring Wild Turkey Hunting Season
Chapter 41:06:15

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019 and 2020 seasons

Season Dates: April 13 – May 19, 2019
April 11 – May 17, 2020

Licenses: 100 resident one-tag "male turkey" licenses

Requirements and Restrictions:

1. Season opens the 2nd Saturday in April and runs through the eighth day prior to Memorial Day, inclusive.
2. License valid for only one male turkey.
3. No person may shoot a turkey in a tree or roost.
4. Restricted to shotguns using shotshells, muzzleloading shotguns and archery equipment only.

Recommended changes from last year: None.

SUPPORTIVE INFORMATION

Year	Licenses	Applications	Harvest	Success	Ave. Days Hunted
2009	135	718	80	59%	2.2
2010	135	731	78	58%	2.1
2011	135	664	59	44%	3.0
2012	135	540	64	47%	2.2
2013	135	574	57	43%	2.2
2014	135	540	78	58%	2.7
2015	135	574	50	37%	2.6
2016	100	564	49	49%	2.1
2017	100	563	58	58%	1.9
2018	100	563	43	43%	2.2

APPROVE _____ **MODIFY** _____ **REJECT** _____ **NO ACTION** _____

GAME, FISH AND PARKS COMMISSION ADMINISTRATIVE ACTION

Spring Turkey Hunting Seasons – Hunting Unit License Allocations

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

LICENSE ALLOCATION BY UNITS

See Attached Spreadsheets

APPROVE _____	MODIFY _____	REJECT _____	NO ACTION _____
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Unit #	Unit Name	Resident		Nonresident		License Totals							
		TomT 32	2 TomT 35	TomT 32	2 TomT 35	RES 1-tag	RES 2-tag	RES Licenses	RES Tags	NR 1-tag	NR 2-tag	NR Licenses	NR Tags
01A	Minnehaha	80	0	0	0	80	0	80	80	0	0	0	0
02A	Pennington	200	0	16	0	200	0	200	200	16	0	16	16
06A	Brookings	20	0	0	0	20	0	20	20	0	0	0	0
07A	Yankton	260	0	0	0	260	0	260	260	0	0	0	0
08A	Davison/Hanson	80	0	0	0	80	0	80	80	0	0	0	0
08B	Davison/Hanson	80	0	0	0	80	0	80	80	0	0	0	0
11A	Bennett	30	0	3	0	30	0	30	30	3	0	3	3
12A	Bon Homme	250	0	0	0	250	0	250	250	0	0	0	0
13A	Brule	150	0	0	0	150	0	150	150	0	0	0	0
15A	Butte/Lawrence	350	0	28	0	350	0	350	350	28	0	28	28
16A	Campbell/Walworth	10	0	0	0	10	0	10	10	0	0	0	0
17A	Charles Mix/Douglas	350	0	0	0	350	0	350	350	0	0	0	0
19A	Clay	120	0	0	0	120	0	120	120	0	0	0	0
19B	Clay	0	0	0	0	0	0	0	0	0	0	0	0
20A	Corson	50	0	4	0	50	0	50	50	4	0	4	4
21A	Custer	150	0	12	0	150	0	150	150	12	0	12	12
22A	Day/Codington	80	0	0	0	80	0	80	80	0	0	0	0
23A	Deuel	100	0	0	0	100	0	100	100	0	0	0	0
24A	Dewey/Ziebach	150	0	12	0	150	0	150	150	12	0	12	12
27A	Fall River	75	0	6	0	75	0	75	75	6	0	6	6
29A	Grant	220	0	0	0	220	0	220	220	0	0	0	0
30A	Gregory	700	0	56	0	700	0	700	700	56	0	56	56
31A	Haakon	0	200	0	16	0	200	200	400	0	16	16	32
32A	Hamlin	10	0	0	0	10	0	10	10	0	0	0	0
35A	Harding	100	0	8	0	100	0	100	100	8	0	8	8
36A	Hughes	30	0	0	0	30	0	30	30	0	0	0	0
37A	Hutchinson	60	0	0	0	60	0	60	60	0	0	0	0
39A	Jackson	150	0	12	0	150	0	150	150	12	0	12	12
40A	Jerauld	10	0	0	0	10	0	10	10	0	0	0	0
41A	Jones	75	0	6	0	75	0	75	75	6	0	6	6
44A	Lincoln	50	0	0	0	50	0	50	50	0	0	0	0
44B	Lincoln	50	0	0	0	50	0	50	50	0	0	0	0
45A	Lyman	100	0	8	0	100	0	100	100	8	0	8	8
48A	Marshall/Roberts	400	0	0	0	400	0	400	400	0	0	0	0
49A	Meade	0	300	0	24	0	300	300	600	0	24	24	48
50A	Mellette	350	0	28	0	350	0	350	350	28	0	28	28
52A	Moody	60	0	0	0	60	0	60	60	0	0	0	0
53A	Perkins	0	100	0	8	0	100	100	200	0	8	8	16
56A	Sanborn	10	0	0	0	10	0	10	10	0	0	0	0
58A	Stanley	40	0	4	0	40	0	40	40	4	0	4	4
58B	Stanley	2	0	1	0	2	0	2	2	1	0	1	1
60A	Tripp	400	0	32	0	400	0	400	400	32	0	32	32
61A	Turner	20	0	0	0	20	0	20	20	0	0	0	0
62A	Union	120	0	0	0	120	0	120	120	0	0	0	0
62B	Union	0	0	0	0	0	0	0	0	0	0	0	0
65A	Oglala Lakota	40	0	4	0	40	0	40	40	4	0	4	4
67A	Todd	75	0	6	0	75	0	75	75	6	0	6	6
	TOTAL	5,657	600	246	48	5,657	600	6,257	6,857	246	48	294	342
	Unit	TomT 32	2 TomT 35	TomT 32	2 TomT 35	RES 1-tag	RES 2-tag	RES Licenses	RES Tags	NR 1-tag	NR 2-tag	NR Lic	NR Tags
						RES & NR:	5,903	648	6,551	7,199			

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Duck Hunting Season

Chapter 41:06:16

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019-20 hunting season

Season Dates and Open Areas:

High Plains Zone:	October 12, 2019 – January 16, 2020
Low Plains North & Low Plains Middle Zone:	September 28 – December 10, 2019
Low Plains South Zone:	October 26, 2019 – January 7, 2020

Daily Limits:

Ducks: 6 The duck limit may be comprised of no more than: 5 mallards (which may include no more than 2 hens), 3 wood ducks, 3 scaup, 2 redheads, 2 canvasbacks, and 1 pintail.

- 2 Bonus blue-winged teal (first 16 days of the season only)

Low Plains North & Low Plains Middle Zones: September 28 – October 13,

2019

Low Plains South Zone: October 26 – November 10, 2019

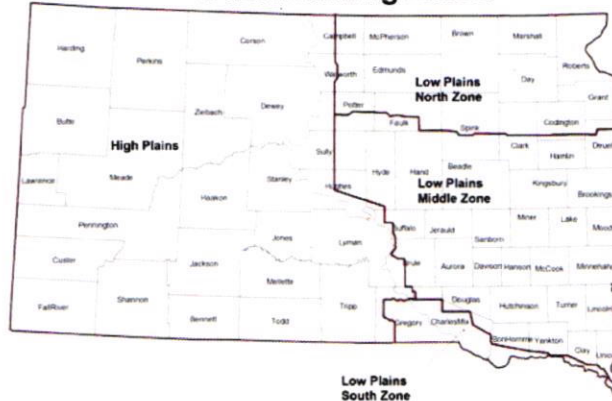
High Plains Zone: October 12 – 27, 2019

Coots: 15

Mergansers: 5 (may include no more than 2 hooded mergansers).

Possession Limits: Three times the daily bag limits.

Duck Hunting Zones



Recommended changes from last year:

1. Decrease the pintail daily bag limit from 2 to 1.

SUPPORTIVE INFORMATION

Year	Resident Hunters	Nonresident Hunters	Ducks Harvested
2013	13,456	3,842	240,393
2014	13,471	3,565	221,981
2015	11,994	3,937	213,745
2016	10,533	3,832	185,105
2017	10,557	4,159	189,320

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Goose Hunting Season

Chapter 41:06:16

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019-20 hunting season

Season Dates:

Canada Geese (and Brant)

Unit 1: October 1 – December 22, 2019

Unit 2: November 5, 2019 – February 16, 2020

Unit 3: January 11-19, 2020

Light Geese

Statewide: September 28, 2019 – January 10, 2020

White-fronted Geese

Statewide: September 28 – December 10, 2019

Daily Limits:

Canada geese

Unit 1: 8

Units 2 & 3: 4

Light geese: 50

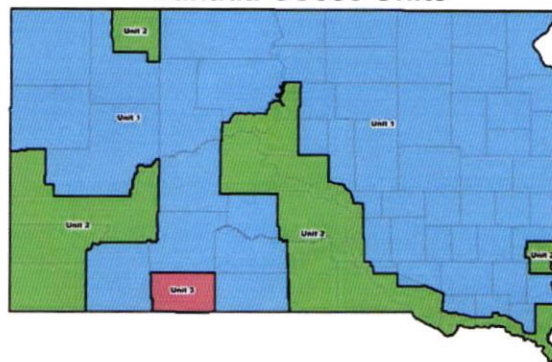
White-fronted goose: 3

Possession Limits:

Light geese: Unlimited

All other geese: Three times the daily limit

Canada Goose Units



Recommended changes from last year:

1. Modify the white-fronted goose season from 86 days (2 bird daily limit) to 74 days (3 bird daily limit).

SUPPORTIVE INFORMATION

Parts collection surveys conducted by the U.S. Fish and Wildlife Service indicate that on average that white fronted goose harvest starts in early October and minimal harvest occurs after Thanksgiving.

Year	Canada Geese			Light Geese (fall season only)			White-fronted Geese		
	Resident Hunters	Nonresident Hunters	Geese Harvested	Resident Hunters	Nonresident Hunters	Geese Harvested	Resident Hunters	Nonresident Hunters	Geese Harvested
2013	12,004	2,160	124,156	3,747	641	53,322	1,098	224	1,891
2014	12,130	1,969	103,149	3,572	514	53,815	951	244	1,529
2015	10,228	2,104	78,953	3,096	519	40,758	1,097	275	1,819
2016	9,964	2,046	91,294	3,206	515	45,104	992	295	3,702
2017	9,762	2,428	83,428	4,159	1,013	84,744	1,185	354	2,578

APPROVE _____ **MODIFY** _____ **REJECT** _____ **NO ACTION** _____

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Sandhill Crane Hunting Season

Chapter 41:06:18

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019 hunting season

Season Dates: September 28 – November 24, 2019

Open Area: That portion of South Dakota west of U.S. Highway 281

Daily Limit: 3 Sandhill cranes

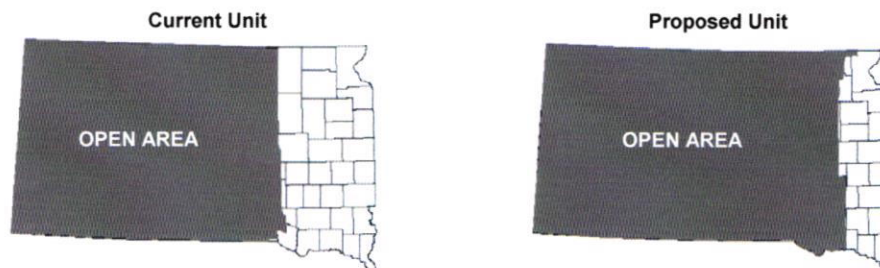
Possession Limit: 9 Sandhill cranes

Requirements and Restrictions:

1. Shooting hours are ½ hour before sunrise to sunset.
2. Nontoxic shot rules apply to Sandhill crane hunting.

Recommended change from last year:

1. Modify the open unit from that portion of the state lying west of U.S. Highway 281 to that portion of the state lying west of a line beginning at the South Dakota-North Dakota border and State Highway 25, south on State Highway 25 to its junction with State Highway 34, east on State Highway 34 to its junction with U.S. Highway 81, then south on U.S. Highway 81 to the South Dakota-Nebraska border.



SUPPORTIVE INFORMATION

Currently, Sandhill crane hunting season in South Dakota is 58 days beginning the fourth Saturday in September west of U.S. Highway 281 (see above map) with a daily bag of 3 cranes. From 2005-2017, South Dakota averaged less than 100 Sandhill crane hunters with fewer than 150 Sandhill cranes harvested per year. SDGFP staff receive requests annually from crane hunters in the James River Valley who encounter cranes east of 281 requesting a zone boundary adjustment. Adjusting the crane zone boundary to SD Highway 25 and U.S. Highway 81 would allow hunters the opportunity to harvest cranes in additional areas of South Dakota where cranes regularly occur during fall migration while having a negligible impact on overall crane harvest. The 3-year average (2016-2018) of the mid-continent population (Nebraska photo -corrected portion) is 659,900 cranes, considerably above the objective range of (349,000-472,000) for the population. This adjustment to South Dakota's Sandhill crane regulations is consistent with the mid-continent Sandhill crane management plan use guidelines.

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GAME, FISH, AND PARKS COMMISSION ACTION PROPOSAL

Goose Hunting Season

Chapter 41:06:16

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

AUGUST MANAGEMENT TAKE

Duration of Recommendation: 2019 hunting season

Season Dates: August 17-31, 2019

Open Area: Pennington County west of the Cheyenne River.

Daily Bag Limit: 15 Canada geese

Possession Limit: None

Licenses: Residents only

Requirements and Restrictions:

1. Annual small game or combination license and state migratory bird certification. Federal waterfowl stamp is not required.
2. Shooting hours are one-half hour before sunrise to sunset.
3. All other restrictions are the same as during the Early Fall and Regular Canada Goose Season.



■ Open Area

Recommended changes from last year: None.

SUPPORTIVE INFORMATION

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Early Fall Canada Goose

Chapters 41:06:50

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019 hunting season

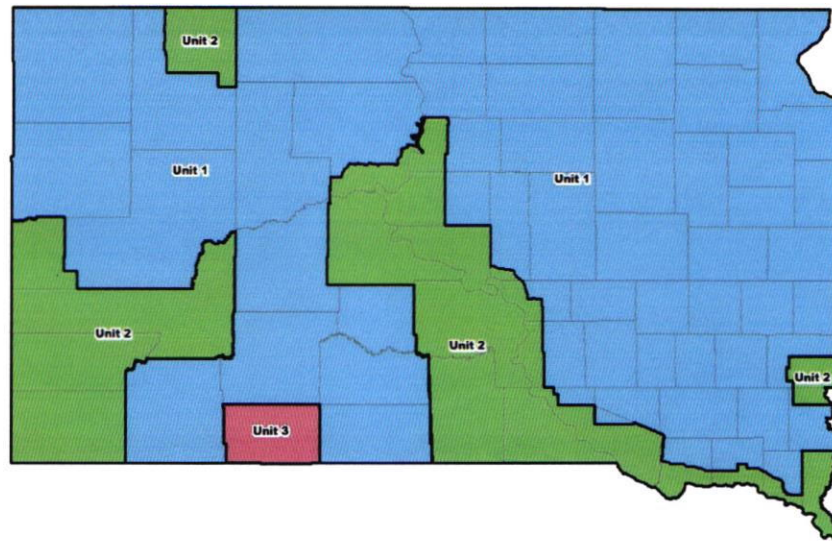
Season Dates: September 7 - 30, 2019 **Open Area:** Unit 1 (see map below)

Daily Limit: 8 Canada Geese **Possession Limit:** 24 Canada Geese

Requirements and Restrictions:

1. Shooting hours are one-half hour before sunrise to sunset.

Recommended changes from last year: None.



SUPPORTIVE INFORMATION

Year	Resident Hunters	Nonresident Hunters	Total Hunters	Geese Harvested	Ave. Days Hunted	Ave. Season Bag
2013	4,372	338	4,710	31,976	Unknown	6.60
2014	4,748	358	5,106	28,814	Unknown	5.64
2015	3,608	275	3,883	20,735	Unknown	5.34
2016	3,152	213	3,365	27,660	Unknown	8.21
2017	2,997	229	3,226	25,808	Unknown	8.00

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Waterfowl Hunting Season – Special Canada Goose Hunting Season Chapter 41:06:16:08

Commission Meeting Dates:	Proposal Public Hearing Finalization	October 4-5, 2018 November 1, 2018 November 1-2, 2018	Deadwood Sioux Falls Sioux Falls
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DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2019 hunting season

Season Dates: October 19 – December 22, 2019

Open Area: Bennett County

Licenses: 800 three-tag Canada goose licenses

Requirements and Restrictions:

1. In addition to the resident license allocation, 25 2-tag permits will be provided to successful nonresident waterfowl license applicants in Unit NRW-11A (Bennett County).
2. One-half of the permits will be available to landowners.
3. Geese must be taken in accordance with regular season bag, possession limits and shooting hours.
4. After the second application period, a permit holder may purchase up to two additional permits or a person without a permit may purchase up to three permits.

Recommended changes from last year: None.

SUPPORTIVE INFORMATION

Each license allows a hunter to harvest 3 Canada geese and individuals can have up to 5 licenses for the season, if licenses are available after the 2nd drawing. In 2017, a total of 164 hunters received multiple licenses, including 36 hunters who received the maximum of 5 licenses each. Of the 219 hunters who responded to the hunter harvest survey, only 116 (53%) indicated that they actually hunted during this season.

Year	Licenses Available	1 st Choice Applicants	Licenses Sold	Geese Harvested
2005	800	754	797	884
2006	800	799	800	1,136
2007	800	828	800	1,016
2008	800	740	800	720
2009	800	665	800	589
2010	800	524	800	810
2011	800	429	800	952
2012	800	406	800	1,139
2013	800	468	799	671
2014	800	412	800	585
2015	800	390	801	635
2016	800	370	799	410
2017	800	289	800	933

APPROVE _____	MODIFY _____	REJECT _____	NO ACTION _____
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GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Waterfowl Hunting Season – Tundra Swan Hunting Season

Chapter 41:06:16

Commission Meeting Dates:	Proposal Public Hearing Finalization	October 4-5, 2018 November 1, 2018 November 1-2, 2018	Deadwood Sioux Falls Sioux Falls
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DEPARTMENT RECOMMENDATION

Duration of Recommendation: 2018-19 hunting season

Season Dates: September 28, 2018 through the end of the light goose hunting season

Open Area: All counties east of the Missouri River except Charles Mix, Bon Homme, Yankton, Clay, Union, Lincoln, Turner, Hutchinson and Douglas counties.

Licenses: 1,425 resident and 250 nonresident single tag licenses

Requirements and Restrictions:

1. Each resident and nonresident hunter may apply for and receive only one permit from the respective resident and nonresident permit pools in the first drawing. Nonresident permits are issued only in conjunction with a prerequisite nonresident waterfowl license, and must be applied for at the same time.
2. For the second drawing, if permits remain unsold, only those residents and nonresidents who do not have a permit may submit one application for a permit remaining in the respective resident and nonresident pools.
3. For the third drawing, if any resident or nonresident permits remain unsold, any resident or nonresident may apply for a first or second permit but, in total, may only have up to two permits.
4. Licenses required include all licenses needed for waterfowl hunting.
5. One tag will be issued with each permit and each swan must be tagged immediately upon retrieval.
6. All licensees receiving a hunter report card will be required to complete and return the report card.
7. Preference certificates will be issued to applicants who are unsuccessful in the first drawing.

Recommended changes from last year: None.

SUPPORTIVE INFORMATION

Year	Residents			Nonresidents			Total Swans Harvested
	Licenses Available	1 st Choice Applicants	Licenses Sold	Licenses Available	1 st Choice Applicants	Licenses Sold	
2013	1,100	380	1,081	200	101	178	306
2014	1,100	247	1,018	200	95	198	280
2015	1,100	486	1,088	200	143	211	229
2016	1,100	418	938	200	98	145	82
2017	1,100	303	888	200	108	180	232

APPROVE _____ **MODIFY** _____ **REJECT** _____ **NO ACTION** _____

**GAME, FISH AND PARKS COMMISSION ACTION
PROPOSAL****Youth Waterfowl Hunting Season**

Chapter 41:06:49

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION**Duration of Recommendation:** 2019 hunting season**Season Dates:** September 21-22, 2019**Open Area:** Statewide**Daily Limit:** Same as for regular duck and goose seasons**Possession Limit:** Same as for regular duck and goose seasons**Requirements and Restrictions:**

1. Residents and nonresidents who have not reached the age of 16 by the first day of the season may hunt in the youth waterfowl hunting season.
2. Each youth hunter must be accompanied by an adult while hunting.
The youth hunter must be properly licensed to hunt waterfowl in the state, unless participating under a Mentored Hunt scenario as described in "Mentored Youth Hunting".
3. All other hunting restrictions will be the same as during the regular waterfowl seasons.

Recommended change from last year: None.**SUPPORTIVE INFORMATION**

APPROVE _____	MODIFY _____	REJECT _____	NO ACTION _____
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GAME, FISH AND PARKS COMMISSION ACTION PROPOSAL

Waterfowl Hunting Seasons

Chapter 41:06:16

Commission Meeting Dates:	Proposal	October 4-5, 2018	Deadwood
	Public Hearing	November 1, 2018	Sioux Falls
	Finalization	November 1-2, 2018	Sioux Falls

DEPARTMENT RECOMMENDATION

Spring Light Goose Conservation Order.

Duration of Recommendation: 2020 hunting season

Season Dates: February 17 – May 15, 2020

Open Area: Statewide

Daily Limit: None

Possession Limit: None

Requirements and Restrictions:

1. With the exception of items 2-5, requirements and restrictions for the Conservation Order are the same as fall waterfowl hunting seasons.
2. The Federal Migratory Bird Hunting and Conservation stamp is not required.
3. The use of electronic calls is allowed.
4. Shotguns may be capable of holding more than three shells.
5. Shooting hours are ½ hour before sunrise to ½ hour after sunset.

Recommended changes from last year:

1. Change the season dates of the Spring Light Goose Conservation Order from "79 days beginning the day after the Unit 2 dark goose season" to "the day after the Unit 2 dark goose season to May 15".

SUPPORTIVE INFORMATION

SDGFP staff have received requests to allow additional hunting opportunities for light geese after the current season end date. The Conservation Order is a Congressional Order which amends the US Fish and Wildlife Service (USFWS) regulations based on a 1999 Congressional action effectively reinstating regulations intended to reduce the population of mid-continent light geese (MCLG). The law also authorizes the use of additional hunting methods (electronic calls and unplugged guns) to increase the take of MCLG. As a result, a Conservation Order for the reduction of the MCLG population was authorized. Since MCLG population estimates continue to exceed population objective and USFWS regulations do not indicate a season end date, allowing additional days to this season is recommended.

Year	Licenses			Geese Harvested	Geese per Hunter
	Resident	Nonresident	Total		
2013	3,166	4,142	7,308	168,496	23.1
2014	2,159	4,514	6,673	149,116	22.3
2015	2,147	4,277	6,424	165,331	25.7
2016	1,866	3,843	5,709	126,199	22.1
2017	2,672	4,448	7,120	181,460	25.5

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GENERAL PROVISIONS, FISHING SEASONS

Chapters 41:07:01, 41:07:02

Commission Meeting Dates:

Proposal
Public Hearing
Finalization

September 7, 2018
October 4, 2018
October 4-5, 2018

Yankton
Deadwood
Deadwood

COMMISSION PROPOSAL

1. Modify **General Provisions 41:07:01 and Fishing Seasons 41:07:02** by repealing liberalized fishing regulations and removing definitions.
2. Modify **General Provisions 41:07:01** by adding a definition of possession limits and allowing for an unlimited domicile possession limit.
3. Modify **41:07:02:02 South Dakota – Minnesota boundary waters** by removing closed fishing seasons for game fish on Minnesota – South Dakota boundary waters.
4. Modify **41:07:02:05 Special management waters** by removing stream closures in Eastern South Dakota.

DEPARTMENT RECOMMENDATION

Recommended changes from proposal:

No changes from proposal.

SUPPORTIVE INFORMATION

1. Previously, when a fish kill was anticipated on a water, the department utilized liberalized fishing regulations to allow people to utilize the fish in those waters prior to the fish dying. Once liberalized regulations were instituted on these waters, fish were already dying (not susceptible to angling) and were not utilized by anglers. For this reason, liberalized regulations have not been used for some time as they have not been effective at accomplishing their goal.
2. Possession limits do not have a biological impact on fish populations and are difficult to enforce. Transported fish must be readily countable with frozen fish packaged individually. Fish held within a domicile freezer DO NOT have any requirements to be kept separate or countable. Removing domicile possession limits would provide additional flexibility in how and when anglers keep and store fish. Domicile is defined as a person's established, fixed, and permanent home to which the person, whenever absent, has the present intention of returning.
3. This regulation change would reduce regulation complexity and increase recreational opportunities for SD licensed anglers on the SD/MN border waters. This change would align the SD/MN border waters fishing season with SD inland water seasons and provide additional angling opportunities in the spring.
4. Closed seasons on streams are not regulating fish populations biologically. There are very few people that utilize angling opportunities in the spring in these systems. In cooperation with this regulation change, opening spearing for Northern Pike and catfish species year-round would also allow additional opportunity in these streams.

☐ **APPROVE**

☐ **MODIFY**

☐ **REJECT**

☐ **NO ACTION**

FISH LIMITS, SNAGGING OF PADDLEFISH

Chapters 41:07:03, 41:07:05

Commission Meeting Dates:

Proposal
Public Hearing
Finalization

September 7, 2018
October 4, 2018
October 4-5, 2018

Yankton
Deadwood
Deadwood

COMMISSION PROPOSAL

1. Modify **41:07:03:01.** by
 - a. removing White Bass and Rock Bass daily and possession limits
2. Modify **41:07:03:03. "Daily, possession, and length limit restrictions on special management waters -- Additional restrictions described."** to:
 - a. Eliminate the 1 trout over 14" regulation from Black Hills lakes
 - b. Establish a minimum length limit of 24-inches and a daily limit of 1 for Lake Trout or Splake in the Black Hills Fish Management Area
 - c. Remove the 15" minimum size restriction on Walleye for all waters that have a 4 fish Walleye daily limit except for waters with evaluations in progress (Mo River Reservoirs, Angostura, Shadehill)
 - d. Remove black bass (Largemouth and Smallmouth Bass) size restrictions from all waters with the exception of Burke Lake, New Wall Lake, and Lake Yankton
 - e. Add a 28-inch minimum length and a daily limit of 1 for Walleye on Horseshoe Lake (Day County)
3. Modify **41:07:05:02. Snagging season in special management areas.** by allowing Lake Francis Case Paddlefish license holders to take a Paddlefish with snagging gear or bow and arrow.

DEPARTMENT RECOMMENDATION

Recommended changes from proposal:

No changes from proposal.

SUPPORTIVE INFORMATION

1. a. White Bass and Rock Bass are present in high abundance throughout many South Dakota waters. Angler attitudes towards these species vary, but few anglers specifically target them. For those that do target and harvest these species, there is no reason we should limit their ability to harvest.
2. a. Reservoirs within the Black Hills Fish Management Area are put-and-take fisheries for trout. Many of the fish stocked are above 14 inches upon stocking. Anglers often catch only trout over 14 inches in an outing. In an effort to increase opportunity and better utilize stocked products, the one over 14 inch restriction could be removed on reservoirs.

b. Retired broodstock Lake Trout were obtained from the federal hatchery system and stocked in Deerfield Reservoir in an attempt to provide additional angling opportunity for the species. Due to the size at stocking, Staff believe there is a good chance these Lake Trout will reproduce within Deerfield Reservoir over time. Slow growing, long lived species such as Lake Trout can be susceptible to overfishing, especially in small reservoirs. Specifically, a 2015 graduate thesis on Lake Trout population dynamics contained a

**GAME, FISH, AND PARKS COMMISSION ACTION
FINALIZATION**

chapter on harvest restrictions and their impact on the Lake Trout fishery in Pactola Reservoir. The limit of 1 Lake Trout daily over 24 inches was found to be functioning well at allowing fish to reach sexual maturity, limiting harvest and providing a trophy fishery while not causing excessive pressure on prey fish populations. With the smaller size and amount of cold water habitat in Deerfield Reservoir, providing harvest protection is thought to be even more important to maintain the fishery as the carrying capacity is likely to be lower, in comparison to Pactola Reservoir. It should also be noted that currently Lake Trout fall under daily trout limits in the Black Hills Fish Management Area outside of Pactola Reservoir. This means that anglers may currently harvest 5 Lake Trout daily with only one over 14 inches in length from Deerfield Reservoir. Wildlife Division recommendation 2a on this action sheet seeks to remove the 14 inch minimum on trout caught in reservoirs within the Black Hills Trout Management Area. This would lead to a daily limit of 5 Lake Trout with no size restriction from Deerfield Reservoir if additional restrictions were not put in place specifically on Deerfield Reservoir. A 24" minimum length limit for the Black Hills Fisheries Management Area, in association with the daily limit of one Lake Trout or Splake would also simplify enforcement.

c. Evaluation of Walleye regulations over time throughout South Dakota has led to removals of many minimum size restrictions in recent years. Further review of Walleye lakes with a 4 fish daily limit and a 15 inch minimum size restriction indicates they are not biologically effective over the long-term in producing larger fish. For this reason, removal of the remaining 15 inch minimums on Walleye fisheries with a 4 fish daily limit would provide additional opportunities for anglers to harvest fish without having a biological impact on fish populations. Exceptions to these removals would be those waters currently with an evaluation in progress (Lake Sharpe, Lake Francis Case, Angostura, Shadehill)

-- Remove minimums from the following:

1. Lake Mitchell including Firesteel Creek above Lake Mitchell to Davison County Road No. 12 (Loomis Oil)
2. Richmond Lake
3. Pickerel Lake
4. Clear Lake
5. Roy Lake
6. Lake Enemy Swim
7. Elm Lake

d. Black bass (Largemouth and Smallmouth Bass) are not targeted by the majority of anglers and harvest of bass generally is very low compared with other game fish species. Length restrictions have not been shown to have a biological impact on fish populations. Regulation removals would occur on 35 waters. Evaluations are ongoing on a few waters with bass restrictions. These restrictions would remain in place.

e. This type of regulation has been very successful and popular with anglers in the two other lakes in the state that have it in place. Adding this Walleye restriction on Horseshoe Lake will create more diversity in fishing opportunities for anglers.

3. There has been some desire by anglers for the ability to take Lake Francis Case Paddlefish with archery equipment. Currently the Lake Francis Case Paddlefish season only allows snagging of Paddlefish. This change would give any license holder the opportunity to take a Paddlefish with either gear.

☐ APPROVE

☐ MODIFY

☐ REJECT

☐ NO ACTION

SPEARING
Chapter 41:07:06

Commission Meeting Dates:

Proposal
Public Hearing
Finalization

September 7, 2018
October 4, 2018
October 4-5, 2018

Yankton
Deadwood
Deadwood

COMMISSION PROPOSAL

1. Modify **41:07:06:01.01 Spearing of rough fish in South Dakota – Nebraska boundary waters.** by:
 - a. Opening rough fish spearing on the border 24 hr/day, year-round
 - b. Adding crossbows to the list of legal methods for rough fish
2. Modify **41:07:06:03. Areas open to spearing of game fish.** by:
 - a. Opening the entirety of Lake Sharpe and Lake Francis Case to gamefish spearing and archery
 - b. Removing the requirement to purchase a game fish spearing and archery permit
 - c. Change spearing season dates for Northern Pike and catfish on inland waters to year round
 - d. Changing border water gamefish season to July 1-Dec 31 to match NE
 - e. Allowing for take of gamefish below Gavins Point Dam
3. Modify **41:07:06:07. Restricted areas.** by prohibiting spearing and archery in Angostura Marina and Lewis and Clark Lake Marina

DEPARTMENT RECOMMENDATION

Recommended changes from proposal:

No changes from proposal.

SUPPORTIVE INFORMATION

1. These changes would allow additional opportunity for rough fish spearing and archery on the border waters with Nebraska.
2.
 - a. Diving and spearing of rough fish is already legal in the area closed to game fish spearing on Lake Sharpe and Lake Francis Case. Allowing spearing of game fish would allow additional opportunity for spearers.
 - b. The game fish spearing and archery permit was implemented to collect information on the number of people spearing/shooting game fish in South Dakota. This objective has been accomplished and the permit is no longer needed.
 - c. Allowing spearing of Northern Pike and catfish species on all inland waters, year round, will allow additional opportunity for a small number of anglers who would take advantage of the opportunity.
 - d,e. These changes would allow additional opportunity for game fish spearing and archery on the border waters with Nebraska.
3. Modifying this regulation will increase safety and reduce the potential for boat congestion and property damage around two very busy marinas. Current regulation only restricts "underwater spearing" within 100 yards from boat docks, swimming and recreation areas.

☐ APPROVE

☐ MODIFY

☐ REJECT

☐ NO ACTION

AQUATIC INVASIVE SPECIES

Chapter 41:10:04

Commission Meeting Dates:

Proposal
Public Hearing
Finalization

September 7, 2018
October 4, 2018
October 4-5, 2018

Yankton
Deadwood
Deadwood

COMMISSION PROPOSAL

1. Modify **41:10:04:01**. by adding Starry Stonewort to the list of aquatic invasive species.
2. Modify **41:10:04:02**. by allowing exemptions for commercial plant harvesters and lakeshore property owners from the prohibition on possessing aquatic invasive species.
3. Modify **41:10:04:03**. by allowing the GFP department secretary to authorize certain boats to keep plugs in while trailered.
4. Modify **41:10:04:06**. by adding Lake Yankton to the list of containment waters.

DEPARTMENT RECOMMENDATION

Recommended changes from proposal:

No changes from proposal.

SUPPORTIVE INFORMATION

1. Starry stonewort is now located less than an hour from the South Dakota border in MN and there is a risk of boaters spreading it here. Adding starry stonewort to our AIS list will enable law enforcement to prevent boaters with starry stonewort present from launching in SD waters.
2. There is currently no provision for commercial aquatic plant harvesters to possess and transport aquatic invasive plants as part of their harvesting operation. This rule change establishes that mechanism, if commercial operators abide by the conditions of the agreed-upon work plan. Shoreline property owners who want to remove aquatic invasive plants from their lakeshore would be permitted to dispose of them at locations identified in their permit.
3. The department secretary currently can allow anglers participating in events where transport of fish in live wells is desirable to increase survival of fish after a weigh-in event to transport fish in water from a lake, river, or stream. Allowing the secretary to authorize boat plugs to remain in place outside of boat ramp parking areas would facilitate the occurrence of off-site, live release tournaments in highly regulated situations where sufficient oversight and monitoring occurs to ensure that water will not be transferred between waterbodies.
4. Lake Yankton now has Asian Clams and Zebra Mussels and adding it to the list of containment waters would help slow the spread of these aquatic invasive species to other waters in the state.

☐ **APPROVE**

☐ **MODIFY**

☐ **REJECT**

☐ **NO ACTION**

GAME, FISH AND PARKS COMMISSION ACTION FINALIZATION

Deer Hunting Season Drawing Structure

Chapter 41:06:01; 41:06:20; 41:06:21

Commission Meeting Dates:	Proposal	July 11, 2018	Pierre
	Public Hearing	Sept. 6- 7, 2018	Yankton
	Public Hearing	October 4-5, 2018	Deadwood
	Finalization	October 4-5, 2018	Deadwood

COMMISSION PROPOSAL

1. Create a combined drawing for the Black Hills, East River, West River, and Muzzleloader deer hunting seasons where applicants must choose a preferred license in the first combined drawing.
 - a. Refuge Deer, Special Buck and Custer State Park would remain separate drawings from the combined deer drawing described in change #1.
2. Modify the leftover license allocation process for the seasons in the combined deer drawing:
 - a. In the second draw, an applicant may not apply for a leftover license if the applicant obtained a license for any of the Black Hills, East River, West River and Muzzleloader deer seasons in the first draw.
 - b. In the third draw, leftover licenses are no longer pooled in a combined drawing and an applicant may submit one application for each season for which they do not possess a license. Only those nonresidents without a license may apply for a license remaining in pools originally designated (8%) for nonresidents (BHD and WRD).
 - c. In the fourth draw, licenses remain segregated in their respective seasons and resident and nonresident licenses within each season are pooled. Residents may submit up to five applications and nonresidents who do not have a license may submit one application.
 - d. After the fourth draw, all licenses would be sold first-come, first-served and the number of licenses acquired by either a resident or a nonresident would remain unlimited as is currently allowed in the existing draw structure.
3. Allow applicants to use preference points for both 1st and 2nd choices in draws one through three. First draw applicants must use preference points for their first choice selection (as is currently required). An applicant who uses preference to acquire a license in a season may not purchase a preference point for that season.

Drawing	Resident	Nonresident
1 and 2	Maximum of 1 license in ERD, WRD, BHD, or MZD	Maximum of 1 license
3	Maximum of 1 license in <u>each</u> of the WRD, ERD BHD and MZD seasons.	
Leftover Resident and Nonresident Licenses Pooled		
4	Maximum of five additional licenses for a maximum total of nine licenses.	Maximum of 1 license, for a total of no more than one license per hunter.
5	Unlimited. First-come, First-served	Unlimited. First-come, First-served

APPROVE _____ MODIFY _____ REJECT _____ NO ACTION _____

GAME, FISH AND PARKS COMMISSION ACTION FINALIZATION

Black Hills Elk Hunting Season

Chapter 41:06:26

Commission Meeting Dates:	Proposal	September 6-7, 2018	Yankton
	Public Hearing	October 3, 2018	Deadwood
	Finalization	October 3-4, 2018	Deadwood

COMMISSION PROPOSAL

Proposed additional rules:

1. Establish an Elk Raffle License in the Black Hills Elk Hunting Season to be valid in any unit where an Any Elk license is allocated.
2. Elk Raffle License would not be valid in Custer State Park.
3. Raffle license only available to qualifying residents.
4. Raffle license would be available to any 501(c)3 non-profit conservation organization dedicated to wildlife management.

DEPARTMENT RECOMMENDATION

Recommended changes from proposal:

1. Make it clear the raffle license would only be valid in hunting units within the Black Hills elk hunting season where "any" elk licenses are allocated.
2. Funds raised are to be held within an account that can specifically identify and track the revenues and expenditures of the raffle to assure funds generated are spent on wildlife management activities enhancing SD natural resources.

** Important to note the specific rules developed for this raffle license follow the same format as the rules currently in place for the Custer State Park elk raffle license found in 41:06:27.

SUPPORTIVE INFORMATION

A petition was submitted to the GFP Commission requesting another elk license be made available for a raffle for one wildlife conservation organization per year to be used to generate funds for wildlife management. The petition requested the license be made available in any unit where an "any" elk license is allocated within the Black Hills elk hunting season, but not to include Custer State Park.

APPROVE _____	MODIFY _____	REJECT _____	NO ACTION _____
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South Dakota Game, Fish & Parks - Wildlife Division
Land Acquisition and Disposal Report
September 2018

Final Action Items

The Nature Conservancy Property

Location: Five miles southeast of Webster in Day County

Description: 580 acres

Management Objective: Game Production Area – wildlife habitat management and public hunting access

Acquisition Cost: Donation

Commission Acquisition Priorities: Round-out parcels that consolidate or connect existing public lands open to hunting, fishing, and other recreational related activities; and parcels containing significant wetland habitat complexes

Expected Closing: December 2018

Requested Commission Action: To adopt RESOLUTION 18-08 confirming the decision by the Department to accept the property and acknowledging appreciation to The Nature Conservancy for its generosity.

Information Items

None

Early Development Projects

None

RESOLUTION 18 - 08

WHEREAS, The Nature Conservancy, a non-profit corporation of the District of Columbia, owns real estate (Property) described as:

Lot 1, Puckett's Subdivision, located in the Southwest Quarter (SW¼) of Section Fourteen (14) in Township One hundred twenty-one (121) North, Range Fifty-five (55) West of the 5th P.M., Day County, South Dakota, as shown on the plat recorded in Book 7 of Plats, page 459; and

The East Half of the Northeast Quarter (E½NE¼) of Section Twenty-two (22) in Township One hundred twenty-one (121) North, Range Fifty-five (55) West of the 5th P.M., Day County, South Dakota; and

The North Half (N½) and the Southwest Quarter (SW¼) of Section Twenty-three (23), Township One hundred twenty-one (121) North, Range Fifty-five (55) West of the 5th P.M., Day County, South Dakota, subject to any easements, restrictions, covenants, and reservations of record.

Whereas, pursuant to its wishes, The Nature Conservancy desires to gift and transfer title to the Property to the South Dakota Department of Game, Fish and Parks (Department) for use as a Game Production Area; and

Whereas, the Department has evaluated and determined that the Property would serve very well as a Game Production Area, offering wildlife habitat, public hunting, and other wildlife related outdoor recreational opportunities; and

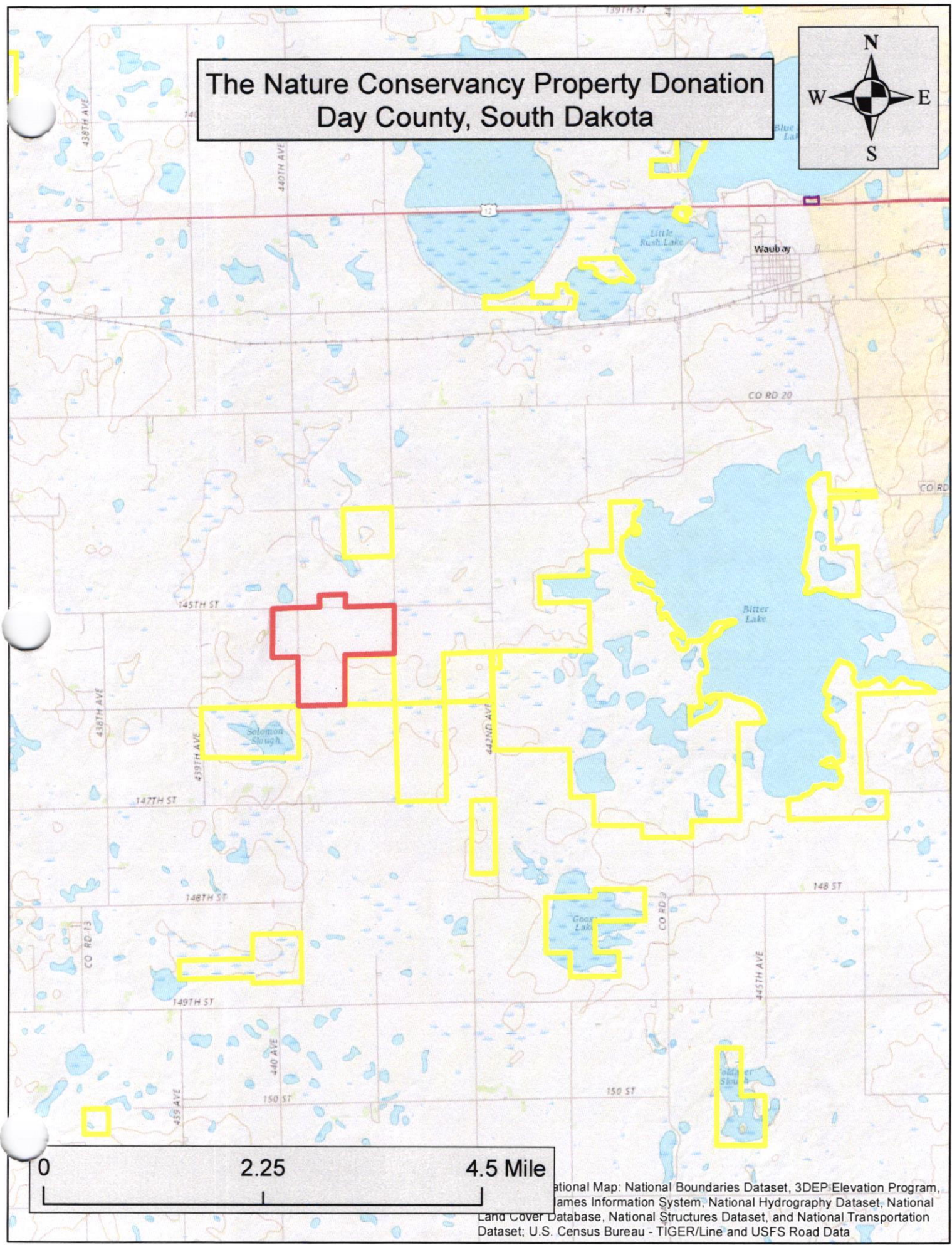
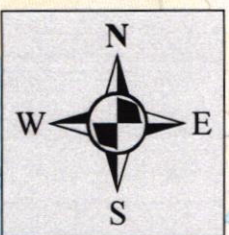
Whereas, the Department is authorized to accept gifts of property for Game Production Area as per SDCL 41-2-19 and desires to accept the gift of the Property upon confirmation of the gift by the Game, Fish and Parks Commission; and

Whereas, the Game, Fish and Parks Commission desires to acknowledge the Department's acceptance of this gift of property from The Nature Conservancy for use as a Game Production Area, and further acknowledge the extreme generosity of The Nature Conservancy.

NOW, THEREFORE, BE IT RESOLVED, that the Game, Fish and Parks Commission does hereby confirm the decision by the Department to accept the transfer and gift of the Property from The Nature Conservancy to be used as a Game Production Area.

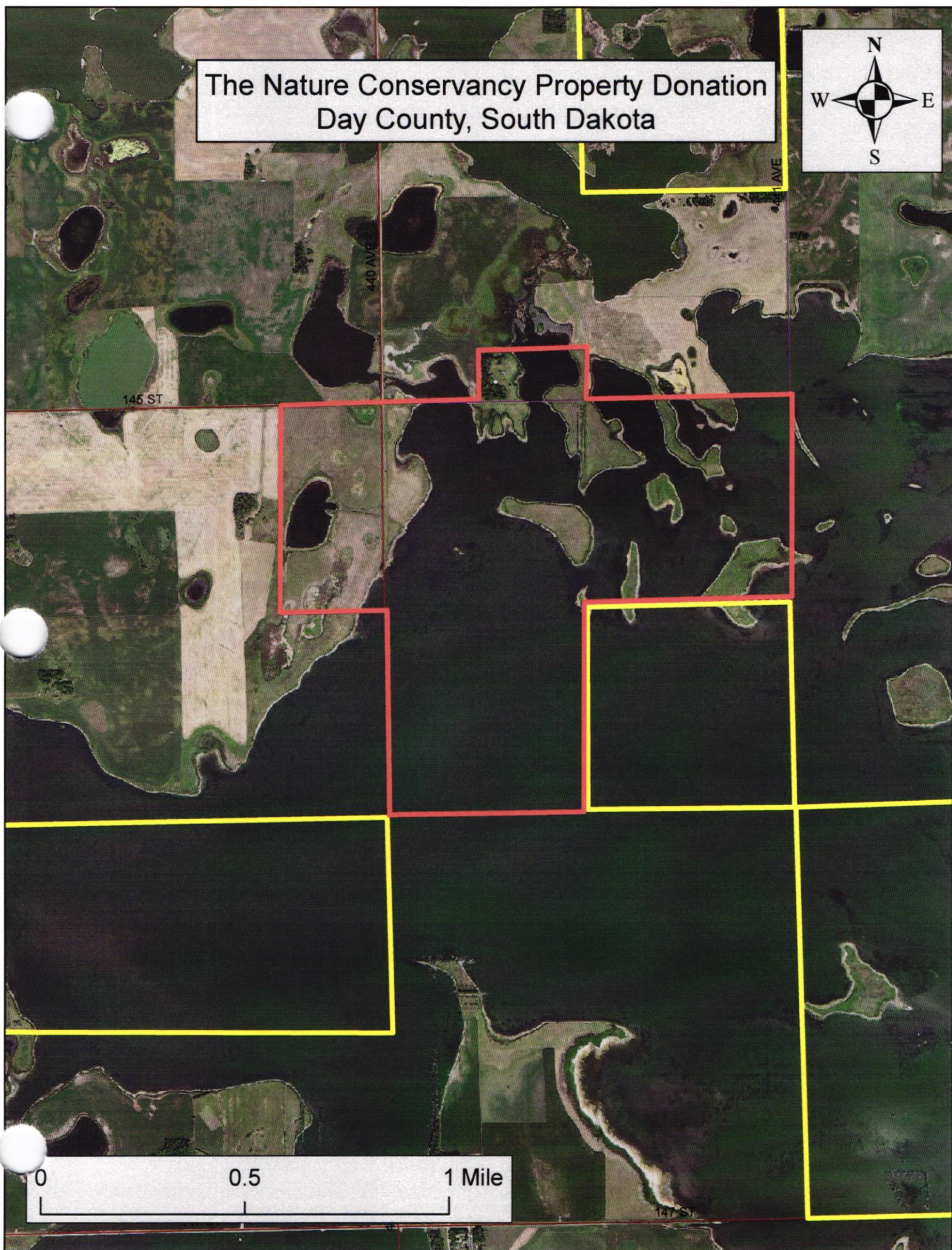
BE IT FURTHER RESOLVED that the Game, Fish and Parks Commission, on behalf of the citizens and sportspersons of South Dakota, does hereby acknowledge and express its deepest appreciation and gratitude to The Nature Conservancy for its generosity, and further acknowledge the outdoor recreation opportunities this gift will provide to South Dakotans for many years to come.

The Nature Conservancy Property Donation Day County, South Dakota



ational Map: National Boundaries Dataset, 3DEP Elevation Program,
James Information System, National Hydrography Dataset, National
Land Cover Database, National Structures Dataset, and National Transportation
Dataset; U.S. Census Bureau - TIGER/Line and USFS Road Data

The Nature Conservancy Property Donation
Day County, South Dakota



License Sales Totals

(as of Sept 27)

date updated: 28 Sept 2018

Resident	2014	2015	2016	2017	2018	+/- Licenses	+/- Revenue
Combination	42,458	44,212	45,151	44,417	42,637	-1,780	\$ (97,900)
Junior Combination	7,026	6,976	7,032	6,840	6,086	-754	\$ (20,358)
Senior Combination	6,504	7,366	8,054	8,582	9,012	430	\$ 17,200
Small Game	5,591	5,341	5,254	4,156	3,993	-163	\$ (5,379)
Youth Small Game	2,303	2,406	2,350	2,151	2,039	-112	\$ (560)
1-Day Small Game	165	247	272	212	217	5	\$ 60
Migratory Bird Certificate	25,667	23,385	22,609	21,099	20,292	-807	\$ (4,035)
Predator/Varmint	1,274	1,317	1,537	1,251	1,295	44	\$ 220
Furbearer	2,802	2,693	2,545	2,460	2,773	313	\$ 9,390
Annual Fishing	64,651	62,829	61,838	60,727	56,390	-4,337	\$ (121,436)
Senior Fishing	12,800	12,602	12,696	13,061	12,824	-237	\$ (2,844)
1-Day Fishing	2,303	5,790	5,767	5,799	5,254	-545	\$ (4,360)
Gamefish Spearing/Archery	2,735	2,680	2,695	2,879	2,941	62	\$ 310
Nonresident							
	2014	2015	2016	2017	2018		
Small Game	4,886	5,848	5,889	4,473	5,037	564	\$ 68,244
Youth Small Game	261	315	352	296	258	-38	\$ (380)
Annual Shooting Preserve	129	161	143	140	125	-15	\$ (1,815)
5-day Shooting Preserve	1,812	1,847	1,779	1,919	2,158	239	\$ 18,164
1-day Shooting Preserve	320	371	420	366	411	45	\$ 2,070
Spring Light Goose	4,572	4,249	3,965	4,494	4,711	217	\$ 10,850
Youth Spring Light Goose	165	161	138	159	179	20	\$ 520
Migratory Bird Certificate	722	599	635	685	811	126	\$ 630
Predator/Varmint	3,714	4,266	4,438	4,486	4,613	127	\$ 5,080
Furbearer	5	5	4	5	5	0	\$ -
Annual Fishing	24,589	26,140	27,416	25,687	25,560	-127	\$ (8,509)
Family Fishing	8,941	9,269	9,597	9,240	8,682	-558	\$ (37,386)
Youth Annual Fishing	1,457	1,445	1,586	1,315	1,221	-94	\$ (2,350)
3-Day Fishing	22,072	22,877	23,551	22,573	22,852	279	\$ 10,323
1-Day Fishing	20,531	19,809	21,509	20,522	18,538	-1,984	\$ (31,744)
Gamefish Spearing/Archery	668	640	688	664	719	55	\$ 275
TOTALS =	271,123	275,846	279,910	270,658	261,633	-9,025	\$ (195,720)

Division of Parks and Recreation
September YTD 2018 Revenue by Item

28

	2017		2018		%
	Number	Dollar	Number	Dollar	
Annual	53,096	\$ 1,592,890	52,837	\$ 1,585,119	0%
2nd Annual	14,342	\$ 215,127	14,223	\$ 213,343	-1%
Combo	25,144	\$ 1,131,470	26,734	\$ 1,203,011	6%
Transferable	1,713	\$ 111,348	1,876	\$ 121,937	10%
Daily License	116,997	\$ 638,304	107,450	\$ 644,700	1%
Unattended Vehicle Daily	2,039	\$ 20,388	1,934	\$ 19,344	-5%
GSM Annual Trail Pass	3,165	\$ 47,475	3,046	\$ 45,690	-4%
GSM Daily Trail Pass	10,430	\$ 41,718	12,250	\$ 49,000	17%
Motorcoach Permit	23,159	\$ 69,476	21,494	\$ 64,483	-7%
CSP 7 Day Pass	160,343	\$ 3,206,865	158,477	\$ 3,169,534	-1%
CSP 7 Day Bike Band	21,417	\$ 214,170	21,514	\$ 215,143	0%
Rally Bike Band	28,369	\$ 283,690	31,224	\$ 312,240	10%
One-Day Special Event		\$ 8,000		\$ 10,478	31%
PERMITS	460,213	\$ 7,580,921	453,059	\$ 7,654,022	1%
Camping Services		\$ 8,479,248		\$ 8,778,520	4%
Picnic Reservations		\$ 16,684		\$ 14,092	-16%
Firewood	32,080	\$ 160,400	41,912	\$ 209,562	31%
Gift Card		\$ 5,885		\$ 11,147	89%
LODGING	32,080	\$ 8,662,217	41,912	\$ 9,013,322	4%
TOTAL	492,293	\$ 16,243,138	494,972	\$ 16,667,344	3%

Division of Parks and Recreation
September 2018 YTD Revenue by District

28A

LOCATION	2017	2018	%
Pickerel Lake			
Fort Sisseton			
Roy Lake			
Sica Hollow			
DISTRICT 1	\$ 462,755	\$ 473,539	2%
Richmond Lake			
Mina Lake			
Fisher Grove			
Amsden			
Lake Louise			
DISTRICT 2	\$ 287,135	\$ 274,184	-5%
Pelican Lake			
Sandy Shore			
Lake Cochrane			
Hartford Beach			
DISTRICT 3	\$ 423,588	\$ 477,949	13%
Oakwood Lakes			
Lake Poinsett			
Lake Thompson			
DISTRICT 4	\$ 794,799	\$ 899,294	13%
Lake Herman			
Walker's Point			
DISTRICT 5	\$ 291,747	\$ 316,271	8%
Snake Creek			
Platte Creek			
Buryanek			
Burke Lake			
DISTRICT 6	\$ 419,652	\$ 452,420	8%
Palisades			
Big Sioux			
Lake Vermillion			
DISTRICT 7	\$ 875,066	\$ 870,451	-1%
Newton Hills			
Good Earth			
Union Grove			
Lake Alvin			
Adams			
DISTRICT 8	\$ 567,010	\$ 591,226	4%

LOCATION	2017	2018	%
Lewis & Clarks			
Chief White Cran			
Pierson Ranch			
Springfield			
Sand Creek			
Tabor			
DISTRICT 9	\$ 1,957,371	\$ 2,044,425	4%
North Point			
North Wheeler			
Pease Creek			
Randall Creek			
South Shore			
South Scalp			
Whetstone			
White Swan			
DISTRICT 10	\$ 651,980	\$ 672,473	3%
Farm Island			
West Bend			
DISTRICT 11	\$ 519,650	\$ 524,003	1%
Oahe Downstream			
Cow Creek			
Okobojo			
Spring Creek			
DISTRICT 12	\$ 561,554	\$ 526,649	-6%
West Whitlock			
East Whitlock			
Swan Creek			
Indian Creek			
Lake Hiddenwood			
Revheim Bay			
Walth Bay			
West Pollock			
DISTRICT 13	\$ 380,543	\$ 378,871	0%
Mickelson Trail			
Bear Butte			
DISTRICT 14	\$ 132,048	\$ 120,028	-9%
Shadehill			
Llewellyn Johns			
Rocky Point			
DISTRICT 15	\$ 442,971	\$ 469,967	6%
Custer			
DISTRICT 16	\$ 6,558,178	\$ 6,504,139	-1%
Angostura			
Sheps Canyon			
DISTRICT 17	\$ 712,435	\$ 774,900	9%
PIERRE OFFICE	\$ 204,656	\$ 296,556	45%
TOTAL	\$ 16,243,138	\$ 16,667,344	3%

Division of Parks and Recreation
September YTD 2018 Camping by District

28B

LOCATION	2017	2018	%
Pickereel Lake	6,352	5,845	-8%
Fort Sisseton	1,440	1,228	-15%
Roy Lake	6,470	6,646	3%
Sica Hollow	164	185	13%
DISTRICT 1	14,426	13,904	-4%
Richmond Lake	1,599	1,533	-4%
Mina Lake	2,856	2,630	-8%
Fisher Grove	1,141	1,067	-6%
Amsden	269	139	-48%
Lake Louise	1,939	2,071	7%
DISTRICT 2	7,804	7,440	-5%
Pelican Lake	5,297	5,170	-2%
Sandy Shore	1,249	1,432	15%
Lake Cochrane	1,972	1,946	-1%
Hartford Beach	5,539	5,583	1%
DISTRICT 3	14,057	14,131	1%
Oakwood Lakes	9,166	8,889	-3%
Lake Poinsett	8,293	8,872	7%
Lake Thompson	7,017	7,028	0%
DISTRICT 4	24,476	24,789	1%
Lake Herman	5,644	5,670	0%
Walker's Point	2,914	2,953	1%
Lake Carthage	667	849	27%
DISTRICT 5	9,225	9,472	3%
Snake Creek	8,855	8,844	0%
Platte Creek	1,666	1,438	-14%
Buryanek	2,679	2,481	-7%
Burke Lake	49	44	-10%
DISTRICT 6	13,249	12,807	-3%
Palisades	4,562	4,303	-6%
Big Sioux	5,642	5,656	0%
Lake Vermillion	9,059	8,627	-5%
DISTRICT 7	19,263	18,586	-4%
Newton Hills	10,507	10,045	-4%
Good Earth	13	73	
Union Grove	1,651	1,493	-10%
DISTRICT 8	12,171	11,611	-5%

LOCATION	2017	2018	%
Lewis & Clark	39,786	39,651	0%
Chief White Crane	11,363	11,108	-2%
Pierson Ranch	4,507	4,570	1%
Springfield	1,269	1,225	-3%
Sand Creek	137	101	-26%
Tabor	89	41	-54%
DISTRICT 9	57,151	56,696	-1%
North Point	9,606	9,560	0%
North Wheeler	805	680	-16%
Pease Creek	1,525	1,321	-13%
Randall Creek	7,371	7,156	-3%
South Shore	485	356	-27%
South Scalp	101	68	-33%
Whetstone	411	295	-28%
White Swan	228	222	-3%
DISTRICT 10	20,532	19,658	-4%
Farm Island	7,386	7,271	-2%
West Bend	9,531	8,915	-6%
DISTRICT 11	16,917	16,186	-4%
Oahe Downstream	13,872	13,122	-5%
Cow Creek	2,411	2,616	9%
Okobojo	1,493	1,397	-6%
DISTRICT 12	17,776	17,135	-4%
West Whitlock	4,120	3,962	-4%
East Whitlock	88	96	9%
Swan Creek	684	615	-10%
Indian Creek	6,299	7,381	17%
Lake Hiddenwood	395	10	-97%
Walth Bay	33	35	6%
West Pollock	1,038	1,256	21%
DISTRICT 13	12,657	13,355	6%
Bear Butte	1,161	1,084	-7%
DISTRICT 14	1,161	1,084	-7%
Shadehill	5,435	5,410	0%
Llewellyn Johns	521	545	5%
Rocky Point	5,673	5,782	2%
DISTRICT 15	11,629	11,737	1%
Custer	50,301	50,567	1%
DISTRICT 16	50,301	50,567	1%
Angostura	18,208	17,972	-1%
Sheps Canyon	1,758	1,782	1%
DISTRICT 17	19,966	19,754	-1%
TOTAL	322,761	318,912	-1%

Division of Parks and Recreation
September YTD 2018 Visitation by District

28C

LOCATION	2017	2018	%
Pickereel Lake	32,309	40,342	25%
Fort Sisseton	39,595	40,114	1%
Roy Lake	144,766	146,720	1%
Sica Hollow	14,132	12,061	-15%
DISTRICT 1	230,802	239,237	4%
Richmond Lake	34,834	27,597	-21%
Mina Lake	35,293	36,410	3%
Fisher Grove	26,761	25,897	-3%
Lake Louise	26,638	27,082	2%
DISTRICT 2	123,526	116,986	-5%
Pelican Lake	22,341	42,327	89%
Sandy Shore	17,082	21,103	24%
Lake Cochrane	12,799	17,483	37%
Hartford Beach	68,705	76,048	11%
DISTRICT 3	120,927	156,961	30%
Oakwood Lakes	67,592	73,313	8%
Lake Poinsett	54,949	63,670	16%
Lake Thompson	39,300	41,393	5%
DISTRICT 4	161,841	178,376	10%
Lake Herman	82,117	81,382	-1%
Walker's Point	36,571	36,078	-1%
DISTRICT 5	118,688	117,460	-1%
Snake Creek	147,796	124,824	-16%
Platte Creek	101,108	103,312	2%
Buryanek	22,811	21,804	-4%
Burke Lake	12,782	14,293	12%
DISTRICT 6	284,497	264,233	-7%
Palisades	78,175	74,501	-5%
Big Sioux	47,024	44,544	-5%
Beaver Creek	20,833	15,673	-25%
Lake Vermillion	95,137	88,162	-7%
DISTRICT 7	241,169	222,880	-8%
Newton Hills	115,184	103,571	-10%
Good Earth	56,245	37,098	-34%
Union Grove	11,579	11,536	0%
Lake Alvin	33,472	29,420	-12%
Spirit Mound	14,704	20,821	42%
Adams	28,818	21,651	-25%
DISTRICT 8	260,002	224,097	-14%

LOCATION	2017	2018	%
Lewis & Clark	637,106	627,341	-2%
Chief White Crane	55,892	48,922	-12%
Pierson Ranch	64,012	56,888	-11%
Springfield	79,399	77,938	-2%
DISTRICT 9	836,409	811,089	-3%
North Point	102,101	93,374	-9%
North Wheeler	13,721	13,339	-3%
Pease Creek	32,775	32,169	-2%
Randall Creek	40,945	40,140	-2%
Ft. Randall Boat Club	16,388	16,758	2%
DISTRICT 10	205,930	195,780	-5%
Farm Island	134,128	132,140	-1%
West Bend	45,432	41,404	-9%
LaFramboise Island	59,704	53,518	-10%
DISTRICT 11	239,264	227,062	-5%
Oahe Downstream	343,744	263,871	-23%
Cow Creek	169,818	169,095	0%
Okobojo	39,798	43,022	8%
Spring Creek	142,221	166,952	17%
DISTRICT 12	695,581	642,940	-8%
West Whitlock	38,528	37,317	-3%
Swan Creek	44,845	19,833	-56%
Indian Creek	58,240	62,223	7%
Lake Hiddenwood	17,402	6,893	-60%
Revheim Bay	44,649	43,749	-2%
West Pollock	51,278	63,894	25%
DISTRICT 13	254,942	233,909	-8%
Bear Butte	21,677	16,505	-24%
DISTRICT 14	21,677	16,505	-24%
Shadehill	36,241	33,673	-7%
Llewellyn Johns	5,495	4,257	-23%
Little Moreau	10,498	10,501	0%
Rocky Point	84,065	71,630	-15%
DISTRICT 15	136,299	120,061	-12%
Custer	1,722,954	1,702,269	-1%
DISTRICT 16	1,722,954	1,702,269	-1%
Angostura	174,977	172,402	-1%
Sheps Canyon	44,116	39,067	-11%
DISTRICT 17	219,093	211,469	-3%
TOTAL	5,873,601	5,681,314	-3%